

То:	Honorable Mayor and Town Co	uncil E	Date: Augus	st 8, 2017
From:	John Brown, Town Attorney	It	tem No:	<u>12</u>
Subject:	APPEAL OF THE INTENT #00013688 ISSUED TO BRIGHT			
Location:	15757 SAINT TIMOTHY Road, A	pple Valley, C	A 92307	
T.M. Approv	/al:	Budgeted Iter	n: 🗌 Yes [	🗌 No 🖂 N/A

### **RECOMMENDED ACTION:**

**Continue** the item until the February 13, 2018 meeting of the Town Council on the condition that Bright Futures Academy provides a monthly status report on its remediation efforts to the Town Manager, with a copy to the Town Attorney, beginning September 1, 2017 and continuing on the first of each month until February 1, 2018. In addition, all correspondence and reports from the State investigation shall also be forwarded to the Town Manager within a reasonable timeframe.

### SUMMARY:

On April 6, 2017, the Town Manager issued a notice of intent to revoke Bright Futures Academy's business license. Bright Futures Academy is operating out of a facility located at 15757 Saint Timothy Road since December, 2015. Almost immediately after opening, Bright Futures's operations began to have a significant impact on the Town's law enforcement services. In a 16-month period from December 29, 2015 through March 11, 2017, Bright Futures generated 132 Calls For Service (CFS) to the Sheriff's department. The 132 CFS ranged from audible alarms, AWOL/RAJ, gang activity, medical aids, riots, simple assaults, assaults with significant injuries, sexual batteries, thefts and unlawful sex with minors. Bright Futures has filed an appeal within the time alloted requesting a hearing before the Town Council.

On June 13, 2017, the Town Council continued the item to tonight's meeting and instructed Bright Futures to prepare and present a status report on its remediation efforts to date. The report is attached hereto as Attachment 5.

## BACKGROUND:

Bright Futures Academy has been operating as a school at a leased facility located 15757 Saint Timothy Road since December 2015. Their website describes the school as a "non-public school certified by the California Department of Education serving special education students..." Almost immediately after opening, Bright Futures's operations began to have a significant impact on the Town's law enforcement services. In a 16-month period from December 29, 2015 through March 11, 2017, Bright Futures generated 132 Calls For Service (CFS) to the Sheriff's department. The 132 CFS ranged from audible alarms, AWOL/RAJ, gang activity, medical aids, riots, simple assaults, assaults with significant injuries, sexual batteries, thefts and unlawful sex with minors. The 39 audible alarms were false and many were the result of unlocked doors and gates. Multiple batteries were reported and one assault resulted in a student with a broken jaw. Staff have been repeatedly assaulted and injured. In one sexual battery (student/student), the victim claimed to be sleeping and the suspect twice fondled and unzipped the victim's pants and propositioned the victim. A student aide engaged in sexual behavior with a student on the bus. Staff members have been sexually battered by students. Students have repeatedly rioted or engaged in multi-person fights. They have overturned tables, jumped from roofs and thrown cinder blocks. Frequently, incidents are reported after the fact. Even when incidents were reported timely, students involved were allowed to leave prior to deputies arriving. Many of these reports have required multiple follow-up investigations from deputies and detectives. This abnormally high call volume has resulted in a disproportionate allocation of resources which resulted in the recommendation to terminate Bright Futures' business license.

The Apple Valley Municipal Code provides that a business license may be revoked under special circumstances, as provided below:

## 5.02.230 Revocation

(a) <u>All licenses issued under the provisions of this Chapter shall be in compliance</u> with all applicable laws of the State of California and the United States of America. Any license granted through the provisions of this Chapter may be revoked by the Town Manager if he determines either (1) that it was fraudulently or wrongfully issued or obtained, or (2) that the information provided in the application was misleading or false in any material respect, or (3) that the business is operating in violation of any statute, ordinance or law, or (4) that the revocation is necessary to health, safety or welfare of the community, subject to the provisions of Subsection (b) below. The Apple Valley Municipal Code also provides that prior to revocation a business owner may file an appeal as provided below in section 5.02.230 (b).

(b) Prior to any revocation of license, the Town Manager shall give the license holder fifteen days notice of intent to revoke such license. Within fifteen days of such notice, the license holder may file a written request with the Town Clerk to appear before the Town Council, and when a hearing is thereafter scheduled by the Town Clerk, the license holder may appear and show cause before the Town Council why such license should not be revoked. Upon the failure of the license holder to file a written request to appear within fifteen days, or if after the hearing of the Council, the Council finds good and sufficient cause of revocation, the license shall be revoked. No refund of any license shall be made following revocation.

On April 6, 2017, the Town of Apple Valley, by certified mail, notified Bright Futures Academy of its intent to revoke Business License Number 00013688 per the Town of Apple Valley Municipal Code section 5.02.230 (a) "All licenses issued under ther provisions of this Chapter shall be in compliance with all applicable laws of the State of California and the United States of America."

On April 11, 2017, Pamela Lamberth, Chief Operating Officer for Bright Futures, filed an appeal within the time alloted requesting a hearing by the Town Council.

On June 13, 2017, the Town Council held a public hearing on the proposed revocation. Bright Futures Academy and its representatives were provided the opportunity to formally present information to the Town Council regarding this matter and stated their reasons why the business license should not be revoked. The Town Council continued the item to tonight's meeting and instructed Bright Futures to prepare and present a status report on its remediation efforts to date. The report is attached hereto as Attachment 5. In the report, Bright Futures indicates that it is currently in escrow for a property in the City of Adelanto at which it intends to establish a new campus to which it will transfer students with emotional disturbance. The new campus is expected to open on or before October 31, 2017. In addition, over the course of August 7, 8, and 9, Bright Futures will be providing additional training to its staff. Further, Bright Futures has retained the services of a campus security contractor. Finally, Bright Futures continues to maintain a general liability insurance policy of \$1,000,000.

# ALTERNATIVES:

 <u>Option #1 - Recommended Approach</u>: Continue the item until the February 13, 2018 meeting of the Town Council on the condition that Bright Futures Academy provides a monthly status report on its remediation efforts to the Town Manager, with a copy to the Town Attorney, beginning September 1, 2017 and continuing on the first of each month until the February 1, 2018; <u>or</u>  Option #2: Find the Facts presented within the staff report for the Council hearings of June 13 and August 8, 2017 and the record as a whole as discussed by the Council, support the recommendation to revoke Business License #000013688 and deny the appeal of Bright Futures Academy, LLC, and uphold the recommendation of the Town of Apple Valley.

## ATTACHMENTS:

- 1. Letter from Frank Robinson, Town Manager, to Bright Futures Academy dated April 6, 2017.
- 2. Letter from Pamela Lamberth, Bright Futures, requesting an appeal dated April 11, 2017.
- 3. Letter from La Vonda Pearson, Town Clerk, notifying Bright Futures of the date of the appeal dated April 24, 2017.
- 4. Amended Memorandum from Noah Green dated June 8, 2017, Attorney for Bright Futures, opposing revocation.
- 5. Status Report of Bright Futures dated July 13, 2017.



A Better Way of Life

April 6, 2017

Bright Futures Academy, LLC 9994 Country Farm Rd Riverside, CA 92503-3518

Certified Mail No. 7014 2870 0000 3537 4333

Re: Business license No. 00013688

Located: 15757 Saint Timothy Rd.

Dear Administrator,

Please be advised that you are herewith given fifteen days notice of the Town's intent to revoke Business License No. 00013688 issued to Bright Futures Academy. LLC-Apple Valley operating from 15757 Saint Timothy Rd. in Apple Valley CA.

This action is being taken, in part, due to the following issues:

- 1. Failure to provide safe environment to students, aides, and curricular administration.
- 2. Reported incidents, ranging from simple assaults to sexual battery, including gang activity, theft and rioting.
- 3. High increase of calls to local emergency dispatch disproportionate allocation of resources to law enforcement agencies.

The Apple Valley Municipal Code provides that a business license may be revoked under special circumstances, in this instance see item (4) of 5.02.230.

#### 5.02.230Revocation

(a) <u>All licenses issued under the provisions of this Chapter shall be in compliance with all applicable laws of the State of California and the United States of America</u>. Any license granted through the provisions of this Chapter may be revoked by the Town Manager if he determines either (1) that it was fraudulently or wrongfully issued or obtained, or (2) that the information provided in the application was misleading or false in any material respect, or (3) that the business is operating in violation of any statute, ordinance or law, or (4) that the revocation is necessary to health, safety or welfare of the community, subject to the provisions of Subsection (b) below.

www.AppleValley.org

14955 Dale Evans Parkway · Apple Valley, California 92307 · 760.240.7000

#### Page 2

The Apple Valley Municipal Code also provides that prior to revocation a business owner may file an appeal as provided below in 5.02.230 (b).

(b) Prior to any revocation of license, the Town Manager shall give the license holder fifteen days notice of intent to revoke such license. Within fifteen days of such notice, the license holder may file a written request with the Town Clerk to appear before the Town Council, and when a hearing is thereafter scheduled by the Town Clerk, the license holder may appear and show cause before the Town Council why such license should not be revoked. Upon the failure of the license holder to file a written request to appear within fifteen days, or if after the hearing of the Council, the Council finds good and sufficient cause of revocation, the license shall be revoked. No refund of any license shall be made following revocation.

Be further advised that you <u>cannot conduct business in the Town of Apple Valley without a valid</u> <u>Business License issued by the Town</u>.

For further questions, please contact Dawn Simmons at (760) 240-7000 ext. 7707.

Sincerely. Frank Robinson, ICMA-CM Town Manager

Finance Department xc: Police Department Town Attorney File

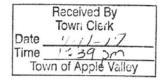


# Bright Futures

Academy

April 11, 2017

LaVonda Pearson Town Clerk Town of Apple Valley 14955 Dale Evans Parkway Apple Valley, CA 92307



RE: Business License 00013688

Dear Ms. Pearson,

In reference to the letter dated April 6, 2017, advising Bright Futures Academy with the intent to revoke the Business License No. 00013688, we respectfully would like to file an appeal. It is my understanding that this written communication will suffice to start the appeal process.

We believe, Bright Futures is part of the fabric of the community and help benefit its economy. Many of our staff live in the area and we provide jobs to our students over the summer. We have a 10-year lease on our building that infuses \$1.8 million back into the Town and we utilize local vendors for supplies, gas, insurance, repairs and short-term housing for our teachers. With this being said, we also understand that tighter controls and a different staffing pattern may be required to provide a better structured program which should eliminate the strain on the Police and Sheriff department's resources.

Bright Futures wants to be a good neighbor while also providing a vital service to the community. We implore you to keep our business license active and we have formed a plan to reduce calls to the Town's police department and provide a safe, education enriched program.

Bright Futures Academy has been serving children in the High Desert for more than 25 years. As a non-public school, we provide year-round care, special education and behavioral services to children with exceptional needs that can't be met in a public school setting. We contract with Apple Valley Unified School District and others to provide these services.

Our highly trained teachers, staff and administrators nurture children from the community who have autism, developmental disabilities, and emotional and conduct disorders. We specialize in teaching children with the most challenging behaviors, many of whom have exhausted all other educational options.

9994 County Farm Road, Riverside, CA 92503 951.785.0504



**BRIGHT FUTURES** 

Academy

We encourage the Town Council and its representatives to speak with the Desert Mountain SELPA (Special Education Local Plan Arca) concerning our lengthy and outstanding reputation for providing services to special needs students.

Bright Futures Academy would like to work with the Town of Apple Valley and its police department to solve any outstanding issues and continue contributing to the community and its residents. We want to work with you to resolve any issues and ensure that students in the community who are most in need continue to have a place close-by where they can learn and thrive.

Please accept our request for an appeal of the Town's intent to revoke our Business License. You may contact me directly at my direct phone # 951-373-3795 or email at <u>p.lamberth@brightfuturesnps.com</u>.

Respectfully

Pamela Sanderth

Pamela Lamberth Chief Operating Officer

> 9994 County Farm Road, Receivide, CA 92503 951,785,6501



A Better Way of Life

April 24, 2017

Pamela Lamberth Chief Operating Officer Bright Futures Academy, LLC Riverside, CA 92503-3518

RE: Business License No. 00013688

#### Located at: 15757 Saint Timothy Rd.

Dear Ms. Lamberth.

On April 11, 2017, you presented a letter to the Town of Apple Valley in response to the Town's initiation of the revocation process for Business License number 00013688 issued to Bright Futures Academy, LLC. The Apple Valley Municipal Code Section 5.02.230(b) allows the license holder fifteen (15) days to file a written request with the Town Clerk to appear before the Town Council and show cause as to why such license should not be revoked. Your letter satisfies that requirement.

Your hearing before the Town Council has been scheduled for Tuesday. June 13, 2017 at 6:30 p.m. in the Town Council Chambers located at 14955 Dale Evans Parkway, Apple Valley, CA. If after the hearing, the Town Council finds good and sufficient cause to support revocation, or if you choose not to attend the hearing as scheduled, your license shall be revoked.

If you have any questions or concerns regarding this action, please contact the undersigned at (760) 240-7000, ext. 7800.

Sincerely,

TOWN OF APPLE VALLEY OFFICE OF THE TOWN CLERK

La Vonda M. Pearson

Town Clerk

Sent Registered Mail

www.AppleValley.org

14955 Dale Evans Parkway \* Apple Valley, California 92307 \* 760.240.7000

LEE CHEEN & STEWART	
LEE GREEN & STEWART Noah Green, Esq. (State Bar No. 218643)	
301 E. Colorado Boulevard, Suite 705 Pasadena, CA 91101	
(626) 395-7686 noah@lgsattorneys.com	
Attorneys for License Holder, Bright Futures	Academy, LLC
BEFORE THE TOWN COUNCIL OF TH	E TOWN OF APPLE VALLEY, CALIFORN
In re BRIGHT FUTURES ACADEMY,	License No. 0013688
LLC, license holder	AMENDED MEMORANDUM OF
	BRIGHT FUTURES ACADEMY, LLC DEMONSTRATING GOOD CAUSE A
	TO WHY ITS BUSINESS LICENSE SHOULD NOT BE REVOKED
	DATE: June 13, 2017
	TIME: 6:30 p.m.
TO THE HONORABLE TOWN COU	NCIL OF THE TOWN OF APPLE VALLEY,
CALIFORNIA:	
Bright Futures Academy, LLC ("BEA"	"), who is the holder of Business License Numbe
	lowing Memorandum demonstrating good cause
	detailed below, BFA comes before the Town to
openly address the security issues related to its	s Apple Valley Campus over the past year and
discuss the nature of the problem, the steps it h	has taken thus far, the effects that would be felt
throughout the community if BFA's license is	revoked and the school is forced to shut down.
BFA would also like to go on record as being r	ready, willing and able to adopt other
	ncies and stakeholders as to how it might addres
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MEMO OPPOS	I SING REVOCATION
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1	these issues.
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3	EACTOR OF THE ATTORNATION REGARDING BRIGHT FUTURES ACADEMY
4	In 2006, Universal Health Services, Inc. purchased nonpublic schools and youth
6	residential treatment centers across the United States from Keystone Corporation Prior to this
7	acquisition the California nonpublic schools and residential treatment centers were owned by
8	several corporations beginning in 1989. In June 2012, Betti Colucci, Pamela Lamberth, and
9	Jeffrey LeComte purchased from Universal Health Services four schools and started Bright
10	Futures Academy. The schools were located in 1) Rancho Cucamonga; 2) Riverside;
11	3) Twentynine Palms; and 4) Victorville. They have been successfully operating the schools
13	ever since
14	Betti Colucci served as Universal's Regional Vice President and oversaw the operation o
15	nineteen nonpublic schools across the region from 2006-2012. Pamela Lamberth served as
16	Universal's Director of Human Resources with Colucci from 2007-2012. Jeffrey LeComte
17 18	served as a teacher and eventually became the principal of the Victorville school from 2001-
19	2012.
20	In February 2016, BFA moved the Victorville campus to its current location at 15757
21	Saint Timothy Road in Apple Valley where it rents space from St. Timothy's Episcopal Church
22	at the site of the church's old school.
23 24	The Apple Valley ("AV") campus employs 30 residents and has 58 students in grades K-
25	22. <sup>2</sup> Approximately 50% of the students at the AV campus are residents of the Town of Apple
26	Valley.
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28	<sup>2</sup> Grade "22" refers to post-High School education.
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	MEMO OPPOSING REVOCATION

BFA operates an Intensive Instructional Support Program ("IISP") at the AV campus, 1 which comprises about 20% of the student body. This program's mission is the education of 2 3 emotionally disturbed and other at-risk students. The remainder of the student body is comprised 4 of 40% students with autism and 40% students with emotional disturbance. 5 The staff at BFA is well-aware of the fact that they are dealing with emotionally 6 disturbed students in the IISP program. The staff knows that there is always a risk of injury 7 when dealing with these students, but they knowingly assume that risk and are specially trained 8 9 to cope with it. These educators are amongst the most devoted and selfless and in their field. 10 II. 11 SPIKE IN CALLS TO SHERIFF'S DEPARTMENT 12 From approximately October 2015 through March 2017, BFA employed a Security 13 Officer at its Victorville and AV campus. That security officer is responsible for handling all 14 15 safety issues and the school's "first responder" in emergency cases. 16 Realizing that additional safety personnel were required at the AV campus, BFA 17 contacted the Apple Valley Unified School District ("AVUSD") approximately one year ago to 18 inquire about hiring AVUSD police officers or AV Town police officers to serve at the AV 19 campus. In June 2016 AVUSD declined stating they did not have jurisdiction and directed BFA 20 21 to the San Bernardino County Sheriff's Office. After receiving the letter terminating the 22 business license for the Apple Valley campus the BFA owners requested a formal meeting with 23 Deputy Chief Lana Tomlin and Captain Frank Bell to discuss their safety concerns with the 24 school. BFA again addressed the interest in contracting with them for a certified school police 25 26 officer. Sheriff's Office, by and through Captain Frank Bell, advised BFA that the cost of 27 stationing a full-time sheriff in a patrol car at the AV campus would be \$204,000 per year. 28 However, Bell indicated that the Sheriff could not contract for these services directly with BFA, MEMO OPPOSING REVOCATION

and that the contract would have to be negotiated and paid for through the Town of Apple Valley
("the Town") and the County of San Bernardino. BFA was unable to make arrangements with
the Town or County for the additional personnel from the Sheriff's Department and hired two
Security Officers as school employees for the 2016 school year.

Over the next 13 months, i.e., from February 2016 to March 2017, BFA's security officer at the AV campus made approximately 104 calls to the Apple Valley Sheriff's station. This point must be underscored: <u>All of these calls to the Sheriff were made by BFA itself</u>. None of the calls were made by parents, students, or even neighbors.

#### III.

### **INVESTIGATION REGARDING THE SPIKE IN CALLS TO THE SHERIFF**

A closer examination of what appears to be a concerning number of calls reveals that the 13 vast majority were either false alarms, or incidents that BFA is legally required to report to law 14 15 enforcement as mandatory reporters. In particular, of the 132 calls, only 30 were serious enough 16 for the Sheriff's office to generate reports. The other 102 calls were therefore relatively 17 insignificant and did not merit the generation of a formal report by the Sheriff's Department. See 18 Exhibit 1. 19 Of the 30 calls that led to reporting by the Sheriff, all consisted entirely of fights between 20 21 students or injuries suffered by staff that were caused by students. These calls led to a total of 22 eight (8) arrests.

Captain Bell of the AV Sheriff's station – with some justification - felt that this call volume was a burden on his department and a drain on public resources. In or about March 26 2017, Captain Bell reported the problem to the Town and asked that the Town consider revoking 27 BFA's License. Based on Captain Bell's report, the Town notified BFA on April 6, 2017 that it 28 intended to revoke its License within 15 days under Apple Valley Municipal Code

MEMO OPPOSING REVOCATION

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§5.02.230(a)(4), in that it found that License revocation was necessary to protect the "health, 1 safety or welfare of the community." See Exhibit 2. On April 11, 2017, BFA duly filed an 2 3 appeal of the Town's decision and asked for an open hearing on the matter before the Town 4 Council. See Exhibit 3.

5 Captain Bell also took it upon himself to notify the California Department of Education 6 ("CDE"). CDE temporarily suspended BFA's certification at Apple Valley pending its review, 7 effectively preventing BFA from enrolling new students until the review is concluded in 8 9 December 2017. Captain Bell also notified the media, providing call logs that served as the basis 10 for several articles in local outlets and, ultimately, one Los Angeles television station that cast 11 the school in a negative light. In addition, Captain Bell called BFA's funding source and 12 provided information about the calls in what appears to be an attempt to disrupt the school's 13 financing. Needless to say, these actions have put an additional strain on BFA's resources in the 14 15 form of diminished enrollment and financial risk.

#### IV.

# REMEDIAL MEASURES ALREADY UNDERTAKEN BY BRIGHT FUTURES

BFA strongly believes in good corporate citizenship and recognizes that it must do its 19 20 part to address the issues raised by the Sheriff regarding safety at the AV campus. As a result, it has already undertaken substantial efforts to remediate the problem, as outlined below.

#### 1. <u>Re-Training BFA Security Personnel</u>

First and foremost, the BFA has reviewed its security officer's training and realized that 24 he was making many unnecessary calls to the Sheriff. That officer's employment with BFA 25 26 ended in May 2017. 27 ///

> 5 MEMO OPPOSING REVOCATION

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#### 2. <u>Removal of Problem Students</u>

I BFA's internal investigation revealed that virtually all of the aggressive acts that 2 3 prompted the spike in calls to the Sheriff were caused by seven (7) students. Those students 4 have now been removed from the AV campus and are no longer BFA students. 5 3. **Tightening Admission Standards** 6 BFA has put in place additional safeguards to make sure that students with similar 7 behavioral profiles are not admitted to AV and its other campuses, but are referred elsewhere for 8 9 placement. This further reduces the likelihood of future calls for outside assistance. 10 4. Hiring of Additional Security Officers 11 BFA has now contracted and hired two additional full-time security officers from the 12 Blue Nite Protection Agency for its AV campus at a cost of \$147,000 per year. These additional 13 officers are providing the extra staffing believed to be necessary to fully address the security 14 15 needs of the AV campus. 16 5. Repair of Alarm System 17 The automated alarm system that was sending false alarms to the Sheriff has now been 18 repaired and appears to be no longer triggering unnecessary calls. 19 20 V. 21 ANTICIPATED IMPACT ON COMMUNITY CAUSED BY LICENSE REVOCATION 22 If BFA's Business License is revoked, a cascade of negative effects will ripple not only 23 through the company itself, but throughout the community as a whole. 24 First and foremost, the 58 students currently receiving their education at the AV campus 25 26 will have to be transported out of the area and "down the hill" to Riverside, Rancho Cucamonga, 27 and other areas far from their homes. This is because BFA is the only institution in the High 28 Desert that provides educational services to special needs students. 6 MEMO OPPOSING REVOCATION

1	As for the 30 employees of BFA at the AV campus, some will be transferred to other
2	campuses, but many will lose their jobs. In addition, St. Timothy's will lose its tenant and its
3	school campus will be left vacant indefinitely. In total, the economic impact to the local
4	economy is estimated at \$2.4 million.
5	VI.
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7	CONCLUSION
8	In light of the foregoing, BFA respectfully requests that the Town reinstate BFA's
9	License. In the alternative, BFA asks that the License be temporarily reinstated pending a
1	further investigation by the Town and other agencies regarding BFA's efforts to remediate the
2	issues related to security at the BFA's AV campus, and continue to the hearing of this matter 90
3	to 180 days.
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6	Dated: June 8, 2017 By: NOAH GREEN
7	Attorney for Bright Futures Academy, LLC
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	MEMO OPPOSING REVOCATION

# **Exhibit 1**

1.14 SAN BERNARDINO OUNT JOHN MCMAHON, SHERIFF-CORONER May 3, 2017 Bright Futures Academy Attn: Roy Monge Via E-mail Only: r.monge@brightfuturesnps.com Re: Public Records Act request - Calls for Service Dear Mr. Monge: The San Bernardino County Sheriff's Department ("Department") has concluded its review of the Public Records Act request, wherein you seek: "All CAD print outs, for all calls for service at the Bright Futures Academy from August 2016 to present date; to include nature of call, who requested the call, and what was the final disposition of each call." The Department has located four (4) pages that may be responsive to your request. Duplication costs have been waived. Any other records associated with this request, if they exist, constitute confidential investigative records complied for law enforcement purposes. Government Code section 6254(f) exempts from public records act disclosure "any investigatory...files compiled by any...local agency for...law enforcement purposes." These records are exempt from disclosure, whether or not the prospect of enforcement proceedings is concrete and definite (Haynle v. Superior Court (2001) 26 Cal. 4th 1061,1069; Black Panther Party v. Kehoe (1974) 42 Cal.App.3d 645,654; Younger v. Berkeley City Council (1st Dist. 1975) 45 Cal.App.3d 825,833; American Civil Liberties Union Foundation v. Deukmejian (1982) 32 Cal.3d 440), and remain protected from disclosure, even after an investigation has concluded. (Williams v. Superior Court (1993) 5 Cal.4th 337,355-362.) Additionally, the release of such records could violate the privacy rights of involved police officers, witnesses, victims, and other persons named and/or depicted therein. These privacy rights are protected by the California Constitution, and are a fundamental interest recognized by the Public Records Act. (Cal. Const., Art I, Section I; Gov. Code §§ 6254, Subds. (c) & (k), and 6255.) Finally, Information gathered by a government agency under the assurance of confidentiality are exempt from disclosure pursuant to Government Code section 6254(k), to the extent that they may contain privileged information as defined in Evidence Code section 1040. If you have any questions or concerns, or would like to discuss this matter further, please contact me. Sincerely, Jak MILES A. KOWALSKI General Legal Counsel San Bernardino County Sheriff's Department MAK/ct Encl.(4 pgs.) SAN BERNARDINO COUNTY SHERIFF'S DEPARTMENT 655 East Third Street + San Bernardino, California 92415-0061

Post Office Box 569 · San Bernardino, California 92402-0569

SAN BERNARDINO COUNTY SHERIFF-CORONER'S DEPARTMENT TIONS

SHE	RIFF'S CALL	HISTORY	APPLE VALLEY POLICE / S 15757 St. Timothy Road, A	HERIFF STATI	
Date & Time Inital Cal Fina		12/2011	The second secon	pple valley, CA	
Call Type: 911 FOLLOW/UP	I Cal Call Description	Location	Apt Disposition		
11/04/16 01:52:22PM 911FU 911F 12/02/16 02:26:54PM 911FU 911F 02/19/17 09:24:26PM 911FU 911F 02/23/17 02:31:16AM 911FU 911F	U 911 FOLLOW UP U 911 FOLLOW UP	15757 ST TIMOTHY RD,APP 15757 ST TIMOTHY RD,APP 15757 ST TIMOTHY RD, APP	Apt Disposition Necessary action tak Cancel Cancel	AP163370107	
02/28/17 06:23:43PM 911FU 911FU 03/01/17 02:21:27PM 911FU 911FU 03/02/17 09:24:30AM 911FU 911FU 03/02/17 11:27:32AM 911FU 911FU 911 FOLLOW UP Total: 8	U 911 FOLLOW UP U 911 FOLLOW UP U 911 FOLLOW UP	15757 ST TIMOTHY RD, APP 15757 ST TIMOTHY RD, APP 15757 ST TIMOTHY RD, APP 15757 ST TIMOTHY RD, APP 15757 ST TIMOTHY RD, APP	Cancel False Alarm Cancel Cancel Cancel	AP170500129 AP170540013 AP170590121 AP170600116 AP170610056	
Call Type: ABSENT W/O LEAVE				AP170610081	
09/14/16 01:25:40PM AWOL AWOL 02/10/17 10:34:55AM AWOL AWOL 02/27/17 10:21:48AM AWOL AWOL ABSENT W/O LEAVE Total: 3	ABSENT W/O LEAVE	15757 ST TIMOTHY RD, APP 15757 ST TIMOTHY RD, APP 15757 ST TIMOTHY RD, APP	Cancel Cancel Cancel	AP162580076 AP170410045 AP170580049	· · · · · · · · · · · · · · · · · · ·
Call Type:     ASSAULT J/O       10/25/16     07:35:51AM     242R     242       10/25/16     10:17:03AM     242     242       11/02/16     11:45:25AM     FU     242       ASSAULT J/O     Total:     3	ASSAULT J/O ASSAULT J/O ASSAULT J/O	15757 ST TIMOTHY RD,APP 15757 ST TIMOTHY RD,APP 15757 ST TIMOTHY RD,APP	Report to follow Report to follow Report to follow	AP162990022 AP162990037 AP163070061	APR1606594 APR1606599
Call Type:     ASSAULT RPT       09/02/16     03:13:19PM     242     242       11/02/18     11:41:07AM     242     242       01/11/17     12:10:39PM     242     242       01/11/17     11:34:59AM     242     242       ASSAULT RPT     Total:     4	ASSAULT RPT ASSAULT RPT ASSAULT RPT ASSAULT RPT	15757 ST TIMOTHY RD, APP 15757 ST TIMOTHY RD, APP 15757 ST TIMOTHY RD, APP 15757 ST TIMOTHY RD, APP	Necessary action taken Gorie on Arrival Necessary action taken	AP162460123 AP163070060 AP170110067	APR1606772
Call Type:     ASSAULT W/S INJS       11/14/16     03:02:39PM     242     243D       01/24/17     10:41:35AM     242R     243D       ASSAULT W/S INJS     Total:     2       Call Type:     ASSAULT W/WEAPON	ASSAULT W/S INJS ASSAULT W/S INJS	15757 ST TIMOTHY RD, APP 15757 ST TIMOTHY RD, APP	Arrest Report to follow	AP163190107 AP170240073	APR1607050 APR1700469
ASSAULT W/WEAPON Total: 1	ASSAULT W/WEAPON	15757 ST TIMOTHY RD,APP	Arrest	AP162580077	APR1605722
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10/21/16 01:05:46AM 459A 459	TO DEC ALARM	15757 ST TIMOTHY RD APP	Cancel	AP162910003	
10/21/16 04:37:29PM 459A 459		15757 ST TIMOTHY RD, APP		AP162920004	
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01/16/17 12:06:51PM 459A 459A	AUDIBLE ALARM	15757 ST TIMOTHY RD, APP	False Alarm	AP163550005	
01/18/17 05:19:16PM 459A 459A	AUDIBLE ALARM	15757 ST TIMOTHY RD, APP	False Alarm	AP170160068	
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03/04/17 06:26:16AM 459A 450A	AUDIBLE ALARM	15757 ST TIMOTHY RD, APP	False Alarm	AP170520149	
03/11/17 01:48:27PM 459A 459A		15757 ST TIMOTHY RD, APP	Cancel	AP170590143	
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Council Meeting Date: 08/08/2017

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10/25/16 10:43:19AM	SV	sv	SCHOOL VISIT	15757 ST TIMOTHY RD APP		Necessary action take		
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6	-PG - Pdp	10 080		4 of 4			and the second second	Sec. Sec.
100							Thursday, A	pr# 2017

Council Meeting Date: 08/08/2017

# Exhibit 2

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12-25



# Town of Apple Valley

A Better Way of Life

April 6, 2017

Bright Futures Academy, LLC 9994 Country Farm Rd Riverside, CA 92503-3518

#### Certified Mail No. 7014 2870 0000 3537 4333 -----

Re: Business license No. 00013688

Located: 15757 Saint Timothy Rd.

Dear Administrator,

Please be advised that you are herewith given fifteen days notice of the Town's intent to revoke Business License No. 00013688 issued to Bright Futures Academy. LLC-Apple Valley operating from 15757 Saint Timothy Rd. in Apple Valley CA.

This action is being taken, in part, due to the following issues:

- 1. Failure to provide safe environment to students, aides, and curricular administration.
- 2. Reported incidents, ranging from simple assaults to sexual battery, including gang activity, theft and rioting.
- 3. High increase of calls to local emergency dispatch disproportionate allocation of resources to law enforcement agencies.

The Apple Valley Municipal Code provides that a business license may be revoked under special circumstances, in this instance see item (4) of 5.02.230.

5.02.230 Revocation

(a) All licenses issued under the provisions of this Chapter shall be in compliance with all applicable laws of the State of California and the United States of America. Any license granted through the provisions of this Chapter may be revoked by the Town Manager if he determines either (1) that it was fraudulently or wrongfully issued or obtained, or (2) that the information provided in the application was misleading or false in any material respect, or (3) that the business is operating in violation of any statute, ordinance or law, or (4) that the revocation is necessary to health, safety or welfare of the community, subject to the provisions of Subsection (b) below,

www.AppleValley.org

14955 Dale Evans Parkway. • Apple Valley, California 92307 • 760.240.7000

#### Page 2

The Apple Valley Municipal Code also provides that prior to revocation a business owner may file an appeal as provided below in 5.02.230 (b).

(b) Prior to any revocation of license, the Town Manager shall give the license holder fifteen days notice of intent to revoke such license. Within fifteen days of such notice, the license holder may file a written request with the Town Clerk to appear before the Town Council, and when a hearing is thereafter scheduled by the Town Clerk, the license holder may appear and show cause before the Town Council why such license should not be revoked. Upon the failure of the license holder to file a written request to appear within fifteen days, or if after the hearing of the Council, the Council finds good and sufficient cause of revocation, the license shall be revoked. No refund of any license shall be made following revocation.

Be further advised that you <u>cannot conduct business in the Town of Apple Valley without a valid</u> Business License issued by the Town.

For further questions, please contact Dawn Simmons at (760) 240-7000 ext. 7707.

Sincerely, Frank Robinson, ICMA-CM Town Manager

xc: Finance Department Police Department Town Attorney File

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# Exhibit 3

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# BRIGHT FUTURES

Academy

April 11, 2017

LaVonda Pearson Town Clerk Town of Apple Valley 14955 Dale Evans Parkway Apple Valley, CA 92307

RE: Business License 00013688

Dear Ms. Pearson,

In reference to the letter dated April 6, 2017, advising Bright Futures Academy with the intent to revoke the Business License No. 00013688, we respectfully would like to file an appeal. It is my understanding that this written communication will suffice to start the appeal process.

We believe, Bright Futures is part of the fabric of the community and help benefit its economy. Many of our staff live in the area and we provide jobs to our students over the summer. We have a 10-year lease on our building that infuses \$1.8 million back into the Town and we utilize local vendors for supplies, gas, insurance, repairs and short-term housing for our teachers. With this being said, we also understand that tighter controls and a different staffing pattern may be required to provide a better structured program which should eliminate the strain on the Police and Sheriff department's resources.

Bright Futures wants to be a good neighbor while also providing a vital service to the community. We implore you to keep our business license active and we have formed a plan to reduce calls to the Town's police department and provide a safe, education enriched program.

Bright Futures Academy has been serving children in the High Desert for more than 25 years. As a non-public school, we provide year-round care, special education and behavioral services to children with exceptional needs that can't be met in a public school setting. We contract with Apple Valley Unified School District and others to provide these services.

Our highly trained teachers, staff and administrators nurture children from the community who have autism, developmental disabilities, and emotional and conduct disorders. We specialize in teaching children with the most challenging behaviors, many of whom have exhausted all other educational options.

Barriel .

9994 County Farm Road, Riverside, CA 92503 951.785.0504



# BRIGHT FUTURES

# Academy

We encourage the Town Council and its representatives to speak with the Desert Mountain SELPA (Special Education Local Plan Area) concerning our lengthy and outstanding reputation for providing services to special needs students.

Bright Futures Academy would like to work with the Town of Apple Valley and its police department to solve any outstanding issues and continue contributing to the community and its residents. We want to work with you to resolve any issues and ensure that students in the community who are most in need continue to have a place close-by where they can learn and thrive.

Please accept our request for an appeal of the Town's intent to revoke our Business License. You may contact me directly at my direct phone # 951-373-3795 or email at <u>plamberth@brightfuturesnps.com</u>.

Respectfully

Jamela Samberth

Pamela Lamberth Chief Operating Officer

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9994 County Farm Road, Riverside, CA 92503 951,785.0504

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		area a
1	LEE GREEN & STEWART	
2	Noah Green, Esq. (State Bar No. 218643) 301 E. Colorado Boulevard, Suite 705	
3	Pasadena, CA 91101 (626) 395-7686	
4	noah@lgsattorneys.com	
5	Attorneys for License Holder, Bright Futures Ad	cademy, LLC
6		
7	BEFORE THE TOWN COUNCIL OF THE	TOWN OF APPLE VALLEY, CALIFORNIA
8		
9	In re BRIGHT FUTURES ACADEMY, LLC, license holder	License No. 0013688
10		STATUS REPORT OF BRIGHT FUTURES ACADEMY, LLC, RE
11 12		PROGRESS OF REMEDATION EFFORTS ORDERED BY TOWN COUNCIL
13		DATE: August 8, 2017
14		TIME: 6:30 p.m.
15		
16	TO THE HONORABLE TOWN COUN	ICIL OF THE TOWN OF APPLE VALLEY,
17 18	CALIFORNIA:	
19	Bright Futures Academy, LLC ("BFA").	, who is the holder of Business License Number
20	00013688 ("License"), hereby submits the follo	wing Status Report summarizing its progress in
21	implementing certain remedial efforts that BFA	was ordered to undertake at the Town Council's
22 23	meeting on June 13, 2017.	
24		I.
25	INTROI	DUCTION
26		in the Inland Empire and High Desert for students
27	with emotional disturbance or have autism/intel	
28		
	Apple Valley station of the San Bernardino Cou	inty Sheriff's Department reported a substantial
	REMEDIATION	STATUS REPORT

1	spike in service calls to his station from BFA's Apple Valley campus from February 2016 to	
2	March 2017, stating this volume created a drain on the Sheriff's limited resources and raising	
3	concerns about whether BFA's operations presented a risk to the health, safety and welfare of the	
4	town. Considering these facts, the Town Manager's recommendation was that BFA's business	
5	license should be revoked under Apple Valley Municipal Code §5.02.230(a)(4). The matter was	
7	then set for public comment before the Town Council on June 13, 2017.	
8	BFA came to that hearing and presented its case as to why its license should not be	
9	revoked. In sum, BFA acknowledged its failings, took responsibility and offer apologies to the	
10	Sheriff's Department, the Town Council, and the community at large for the volume of calls.	
11	BFA then outlined several remedial steps that it had undertaken prior the hearing, which	
13	included the following:	
14	• Repairing a malfunctioning alarm system that was triggering false alarms and	
15	automatic calls for service to the Sheriff.	
16 17	• Hiring an outside security contractor, Blue Nite Protection Agency, to serve as a	
18	buffer between school staff and the police;	
19	• Re-training BFA security personnel on how to better handle student aggression;	
20	• Removal of a handful of students that were the cause of most of the calls to the	
21	Sheriff;	
22 23	• Initiating the purchase of a new campus in Adelanto for the purpose of segregating its	
24	population of students with emotional disturbance, who tend to be responsible for	
25	most security issues. In particular, the students with emotional disturbance would be	
26	transferred to BFA's new Adelanto campus while the students with autism and	
27 28	intellectual disabilities would remain at the Apple Valley campus.	
20	///	
	2 REMEDIATION STATUS REPORT	ł

At that June 13, 2017 hearing, the Council ruled that it would take the question of revoking BFA's license under submission pending the completion of a six-month probationary 2 3 period by BFA. During said probationary period, BFA was ordered to continue the remediation efforts outlined above. In addition, BFA was to present a report to the Council prior to its regular meeting on August 8, 2017 as to the status of those remediation efforts. That report is 6 presented herein and described in greater detail below.

#### II.

#### STATUS OF REMEDIATION EFFORTS

To date, BFA has undertaken the following steps to remediate security at its Apple Valley campus:

#### 1. Adelanto Campus

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BFA's new Adelanto campus, which currently is in escrow, is scheduled to open no later than October 31, 2017 pending an onsite visit by the California Department of Education ("CDE") to validate the new school. The school is also currently working on the zoning and business license clearance as it moves forward in the process. The portion of BFA's student body at the Apple Valley campus that are students with emotionally-disturbance will be fully transferred there by the projected date.

#### 2. Re-Training of Staff

The BFA classroom and transportation staff have annual staff development training on August 7, 8, and 9th. The trainings will include topics such as verbal de-escalation of students with verbal and physical aggression, classroom behavior management strategies and techniques, and Positive Behavior Intervention and Supports. Additionally PRO-ACT Training for staff who require a refresher course or are newly hired will occur in three separate three day trainings from July 24- August 6th. 3

REMEDIATION STATUS REPORT

1	2. Blue Nite Protection Agency
2	BFA's outside security contractor, Blue Nite Protection Agency, has been servicing
3	the Apple Valley campus since June 1, 2017. In addition, Blue Night's personnel are
4	also receiving the trainings listed above.
5	3. Liability Insurance
6 7	BFA continues to maintain a policy of liability insurance for operations at its Apple
8	Valley campus with policy limit of \$1,000,000.00.
9	BFA believes that these extensive efforts have already begun to bear fruit, as evidenced
10	by the fact that there has been one documented non-mandatory call <sup>3</sup> for service to the Sheriff's
11	station since June 1, 2017.
12	BFA also remains in good standing with the Desert/Mountain Special Education Local
13 14	Plan Area ("SELPA"). The school is still waiting for the report from the CDE's unannounced
15	site visit in March 2017.
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17	
18	<u>CONCLUSION</u>
19	In light of the foregoing, BFA respectfully requests that the Town reinstate its business
20 21	license in full. In the alternative, BFA asks that the Town continue to monitor BFA's progress
22	and re-visit its decision regarding BFA's business license at or before the Town's final meeting
23	of December 2017.
24	Dated: July 13, 2017 By:
25	NOAH GREEN Attorney for Bright Futures Academy, LLC
26 27	Thomas to Dright Futures Academy, EEC
28	<sup>3</sup> BFA is legally required to report certain cases to law enforcement, including but not limited to suspected cases of domestic abuse at the students' homes. BFA cannot avoid making those calls to the Sheriff and does not believe the Town Council's instructions are intended to limit such calls.
	REMEDIATION STATUS REPORT

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