# TOWN OF APPLE VALLEY

## **CALIFORNIA**





## Yucca Loma Bridge





# Comprehensive Annual Financial Report

Fiscal Year July 1, 2016 - June 30, 2017

## TOWN OF APPLE VALLEY, CALIFORNIA COMPREHENSIVE ANNUAL FINANCIAL REPORT

Year Ended June 30, 2017

Prepared by Finance Department

Marc Puckett
Assistant Town Manager - Finance & Administration

#### Town of Apple Valley, California Comprehensive Annual Financial Report Year Ended June 30, 2017

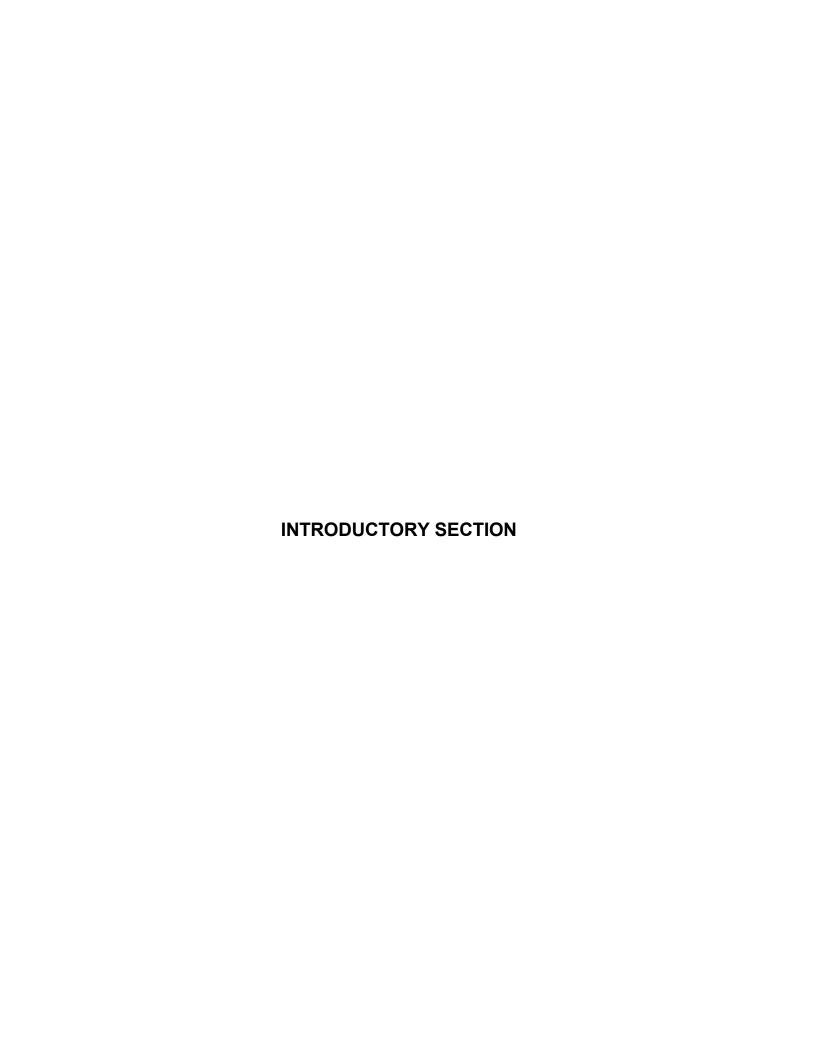
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December 29, 2017

A Better Way of Life

For the Citizens of the Town of Apple Valley,

Honorable Mayor and Town Council Town of Apple Valley

State law requires that all general-purpose local governments publish each fiscal year a complete set of financial statements presented in conformity with generally accepted accounting principles (GAAP) and audited in accordance with generally accepted auditing standards by a firm of licensed certified public accountants. Pursuant to that requirement, we hereby issue the Comprehensive Annual Financial Report of the Town of Apple Valley for the fiscal year ended June 30, 2017.

This report consists of management's representations concerning the finances of the Town of Apple Valley. Consequently, management assumes full responsibility for the completeness and reliability of all of the information presented in this report.

Management of the Town of Apple Valley has established a comprehensive internal control framework that is designed to compile sufficient reliable information for the preparation of the Town's financial statements in conformity with GAAP. Because the cost of internal controls should not exceed anticipated benefits, the Town's comprehensive framework of internal controls has been designed to provide reasonable, rather than, absolute assurance that the financial statements will be free from material misstatement.

The Town of Apple Valley's financial statements have been audited by Van Lant & Fankhanel, LLP, a firm of licensed certified public accountants. The independent auditors concluded that the Town's financial statements for the fiscal year ended June 30, 2017, are fairly presented in conformity with generally accepted accounting principles. The independent auditors' report is presented as the first component of the financial section of this report.

GAAP require that management provide a narrative introduction, overview, and analysis to accompany the basic financial statements in the form of Management's Discussion and Analysis (MD&A). This letter of transmittal is designed to complement the MD&A and should be read in conjunction with it. The Town of Apple Valley's MD&A can be found immediately following the report of the independent auditors.

#### **PROFILE OF THE TOWN**

#### The Reporting Entity

This report combines the financial statements of the Town of Apple Valley, the Apple Valley Public Financing Authority and the Apple Valley Community Resource Foundation to constitute a single reporting entity. This combined presentation better represents the financial activities of the Town of Apple Valley.

The Town directly provides a limited range of services and contracts for several other services. The Town's significant reliance on contracted services has the benefit of reducing expenses to the citizens of Apple Valley while simultaneously providing the Town with a high degree of flexibility in responding to changing economic conditions. Contracted services include police protection, building and safety, engineering, street maintenance, capital improvements, waste management, local transit, attorney services, and golf course management. Staff provided services include customer service and community relations, community development (which includes planning, economic development, housing and grant administration activities as well as overall department administration), public works oversight and inspection, animal control, financial management and administrative management. All of these activities are included in this report.

Fire protection is provided by a separate, independent service district which existed prior to Town incorporation. A majority of the Town is served by private water companies. Additionally, the Apple Valley Unified School District is a separate entity. Accordingly, none of these entities are included in this report.

#### History of the Town

The Town of Apple Valley is a General Law Council/Manager municipality located approximately 90 miles northeast of Los Angeles, approximately 40 miles north of San Bernardino and entirely within the County of San Bernardino. Apple Valley, along with three other cities, geographically makes up the Victor Valley. The Town boundary encompasses approximately 78 square miles making it one of the largest incorporated California jurisdictions. The Town incorporated in November 1988, following local voter approval.

The Town's modern history begins in the 1940's when the Apple Valley Building and Development Company (also known as Apple Valley Ranchos) began developing the area. The company's founders, Newton Bass and Bud Westlund, planned and developed the area and sold property they had developed. They also made Apple Valley their home and continued to guide Apple Valley's growth for the rest of their lives.

Apple Valley incorporation was initiated locally due to a general dissatisfaction with uncontrolled growth. County development codes and land use control issues were perceived as being inadequate to maintain the Apple Valley image desired by locals.

Additional factors contributing to incorporation were inadequate law enforcement and poor road maintenance. A 1986-87 feasibility study concluded that incorporation would increase law enforcement protection, improve the roads and transportation needs and provide greater local control over the future growth of the area while maintaining the same level of services in other areas. Just prior to incorporation, typical response times for a crime in progress call was in

excess of one hour. Currently, the average response time is 3-5 minutes. Similarly, far more annual road maintenance has been accomplished since incorporation than was done prior to incorporation. Of the approximately 411 miles of roads in Apple Valley an estimated 382 miles (93 percent) have been resurfaced in some form or another since incorporation.

Today, the view of Apple Valley is an upscale community with a rural atmosphere. Town leaders seek to avoid typical urban problems while keeping a quality community approach. A prevailing philosophy recognizes the basic need to be responsive to the community so the citizens know that their choice in forming the Town of Apple Valley was correct.

These views are reflected in the Town of Apple Valley Mission Statement:

Recognizing the decisions we make today will forever affect the lives of those who live here today and those who will follow us, the mission of the Town of Apple Valley is, in simple words, to maintain "A Better Way of Life."

#### The Annual Operating Budget

The Town of Apple Valley maintains budgetary controls. The objective of these budgetary controls is to ensure compliance with legal provisions embodied in the annual appropriated budget approved by the Town's governing body. Activities of the general fund, special revenue funds, enterprise funds, debt service fund and capital projects funds are included in the annual appropriated budget. The level of budgetary control (that is, the level at which expenditures cannot legally exceed the appropriated amount) is established at the individual fund level. Appropriations lapse at year end. However, appropriations generally are re-appropriated as part of the following fiscal year's operating budget.

#### **ECONOMIC CONDITION AND OUTLOOK**

From a historical perspective, growth in the area which became known as the Town of Apple Valley proceeded at a fairly slow, but steady pace. Early development consisted primarily of custom-built single family homes on one acre lots. In the latter half of the 1980s, however, the pace quickened as residents of the Inland Empire and Greater East Los Angeles area became aware of the moderate cost of housing, amenities and quality of life offered by the area. Tract development began to occur. Various types of businesses began to locate in the Town to serve the basic needs of the new residents. Apple Valley's population grew from approximately 16,000 in 1980 to 72,174 in 2015. The three major industries within Apple Valley became building and construction (primarily of single family homes), real estate and the medical industry.

With the downturn in the Southern California economy in the early 1990s, growth declined significantly. The recession hit just as Apple Valley's commercial development was getting underway. As a result, financing for commercial development became scarce and property values plummeted. Residential and commercial development, as measured by the number of construction permits issued, remained at a rate well below the pre-recession 1989-90 peaks. Although 1993-94 residential construction showed a decrease from the prior year, the number of construction starts in 1999-00 reflected an increase but remained far below the 1989-90 level.

Despite the recession and the downturn in development, Apple Valley's retail sales remained stable. Beginning in 2001-02, the Town experienced tremendous growth, both in residential and commercial/industrial development. Recently opened national and local commercial retail development further improved, and now drives Apple Valley's retail sales revenues.

Apple Valley did experience a marketing challenge in the area of commercial development. The consumer market trends in the late 90s encouraged consumers to patronize larger discount chains rather than smaller retail outlets. Until recently, the larger discount chains chose to meet the greater Victor Valley market and generally located along major freeway access in neighboring cities. As a result, retail sales per capita in Apple Valley were well below those of a neighboring city with significant freeway access. This trend began to change in 2005. One factor that contributed to this change was due to Apple Valley's continued population growth and significantly increased demand created by a large consumer population ready to spend its dollars in Apple Valley. A commercial market study conducted at that time indicated that 75 percent of the lost sales revenue could be recaptured by the addition of specific commercial retailers. Another contributing growth factor in retail sales was the increasing traffic congestion along major routes to the freeway which encouraged Apple Valley consumers to look within Apple Valley for their needs.

In October 2006 the Town Council approved the North Apple Valley Industrial Specific Plan (NAVISP) to drive industrial development opportunities. The NAVISP market is exemplified by a 1.32 million square foot Walmart Distribution Center and a 140,000 square feet Fresenius Medical Care TruBlu Logistics Center. Major industrial developers, including Watson Land Company are actively marketing large acre parcels for development. This activity continues to be a major revenue source and has been instrumental in pioneering infrastructure development to north Apple Valley. In 2011, the Town Council earmarked \$1.6 million for future infrastructure development in this area, of which a portion has been pledged as part of an attraction of a 1.3 million square foot Big Lots distribution center that is expected to break ground in 2018 and add 400 to 500 permanent jobs and another 300 construction jobs to the region. The center is expected to open in early 2019.

The same attractions which brought people into Apple Valley in the 1980s - moderate housing costs, recreation amenities and rural character offered by the area - continue as a driving force in the Town's economic growth and maintenance of the quality of life offered to its residents.

#### Major Initiatives

#### Economic Development

Economic Development is one of the primary goals of the Town's Vision 2020 master plan. The Town Council has directed implementation of a highly customer service oriented approach to its economic development efforts. These efforts include a highly proactive approach towards redevelopment, economic development and various housing functions.

As retail development continues to expand into the Apple Valley market, the Town has implemented a targeted marketing and industrial business attraction program. These efforts will provide a strong foundation for business attraction and retention programs well into the future.

Retailers opening a store in Apple Valley within the last 12 months include Rebel Oil Co., Dickey's Barbecue Pit, 99 Cents Only Store, The Galley Fish Tacos, CrossFit One Society, Samaritan Animal Hospital, 3rd Generation Tacos at Apple Valley Airport, DeeDee's Hobby Emporium at Historic Apple Valley Inn, Bear Valley Rock 'n Wood, Yogurtland and Wing Stop.

With sustainable economic development as a top Council priority, and a bright vision of the Town's future, Apple Valley Choice Energy (AVCE) launched as a new electric utility service in April 2017. AVCE has been providing electrical service to Apple Valley residents for the past nine months and currently serves more than 28,000 customers with a 90% participation rate.

Southern California Edison (SCE) continues to provide the Town's customers with electricity delivery, power line maintenance, and billing services; however, AVCE provides the electricity itself. LCE offers affordable rates

Moving energy in-house provides the community with a twofold opportunity: the first - to orient electricity provision to meet the needs of residents and businesses; the second - to meet the Town's goal of increasing local energy efficiency. AVCE offers customers the ability to choose between two products with varying levels of renewable energy content. The Core Choice option (in which all customers are automatically enrolled) includes a 35% renewable energy content, while the More Choice option includes 50% renewable energy for a nominal flat rate cost of \$2 per month added to the residential customer billing.

AVCE serves as a long-term, sustainable revenue source which benefits not only AVCE customers, but the Apple Valley community as a whole. AVCE enables the Town to create an energy generation portfolio, giving Apple Valley the ability to determine the amount of renewable energy sources that will be used in its service area. This provides an opportunity to harness local sustainable resources, such as solar and wind power. As a result, the Town will not only meet the State of California's requirement of using 33% renewable energy by 2020, but will surpass this goal.

Additional benefits with AVCE are personalized customer service and enhanced Town relationships with residents and businesses. Apple Valley's Town Council sets the energy rates, enabling AVCE customers to have greater influence than previously. Customers with rate or other concerns can interact directly with the Town Council, as opposed to the California Public Utilities Commission.

Economic Development efforts continue to target other industries as well, including the automobile sector, general merchandise, hotel services, medical and professional office users, full-service restaurants and apparel retailers.

The Town's goals for the next 12 months include focusing on attracting logistics based industrial development, including solar energy, manufacturing and distribution facilities that can take advantage of the North Apple Valley Industrial Specific Plan's streamlined entitlement process, inexpensive land and operating costs, and strategic market location and accessibility. The NAVISP area, projected to site 30 million square feet and provide 38,000 jobs at build out, will be a major logistics and manufacturing hub and influence subsidiary services, including housing and commercial markets.

#### Capital Improvement Program

The Capital Improvement Program is an on-going proactive effort to stimulate incentives primarily in the commercial market but with secondary benefit for the residential market. The goal is to encourage retail and job-producing industries.

The Town recently funded major road improvements to the Apple Valley Road corridor, including widening, installation of landscaped medians, signal light installations, infrastructure extensions, and surface improvements. In anticipation of Apple Valley's northerly growth trend, Apple Valley Road, a major south/north arterial, was extended northward to connect Apple Valley's eastern perimeter to Interstate 15. This \$1.2 million road improvement project was funded by tax increment revenues. Recent improvements to this corridor include rehabilitation of Apple Valley Road from Bear Valley Road to Town Center.

A significant project commissioned and opened to public use during the fiscal year ended June 30, 2017, is the \$43 million Yucca Loma Bridge project. When fully completed, the Yucca Loma Bridge, Yates Road, Green Tree Boulevard Extension, and Yucca Loma Road Corridor will connect Apple Valley to Victorville with an additional crossing over the Mojave River, and ultimately provide additional access to Interstate 15. Another significant project getting underway during this time frame is the final engineering designs needed to re-engineer and realign the intersection of Apple Valley Road and Highway 18. This is a joint project between the California Department of Transportation (Caltrans) and the Town to improve the functional efficiency of this very heavily traveled intersection, to relieve congestion, and improve safety.

The Town recently completed the update of the General Plan, to make recommendations to update land use patterns. With the General Plan update completed, the Town will initiate an update to the Sewer Master Plan to address specific changes subsequently adopted by the General Plan Update. The Sewer Master Plan provides the technical detail necessary to allow developers and civil design consultants to properly design and build sewer system improvements that will provide capacity, not only for their specific project, but capacities necessary for a regional development area at build-out based on the land use designations. This document allows staff to provide developers with sufficient information necessary to evaluate and prepare detailed cost projection and estimate for system improvements associated with their respective development needs.

Future Capital Improvement projects are being planned, or are under consideration. The projects are expected to fall within one of three time frames: 1-2 years, 2-5 years and 5+ years.

• 1-2 years: Improvements for the Bear Valley Road Bridge rehabilitation project will be constructed in phases. The Engineering Department has retained a consultant for structural engineering services to help analyze and rehab the existing bridge. The consultant will also perform engineering design work to prepare for the widening of the bridge to address the deficient deck conditions. The completed bridge will consist of six east/west travel lanes, a center median, shoulders and a class 1 bike path. The Engineering Department has successfully applied for federal funds under the Highway Bridge Program (HBP) which will fund a majority of the project costs.

- 2-5 years: A joint Highway 18 corridor study between the Town and Caltrans will evaluate redesign alternatives for the outer highways to improve access to businesses and reduce traffic safety conflicts. The intersection re-alignment and traffic signal improvements at Apple Valley Road and Highway 18 will be under construction during this time frame.
- 5+ years: The High Desert Corridor Interchange with Interstate 15 will commence construction during this time frame. This project in Apple Valley is part of a coordinated effort with 13 stakeholder agencies including the County of Los Angeles, County of San Bernardino, SCAG, SBCTA, LA Metro, Caltrans, and all affected municipalities within the Victor Valley, and the Antelope Valley, to construct infrastructure for the development of a new 63 mile long Multi-modal Transportation Corridor. The new High Desert Corridor extends from SR-18 in eastern Apple Valley, to SR-14 in Palmdale, and will provide direct access to the former George Air Force Base, now Southern California Logistics Airport. Environmental Studies and Preliminary Engineering is in progress to design the new Corridor, including a new freeway interchange which will create Apple Valley's first direct access to Interstate 15.

#### **Quality of Life Issues**

Several initiatives are focused on maintaining a high quality of life for Apple Valley residents.

A high priority has been placed on positively influencing the young citizens of the community and significant resources have been committed to this endeavor.

As in every other Southern California community, public safety is a major priority in Apple Valley, although the Town has not experienced the dramatic increase in violence experienced by many more urban Southland communities.

The contractual relationship by which the San Bernardino County Sheriff's Department provides law enforcement services for the Town of Apple Valley to maintain local control of its distinctive "Police Department". At the same time, the Town maintains the availability and depth of resources of the much larger Sheriff's Department, all the while sharing the cost of liability insurance with the County and twelve other "contract" cities in a financially advantageous arrangement.

For several years now, the Town has had two law enforcement programs, the POP (Problem Oriented Policing) Program and the TRU (Telephone Reporting Unit) program. The POP program releases two officers to work in conjunction with code enforcement officers of the Town. The officers focus their efforts towards crime prevention and code enforcement in target areas within the Town. The TRU program has recently been replaced by adding an additional Sheriff's Service Specialist who can respond to calls from citizens that are not in progress, thus freeing police officers to handle the priority calls along with pro-active patrol. The Town can add two Specialist positions for about the same cost as one full time officer, leaving the officers available for crimes that are in progress.

#### **AWARDS AND ACKNOWLEDGEMENTS**

#### **Awards**

The Town's comprehensive financial report for the year ended, June 30, 2016, was awarded the Certificate of Achievement for Excellence in Financial Reporting by the Government Finance Officers Association of the United States and Canada (GFOA). This was the fifteenth year that the Town has received this prestigious award. The Certificate of Achievement is the highest form of recognition for excellence in state and local government financial reporting. In order to be awarded a Certificate of Achievement, a government must publish an easily readable and efficiently organized comprehensive annual financial report. This report must satisfy both generally accepted accounting principles and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year only. We believe that our current comprehensive annual financial report for the year ended, June 30, 2017, continues to meet the Certificate of Achievement Program's requirements and we are submitting it to the GFOA to determine its eligibility for another certificate.

The Town also received the GFOA's Distinguished Budget Presentation Award for its 2016-17 annual budget document. This was the fourth year that the Town has received this award. To qualify for the Distinguished Budget Presentation Award, the Town's budget had to be judged proficient as a policy document, a financial plan, an operating guide, and a communication device.

#### Acknowledgments

In closing, this report was made possible by the leadership and support of the governing body of the Town of Apple Valley.

The preparation of this report on a timely basis is a team effort, requiring the dedication and cooperation of the entire Finance Department staff and continued support of the Town Manager's Office and Town Council. The guidance and suggestions from the accounting firm of Van Lant & Fankhanel, LLP, were also invaluable in completion of this report.

Sincerely,

Kofi Antobam, CPA, CIA, CFE

Zatrobanyfai

Director of Finance

## Town of Apple Valley

### **Listing of Public Officials**

Town Council

Scott Nassif Mayor

Art Bishop

Mayor Pro-Tem

Curt Emick
Councilmember



Larry Cusack
Councilmember

Barb Stanton *Councilmember* 

Town Staff

Lori Lamson Interim Town Manager

John Brown, Town Attorney

Nikki Salas, Assistant Town Manager Human Resources and Risk Management

Marc Puckett, Assistant Town Manager Finance and Administration

Brad Miller, Town Engineer

Greg Snyder, Director of Public Works

LaVonda Pearson, CMC, Town Clerk

Captain Frank Bell, Chief of Police

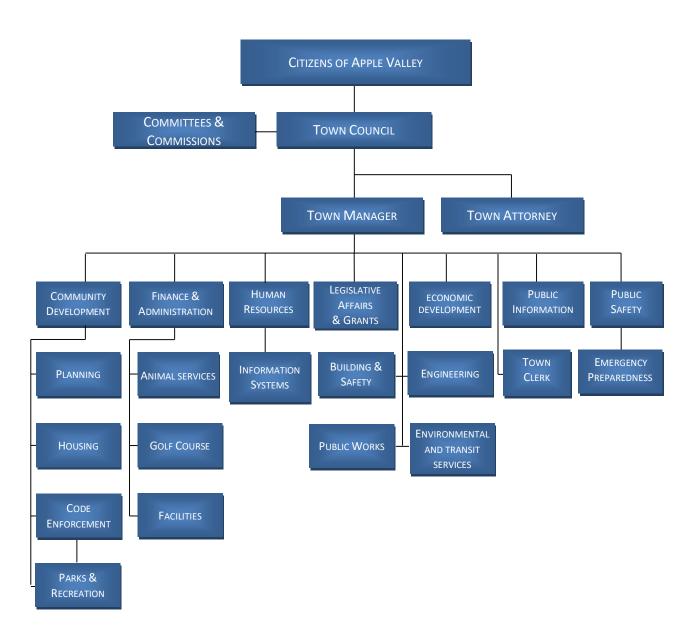
Kathie Martin, Director of Communications

Gina Schwin-Whiteside, Director of Animal Services

### Town of Apple Valley

## **ORGANIZATIONAL CHART**

Fiscal Year 2016-2017





Government Finance Officers Association

# Certificate of Achievement for Excellence in Financial Reporting

Presented to

## Town of Apple Valley California

For its Comprehensive Annual Financial Report for the Fiscal Year Ended

June 30, 2016

Executive Director/CEO





#### **Independent Auditor's Report**

The Honorable Town Council Town of Apple Valley, California

#### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, business-type activities, each major fund, and the aggregate remaining fund information of the Town of Apple Valley (the "Town"), as of and for the year ended June 30, 2017, and the related notes to the financial statements which collectively comprise the Town's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, business-type activities, each major fund, and the aggregate remaining fund information of the Town of Apple Valley, as of June 30, 2017, and the respective changes in financial position, and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### Emphasis of Matter

#### Financial Condition

As discussed in Note V F, the Town has suffered substantial recurring losses in its General Fund, resulting in a decrease in unrestricted fund balance of \$4,916,789 from the prior year. In addition, the Town's Parks and Recreation Fund and Apple Valley Golf Course Fund have deficit fund balances/net position of \$6,599,564 and \$1,893,885, respectively. The deficits in the Parks and Recreation Fund and Apple Valley Golf Course Fund have resulted in cash advances from the General Fund of \$9,932,042. These issues raise uncertainties regarding future operations. Management's plans in regard to these matters are also described in Notes III A, IV B, and V F. The financial statements do not include any adjustments that might result from the outcome of these uncertainties.

#### Other Matters

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and other required supplementary information, as listed in the table of contents, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Other Information

Our audit was conducted for the purpose of forming an opinion on the financial statements that collectively comprise the Town's basic financial statements. The introductory section, the schedules listed in the "supplementary information" section of the table of contents, and statistical section, are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The schedules listed in the supplementary information section of the table of contents are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the schedules listed in the supplementary information section of the table of contents are fairly stated in all material respects in relation to the basic financial statements as a whole.

The introductory and statistical sections have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on them.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued a report dated December 29, 2017, on our consideration of the Town's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Town's internal control over financial reporting and on compliance.

December 29, 2017

Van Laut + Fankhanel, 11P

#### Town of Apple Valley Management Discussion and Analysis

As management of the Town of Apple Valley (the "Town"), we offer readers of the Town's financial statements this narrative overview and analysis of the financial activities of the Town for the fiscal year ended June 30, 2017. We encourage readers to consider the information presented here in conjunction with the additional information that we have furnished in our letter of transmittal, which can be found on pages i-viii of this report. All amounts, unless otherwise indicated, are expressed in thousands of dollars.

#### **Financial Highlights**

- The assets of the Town exceeded its liabilities at the close of the Fiscal Year 2016-17 by \$450,854,747 (net position). Of this amount, \$7,642,548 (unrestricted net position) may be used to meet the Town's ongoing obligations to citizens and creditors.
- The Town's total net position decreased by \$205,618 from the prior fiscal year total of \$451,060,365.
- As of FY 2016-17 year end, the Town's governmental funds reported combined ending fund balances of \$34,847,471, a decrease of \$2,103,219 in comparison with the prior fiscal year. Of this total amount, 8.5 percent or \$2,933,196, is available for spending at the government's discretion (*unrestricted fund balance*).
- At the end of fiscal year 2016-17, unrestricted fund balance for the general fund was \$1,766,647, or 6.3 percent of total general fund expenditures.
- The Town of Apple Valley's total outstanding long-term liabilities for Government Activities and Business-type Activities increased by \$1,371,666 or 5.7 percent, during fiscal year 2017. The increase was mainly due to changes in the Town's Net Pension Liability, Claims Payable and repayment of long-term debt. No new debt was issued in the current fiscal year.

#### **Overview of the Financial Statements**

This discussion and analysis is intended to serve as an introduction to the Town's basic financial statements. The Town's basic financial statements are comprised of three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the basic financial statements. This report also contains other required supplementary information in addition to the basic financial statements themselves.

#### Government-Wide Financial Statements

The *government-wide financial statements* are designed to provide readers with a broad overview of the Town's finances, in a manner similar to a private-sector business.

The *statement of net position* presents information on all of the Town's assets and liabilities, and deferred inflows/outflows of resources, with the difference between the two reported as *net position*. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the Town is improving or deteriorating.

The statement of activities presents information showing how the government's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected taxes and earned but unused vacation leave).

Both of these government-wide financial statements distinguish functions of the Town that are principally supported by taxes and intergovernmental revenues (*governmental activities*) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (*business-type activities*). The governmental activities of the Town include general government, public safety, transportation, culture and recreation, and community development. The business-type activities of the Town include sewer services, solid waste management, leisure golf at the Apple Valley Golf Course and Community Choice Aggregation (CCA) through Apple Valley Choice Energy (AVCE).

The Apple Valley Public Financing Authority is a legally separate authority for which the Town is financially accountable. It functions for all practical purposes as a department of the Town of Apple Valley, and therefore has been included in the governmental activities of the Town.

The government-wide financial statements can be found on pages 14-16 of this report.

**Fund Financial Statements.** A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The Town, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the Town can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

**Governmental funds** are used to account for essentially the same functions reported as *governmental activities* in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on *near-term inflows and outflows of spendable resources*, as well as on *balances of spendable resources* available at the end of the fiscal year. Such information may be useful in determining what financial resources are available in the near future to finance the Town's programs.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for *governmental funds* with similar information presented for *governmental activities* in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures and changes in fund balances provide a reconciliation to facilitate this comparison between *governmental funds* and *governmental activities*.

The Town maintains 25 individual governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balances for the General fund, Parks and Recreation fund, Transportation Development Act fund, Capital Projects fund, and Measure I fund, all of which are considered to be major funds. Data from the other twenty-one governmental funds are combined into a single, aggregated presentation. Individual fund data for each of these nonmajor governmental funds is provided in the form of *combining statements* elsewhere in this report.

The basic governmental fund financial statements can be found on pages 17-22 of this report.

**Proprietary funds.** The Town maintains one type of proprietary funds. *Enterprise funds* are used to report the same functions presented as *business-type activities* in the government-wide financial statements. The Town uses enterprise funds to account for its sewer services, waste management operations, leisure golf at the Apple Valley Golf Course and CCA through AVCE.

Proprietary funds provide the same type of information as the government-wide financial statements, only in more detail. The proprietary fund financial statements provide separate information for the Sewer, Waste Management, Golf Course and AVCE funds. The Sewer and Waste Management funds are considered to be major funds of the Town.

The basic proprietary fund financial statements can be found on pages 23-28 of this report.

**Fiduciary funds** are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are not reflected in the government-wide financial statement because the resources of those funds are not available to support the Town's own programs.

The basic fiduciary fund financial statements can be found on pages 29-30.

**Notes to the financial statements.** The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found on pages 31-67 of this report.

**Other information.** In addition to the basic financial statements and accompanying notes, this report also presents certain *required supplementary information* concerning the Town's progress in funding its obligation to provide pension benefits to its employees, as well as providing budgetary comparison schedules for the General fund, and the Parks and Recreation fund. The combining statements referred to earlier in connection with non-major governmental funds are presented immediately following the required supplementary information.

#### **Government-wide Financial Analysis**

As noted earlier, net assets may serve over time as a useful indicator of a government's financial position. In the case of the Town, assets and deferred outflows of resources exceeded liabilities and deferred inflows of resources by \$450,854,747 at the close of the most recent fiscal year.

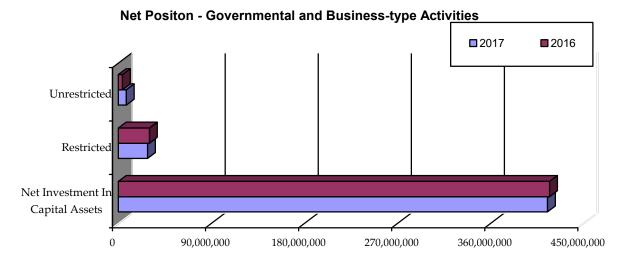
**Town of Apple Valley's Net Position** 

	Governmental Activities		Business-Type Activities		Total	
	2017	2016	2017	2016	2017	2016
Current and other assets	\$ 40,296,927	\$43,507,368	\$ 13,995,492	\$ 7,853,271	\$ 54,292,419	\$ 51,360,639
Capital assets	392,857,686	394,531,943	31,382,388	33,028,011	<u>424,240,074</u>	427,559,954
Total assets	<u>\$433,154,613</u>	<u>\$438,039,311</u>	<u>\$ 45,377,880</u>	<u>\$ 40,881,282</u>	<u>\$478,532,493</u>	\$478,920,593
Total Deferred Outflows of Resources	\$ 4,495,161	\$ 3,160,838	\$ 369,20 <u>5</u>	\$ 259,612	\$ 4,864,366	\$ 3,420,450
Long-term liabilities outstanding	23,785,164	22,476,783	1,621,951	1,558,666	25,407,115	24,035,449
Other liabilities	2,742,986	4,554,821	3,961,257	1,465,467	6,704,243	6,020,288
Total liabilities	\$ 26,528,150	\$ 27,031,604	\$ 5,583,208	\$ 3,024,133	\$ 32,111,358	\$ 30,055,737
Total Deferred Inflows of Resources	\$ 398,060	\$ 1,131,968	\$ 32,694	\$ 92,973	<u>\$ 430,754</u>	\$ 1,224,941
Net Position:						
Net investment in capital assets	384,326,300	385,016,893	30,683,607	32,010,863	415,009,907	417,027,756
Restricted	25,111,480	27,542,334	3,090,812	2,487,699	28,202,292	30,030,033
Unrestricted	1,285,784	477,350	6,356,764	3,525,226	7,642,548	4,002,576
Total net position	<u>\$410,723,564</u>	<u>\$413,036,577</u>	<u>\$ 40,131,183</u>	\$ 38,023,788	<u>\$450,854,747</u>	<u>\$451,060,365</u>

The largest portion of the Town's net position (92.1 percent) reflects its investment in capital assets (e.g., infrastructure, land, buildings, machinery, and equipment); less any related debt used to acquire those assets that is still outstanding. The Town uses these capital assets to provide services to citizens; consequently, these assets are *not* available for future spending. Although the Town's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

An additional portion of the Town's net position (6.3 percent) represents resources that are subject to external restrictions on how they may be used. The remaining balance of *unrestricted net position* (1.7 percent) may be used to meet the government's ongoing obligations to citizens and creditors.

At the end of the current fiscal year, the Town is able to report positive balances in all reported categories of net position, both for the government as a whole, as well as for its separate governmental and business-type activities. The same situation held true for the prior fiscal year.



The government's net position decreased by \$205,618 during the current fiscal year.

#### Governmental activities

Governmental activities decreased the Town's net position by \$2,313,013 (.6 percent). Key elements of this decrease are as follows:

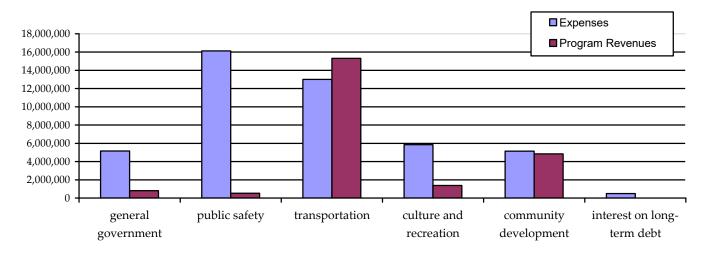
- Other Tax revenue increased \$1,001,085 (11.4 percent). Of this amount, \$992,012 (99.09 percent) was an increase in Sales tax revenue. On December 31, 2015, Proposition 57 ended and the Town started receiving the entire 1% sales tax revenue effective January 1, 2016. Fiscal year 2016-17 represents a full 12 months stream since Proposition 57 sunset.
- Governmental funds report capital outlays as expenditures. However, in the Statement of Activities the cost of these assets is allocated over their estimated useful lives as depreciation expense. For Governmental funds, depreciation expense exceeded capital outlay exceeded by \$1,674,257. As a result, net assets decreased by \$1,674,257.
- Changes in the Town's Net Pension Liability during the current fiscal year resulted in a \$258,758 increase in net position.
- A prior period adjustment of \$512,281 as a result of additional contributions to CalPERS in prior years increased net position by \$512,281.

Overall, General Government expenses increased by \$2,397,339 (86.0 percent) mainly due to a change in overhead allocation methodology.

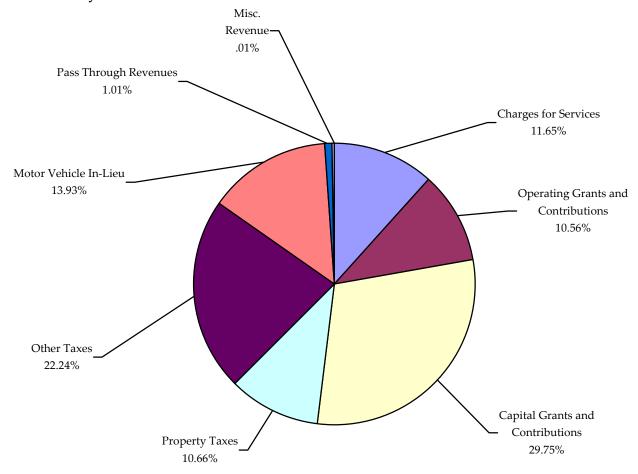
#### **Town of Apple Valley's Changes in Net Position**

	Governmental Activities		Business-type Activities		Total	
	2017	<u>2016</u>	2017	<u>2016</u>	<u>2017</u>	<u>2016</u>
Revenues						
Program revenues:						
Charges for service	\$5,127,437	\$4,772,677	\$21,164,255	\$17,635,213	\$26,291,692	\$22,407,890
Operating grants and	4,644,925	4,075,071	19,829	19,733	4,664,754	4,094,804
contributions	40 000 700	40.740.700	054.050	500 700	40 445 075	47.070.475
Capital grants and contributions	13,090,722	16,742,736	354,653	533,739	13,445,375	17,276,475
General revenues:	4 000 070	4 475 000			4 000 070	4 475 000
Property taxes	4,689,978	4,475,963			4,689,978	4,475,963
Other taxes	9,783,219	8,782,134			9,783,219	8,782,134
Motor Vehicle in-Lieu Sales Tax in-Lieu	6,129,059	5,835,391 1,036,791			6,129,059	5,835,391 1,036,791
Pass Through Revenues	442,593	398,336			442,593	398,336
Miscellaneous Revenues	38,093	27,664			38,093	27,664
Gain on Sale of Capital Assets	00,000	21,001		267,679	00,000	267,679
Investment Income	51,146	200,829	85,437	136,058	136,583	336,887
			33, 131	.00,000	.00,000	
Total revenues	43,997,172	46,347,592	21,624,174	18,592,422	65,621,346	64,940,014
	.0,001,112	.0,0 ,002	_ :, = :, :: :	. 0,002, .22	00,02.,0.0	0.,0.0,0
Expenses						
General government	5,150,848	2,753,509			5,150,848	2,753,509
Public safety	16,133,239	15,312,260			16,133,239	15,312,260
Transportation	12,993,513	12,837,309			12,993,513	12,837,309
Culture and recreation	5,854,862	5,621,707			5,854,862	5,621,707
Community Development	5,144,327	5,648,922			5,144,327	5,648,922
Interest on long-term debt	497,928	436,627			497,928	436,627
Apple Valley Choice Energy			2,906,247		2,906,247	
Golf Course			1,027,848	1,068,588	1,027,848	1,068,588
Sewer			5,789,984	6,743,527	5,789,984	6,743,527
Waste Management			10,849,449	12,248,550	10,849,449	12,248,550
•						
Total expenses	45,774,717	42,610,334	20,573,528	20,060,665	66,348,245	62,670,999
Change in N/P before Transfers	(1,777,545)	3,737,258	1,050,646	(1,468,243)	(729,899)	2,269,015
Transfers	(1,056,749)	(349,969)	1,056,749	349,969		
Change in net position	(2,834,294)	3,387,289	2,107,395	(1,118,274)	(726,899)	2,269,015
Net position (beginning)	413,036,577	409,649,288	38,023,788	39,142,062	451,060,365	448,791,350
Prior Period Adjustment	521,281				521,281	
Net position (ending)	\$410,723,564	\$413,036,577	\$40,131,183	\$38,023,788	\$450,854,747	\$451,060,365
. , ,						

#### **Expenses and Program Revenues - Governmental Activities**



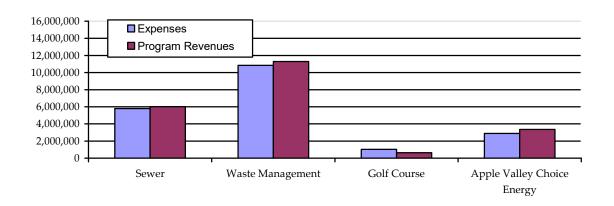
#### Revenues by Source - Governmental Activities



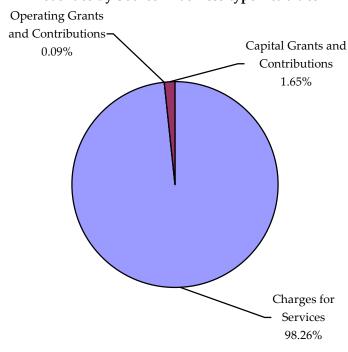
Business-type activities increased the Town's net position by \$2,107,395. Key elements of this increase are as follows:

- The Sewer fund's net position increased by \$1,291,960 (3.42 percent) this fiscal year. This was mainly due to a \$723,000 transfer in resulting from a Proposition 218 lawsuit settlement and decreases in general administration costs.
- The Waste Management fund's net position increased by \$434,777 (21.22 percent). This was mainly due to decreases in general administration costs and other expenses.
- The Apple Valley Golf Course fund's net position decreased by \$65,384 (3.58 percent). This was mainly due to increases in the various other expense line items.
- The Apple Valley Choice Energy was implemented during the 2016-17 fiscal year to provide electric services to Town residents. Revenues exceeded expenses by \$446,042 and increased net position.

**Expenses and Program Revenues - Business-type Activities** 



#### **Revenues by Source - Business-type Activities**



#### Financial Analysis of the Town's Funds

As noted earlier, the Town uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

**Governmental funds.** The focus of the Town's *governmental funds* is to provide information on nearterm inflows, outflows, and balances of *spendable* resources. Such information is useful in assessing the Town's financing requirements. In particular, *unrestricted fund balance* may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

As of the end of the current fiscal year, the Town's governmental funds reported combined ending fund balances of \$34,847,471, a decrease of \$2,103,219 in comparison with the prior fiscal year. Approximately 8.42 percent of this total amount - \$2,933,196 - constitutes *unrestricted fund balance*, which is available for spending at the government's discretion. The remainder of the fund balance - \$31,914,275 - is either *restricted* or *non-spendable*.

The general fund is the chief operating fund of the Town. At the end of the current fiscal year, the General Fund fund balance amounted to \$12,846,989. Of this amount, \$1,766,647 was unrestricted at the end of the fiscal year. As a measure of the general fund's liquidity, it may be useful to compare the unrestricted fund balance to total fund expenditures. Unrestricted fund balance represents 6.24 percent of total general fund expenditures. The fund balance of the Town's General Fund decreased by \$4,026,806 during the current fiscal year. This decrease was mainly due to increased costs for public safety, costs associated with the Town's acquisition efforts of Liberty Utilities Apple Valley Water System by Eminent Domain, a \$723,000 transfer out to settle a Proposition 218 lawsuit and a change in overhead cost allocation methodology.

The Parks and Recreation fund has a total accumulated fund deficit of \$(6,599,564), which is reported as unassigned. Revenues exceeded expenditures costs by \$38,069 during the 2016-17 fiscal year due to the management's efforts to cut down cost.

The Transportation Development Act fund has a fund balance of \$1,536,933 at year end, all of which is reported as restricted. The net increase during the current year was \$71,841. This increase was due to the completion of various projects and receipt of all prior year deferred revenues relating to Article 3 projects.

The Capital Projects fund has a fund balance of \$6,206,632 at year end, which is all reported as assigned. This fund represents transportation impact fees collected by the Town and will be used for capacity enhancing street projects in the Town. During the 2016-17 fiscal year, expenditures exceeded revenues by \$67,154 due to construction of new projects.

The Measure I fund has a fund balance of \$6,085,222 at year end, all of which is reported as restricted. The net increase in the fund balance during the current year for the Measure I fund was \$110,110. This increase was due to the total Measure I dollars spent for capital projects this year not exceeding the Measure I revenues received.

**Proprietary funds.** The Town's proprietary funds provide the same type of information found in the government-wide financial statements, but in more detail.

As of the end of the fiscal year, unrestricted net position of the Sewer fund was \$7,814,980. The total increase in net position for the fiscal year in the Sewer fund was \$1,291,960. For the Solid Waste Management fund, unrestricted net position totaled \$1,733,405 at year end. The total increase in net assets for the Solid Waste Management fund for the fiscal year was \$434,777. Correspondingly, unrestricted net position for the Apple Valley Golf Course fund as of June 30, 2017 amounted to \$(3,637,663). At the end of its first year of operations, Apple Valley Choice Energy's unrestricted net position as of the end of the fiscal year was \$446,042.

#### **General Fund Budgetary Highlights**

The original budget as approved by the Town Council projected an appropriation from fund balance of \$509,007 for the year. The final adopted budget, as amended, projected a utilization of \$1,828,249 from fund balance. At year end, actual budgetary performance resulted in a net decrease in fund balance of \$4,548,087. Tax revenues decreased from budgetary projections by \$193,922 and increased \$447,714 over the prior year levels. The decrease from budgetary projections was mainly due to Property tax, Sales tax and Franchise fee revenues (the General Fund's three major revenue sources) coming in at \$77,069 (2.8 percent), \$107,492 (1.8 percent), and \$144,623 (6.8 percent), respectively, less than the projections. Overall, General Fund actual revenues exceeded budgetary projections by .3 percent. Actual expenditures in the General Fund ended the fiscal year exceeding the amended budget by \$2,996,173 (13.6 percent). Of this amount, \$2,396,000 was due to a change in overhead cost allocation methodology during the fiscal year. In addition, there was a \$366,495 increased cost for the Town's Multi-Species Habitat Conservation Plan project.

#### **Capital Asset and Debt Administration**

**Capital assets:** The Town's investment in capital assets for its governmental and business type activities as of June 30, 2017, amounts to \$424,240,074 (net of accumulated depreciation). This investment in capital assets includes land, buildings and system, improvements, machinery and equipment, park facilities, roads, highways, and bridges. The total decrease in the Town's investment in capital assets for the current fiscal year was \$3,319,880 (a \$1,674,257 decrease for governmental activities and a \$1,645,623 decrease for business-type activities).

Town of Apple Valley's Capital Assets (net of depreciation)

	Governmental Activities		Business-type Activities		Total	
	2017	<u>2016</u>	<u>2017</u>	<u>2016</u>	<u>2017</u>	<u>2016</u>
Asset Category						
Land	\$ 100,128,843	\$ 99,844,349	\$ 1,819,012	\$ 1,819,012	\$ 101,947,855	\$ 101,663,361
Water Rights			3,650,000	3,650,000	3,650,000	3,650,000
Construction in Progress	13,399,604	55,200,902			13,399,604	55,200,902
Furniture and Equipment	127,342	227,974			127,342	227,974
Trucks and Automobiles	18,284	30,332	9,244	28,127	27,528	58,459
Structures and Improvements Infrastructure	57,297,881 221,885,732	60,286,416 178,941,970			57,297,881 221,885,732	60,286,416 178,941,970
Building and System			1,728,099	1,782,770	1,728,099	1,782,770
Machinery and Equipment			169,929	120,724	169,929	120,724
Collector Lines			24,006,104	25,627,378	24,006,104	25,627,378
Total Capital Assets	\$ 392,857,686	<u>\$ 394,531,943</u>	<u>\$ 31,382,388</u>	<u>\$ 33,028,011</u>	<u>\$424,240,074</u>	<u>\$427,559,954</u>

Additional information on the Town of Apple Valley's capital assets can be found in note IV.E on pages 47-48 of this report.

**Long-term debt:** At the end of the current fiscal year, the Town had total bonded debt outstanding of \$8,531,386. This amount comprises debt backed by the full faith and credit of the government. The Town's total bonded debt outstanding decreased by \$867,070 during the current fiscal year.

The Government Code of the State of California provides for a legal debt limit of 15% of gross assessed valuation. However, this provision was enacted when assessed valuation was based upon 25% of market value. Effective with the 1981-82 fiscal year, each parcel is now assessed at 100% of market value. The computation of the legal debt limit reflects a conversion of assessed valuation data from the current full valuation perspective to the 25% level. The current debt limitation for the Town is \$201,164,016, which is \$192,632,630 (legal debt margin) in excess of the Town's outstanding general obligation debt.

**Town of Apple Valley's Outstanding Debt** 

	Governmental Activities		Business-type Activities		Total		
	<u>2017</u>	<u>2016</u>	<u>2017</u>	<u>2016</u>	<u>2017</u>	<u>2016</u>	
Certificates of Participation Lease Revenue Bonds Claims Payable Special assessment debt with Governmental commitment	\$ 1,125,000 7,406,386 785,950	\$ 1,480,000 7,918,456 550,110	\$	\$	\$ 1,125,000 7,406,386 785,950	\$ 1,480,000 7,918,456 550,110	
Net Pension Liability Compensated Absences Pension-related Debt	11,239,816 977,455	9,430,343 935,979	923,170	638,218	12,162,986 977,455	10,068,561 935,979	
Net OPEB Obligation Installment Purchase Agreement	2,250,557	2,161,895	698,781	920,448	2,250,557	2,161,895 <u>920,448</u>	
Total	\$ 23,785,164	\$ 22,476,783	<u>\$ 1,621,951</u>	\$ 1,558,666	<u>\$ 25,407,115</u>	\$ 24,035,449	

Additional information of the Town of Apple Valley's long-term debt can be found in note IV.F on pages 49-54 of this report.

#### **Requests for Information**

This financial report is designed to provide a general overview of the Town of Apple Valley's finances for all those with an interest in the government's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the office of the Director of Finance, Town of Apple Valley, 14955 Dale Evans Parkway, Apple Valley, CA 92307.



#### Town of Apple Valley, California Statement of Net Position June 30, 2017

Activities Activities T	otal
ASSETS	
	,639,759
	,171,185
Interest Receivable 67,016 17,831	84,847
	,185,141
Internal Balances 4,522,629 (4,522,629)	, 100, 111
	,791,387
Prepaid Items 994,665 1,200	995,865
Restricted Assets:	333,003
	,224,621
	,199,614
Capital Assets, Not Being Depreciated:	, 133,014
	,947,855
	,650,000
	,399,604
	,399,004
Capital Assets, Net of Accumulated Deprecation:	025 000
	,025,980
Furniture and Equipment 127,342 169,929	297,271
Trucks and Automobiles 18,284 9,244	27,528
	,006,104
	,885,732
Total Assets 433,154,613 45,377,880 478	,532,493
DEFERRED OUTFLOWS OF RESOURCES	
	,864,366
4,430,101 003,200 4	,004,000
LIABILITIES	
Accounts Payable 1,718,014 2,445,387 4	,163,401
Accrued Liabilities 907,032 28,206	935,238
Interest Payable 117,940	117,940
Due to Other Governments 821,517	821,517
Unearned Revenue 621,552	621,552
Amounts Due Bondholders 44,595	44,595
Noncurrent Liabilities:	,000
	,539,516
	,867,599
	,111,358
20,020,100	,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,
DEFERRED INFLOWS OF RESOURCES	
Pension Actuarial Amounts 398,060 32,694	430,754
	_
NET POSITION	
·	,009,907
Restricted for:	
	,479,142
Culture and Recreation 765,323	765,323
	,867,015
· · ·	,107,975
	,982,837
	,642,548
Total Net Position \$ 410,723,564 \$ 40,131,183 \$ 450	,854,747

#### Town of Apple Valley, California Statement of Activities Year Ended June 30, 2017

		Program Revenues			
		Charges	Operating	Capital	
		for	Grants and	Grants and	
Functions/Programs	Expenses	Services	Contributions	Contributions	
Primary Government:					
Governmental Activities:					
General Government	\$ 5,150,848	\$ 511,890	\$ 116,565	\$ 174,954	
Public Safety	16,133,239	126,122	346,808	48,195	
Transportation	12,993,513		2,549,874	12,766,752	
Culture and Recreation	5,854,862	1,264,127	33,766	85,906	
Community Development	5,144,327	3,225,298	1,597,912	14,915	
Interest on Long-Term Debt	497,928				
Total Governmental Activities	45,774,717	5,127,437	4,644,925	13,090,722	
Business-type Activities:					
Sewer	5,789,984	5,962,102		336,965	
Waste Management	10,849,449	11,239,035	19,829		
Apple Valley Golf Course	1,027,848	611,027		17,688	
Apple Valley Choice Energy	2,906,247	3,352,091			
Total Business-type Activities	20,573,528	21,164,255	19,829	354,653	
Total Primary Government	\$ 66,348,245	\$ 26,291,692	\$ 4,664,754	\$ 13,445,375	

General Revenues:

Taxes:

**Property Taxes** 

Franchise Taxes

Sales Taxes

**Transient Occupancy Taxes** 

Motor Vehicle in-lieu (intergovernmental, unrestricted)

Pass Through Tax Increment Revenues

Miscellaneous Revenues

Investment Income

Transfers

Total General Revenues and Transfers

Change in Net Position

Net Position - Beginning

Prior Period Adjustments

Net Position - Ending

Net (Expense) Revenue and Changes in Net Position

Governmental Activities	Business-type Activities	Total
\$ (4,347,439)	\$	\$ (4,347,439)
(15,612,114)		(15,612,114)
2,323,113		2,323,113
(4,471,063)		(4,471,063)
(306,202)		(306,202)
(497,928)		(497,928)
(22,911,633)	<u>-</u>	(22,911,633)
	509,083	509,083
	409,415	409,415
	(399,133)	(399,133)
	445,844	445,844
	965,209	965,209
(22,911,633)	965,209	(21,946,424)
4,689,978		4,689,978
3,972,015		3,972,015
5,806,008		5,806,008
5,196		5,196
6,129,059		6,129,059
442,593		442,593
38,093		38,093
51,146	85,437	136,583
(1,056,749)	1,056,749	
20,077,339	1,142,186	21,219,525
(2,834,294)	2,107,395	(726,899)
413,036,577	38,023,788	451,060,365
521,281		521,281
\$ 410,723,564	\$ 40,131,183	\$ 450,854,747

The accompanying notes are an integral part of this statement.

# Town of Apple Valley, California Balance Sheet Governmental Funds June 30, 2017

	General	Parks and Recreation	Transportation Development Act	Capital Projects
ASSETS				
Cash and Investments	\$ 220,93	33 \$	\$ 1,533,906	\$ 6,304,599
Cash with Fiscal Agent				
Accounts Receivable	860,93			143,284
Interest Receivable	32,77	76	3,063	9,894
Due from Other Funds	1,350,19			
Due from Other Governments	1,900,84	9 50,322	1,254,160	
Advances to Other Funds	9,932,04	2		
Loans Receivable				
Prepaid Items	994,66	<u> </u>		
Total Assets	\$ 15,292,39	95 \$ 92,864	\$ 2,791,129	\$ 6,457,777
LIABILITIES				
Accounts Payable	\$ 857,31	0 \$ 217,906	\$ 36	\$ 247,221
Accrued Liabilities	441,15		,	3,924
Due to Other Funds	,			-,
Advances From Other Funds		6,403,218		
			· <del></del>	
Total Liabilities	1,298,46	6,667,475	36	251,145
DEFERRED INFLOWS OF RESOURCES				
Unavailable Revenue	1,146,94	24,953	1,254,160	
Total Deferred Inflows of Resources	1,146,94	24,953	1,254,160	
FUND BALANCE (DEFICITS)				
Nonspendable	10,926,70	17		
Restricted	153,63		1,536,933	
Committed	100,00		1,000,900	
Assigned				6,206,632
Unassigned	1,766,64	7 (6,599,564)		0,200,032
Onassigned	1,700,04	(0,000,004)		
Total Fund Balances (Deficits)	12,846,98	(6,599,564)	1,536,933	6,206,632
Total Liabilities, Deferred Inflows of				
Resources and Fund Balances (Deficits)	\$ 15,292,39	92,864	\$ 2,791,129	\$ 6,457,777

The accompanying notes are an integral part of this statement.

			Other	Total	
			Govern-		Govern-
			mental		mental
	Measure I		Funds		Funds
\$	4,964,653	\$	9,586,435	\$	22,610,526
			116,646		116,646
	982,435		105,219		2,134,417
	7,774		13,509		67,016
					1,350,193
	308,302		546,008		4,059,641
					9,932,042
			5,791,387		5,791,387
					994,665
\$	6,263,164	\$ 1	6,159,204	\$	47,056,533
\$	105,700	\$	289,841	\$	1,718,014
Ψ	21,541	Ψ	394,060	Ψ	907,032
	,		356,388		356,388
			,		6,403,218
					, ,
	127,241		1,040,289		9,384,652
	50,701		347,656		2,824,410
	50.704		0.47.050		0.004.440
	50,701	_	347,656		2,824,410
					10,926,707
	6,085,222	1	3,211,778		20,987,568
					-
			1,680,793		7,887,425
			(121,312)		(4,954,229)
	6,085,222	1	4,771,259		34,847,471
\$	6,263,164	\$ 1	6,159,204	\$	47,056,533

The accompanying notes are an integral part of this statement.

# Town of Apple Valley, California Reconciliation of the Balance Sheet of Governmental Funds to the Statement of Net Position June 30, 2017

Fund balances of governmental funds	\$ 34,847,471
Amounts reported for governmental activities in the Statement of Net Position are different because:	
Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds.	392,857,686
Other long-term assets are not available to pay for current period expenditures and, therefore, are not reported as available revenues in the funds.	2,824,410
Long term liabilities are not due and payable in the current period and are not reported in the funds.	
Compensated Absences	(977,455)
Claims Payable Certificates of Participation	(785,950) (1,125,000)
Lease Revenue Bonds	(7,465,000)
Unamortized Discount	58,614
Net Pension Liability	(11,239,816)
Net OPEB Obligation	(2,250,557)
Amounts for deferred inflows and deferred outflows related to the City's Net Pension Liability are not reported in the funds.	
Deferred Outflows Related to Pensions	4,495,161
Deferred Inflows Related to Pensions	(398,060)
Accrued interest payable for the current portion of interest due on long-term	
debt has not been reported in the governmental funds.	 (117,940)
Net position of governmental activities	\$ 410,723,564

# Town of Apple Valley, California Statement of Revenues, Expenditures, and Changes in Fund Balances Governmental Funds Year Ended June 30, 2017

	General	Parks and Recreation		Fransportation Development Act	Capital Projects
REVENUES Taxes Licenses & Permits Fines & Forfeitures	\$ 19,486,578 1,103,161 467,116	\$ 1,739,940	) ;	\$	\$ 787,655
Investment Income Intergovernmental Charges for Services Donations	31,673 716,824 1,405,386	988,673		12,581 669,703	34,835 7,342,865
Other Revenue	 532,347	116,52	<u> </u>		 8,000
Total Revenues	 23,743,085	2,845,140	<u> </u>	682,284	 8,173,355
Current: General Government Public Safety Transportation Culture and Recreation Community Development Capital Outlay Debt Service: Principal Interest & Fiscal Charges	4,564,557 15,546,616 1,255,758 3,579,969 17,067 82,606	3,673,735 47,105	9	610,443	8,240,509
Total Expenditures  Excess (Deficiency) of Revenues over Expenditures	25,046,573 (1,303,488)	3,720,844		610,443 71,841	8,240,509 (67,154)
OTHER FINANCING SOURCES (USES) Transfer In Transfer Out	(3,244,599)	913,773	3		
Total Other Financing Sources (Uses)	(3,244,599)	913,773	3	-	 
Net Change in Fund Balances	(4,548,087)	38,069	9	71,841	(67,154)
Fund Balances, Beginning	16,873,795	(6,637,633	3)	1,465,092	6,273,786
Prior Period Adjustments	 521,281				 
Fund Balances, Ending	\$ 12,846,989	\$ (6,599,564	4)	\$ 1,536,933	\$ 6,206,632

	Other Govern- mental	Total Govern- mental
Measure I	Funds	Funds
	T dildo	T dildo
\$ 1,954,344	\$ 369,172 845,639	\$ 23,550,034 2,736,455
	2.2,222	467,116
32,672	53,817	165,578
1,136,387	3,091,444	12,957,223 2,394,059
	230,121	230,121
	143,824	800,698
3,123,403	4,734,017	43,301,284
0,120,400	4,704,017	+0,001,20+
	151,276	4,715,833
	40,518	15,587,134
3,013,293	1,457,318	5,726,369
	34,615	3,708,350
	1,113,598 196,040	4,693,567 9,064,059
	190,040	9,004,009
	870,000	870,000
	374,008	503,723
3,013,293	4,237,373	44,869,035
110,110	496,644	(1,567,751)
	1,469,795	2,383,568
	(195,718)	(3,440,317)
	1,274,077	(1,056,749)
110,110	1,770,721	(2,624,500)
5,975,112	13,000,538	36,950,690
		521,281
\$ 6,085,222	\$ 14,771,259	\$ 34,847,471

# Town of Apple Valley, California Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds to the Statement of Activities Year Ended June 30, 2017

Net change in fund balances-total governmental funds

\$ (2,624,500)

Amounts reported for governmental activities in the statement of activities are different because:

Governmental funds report capital outlays as expenditures. However, in the Statement of Activities the cost of these assets is allocated over their estimated useful lives as depreciation expense.

**Excess Capital Outlay over Depreciation** 

(1,674,257)

Revenues in the Statement of Activities that do not provide current financial resources are not reported as revenues in the funds.

695,888

The issuance of long-term debt (e.g., bonds, leases) provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net position. Also, governmental funds report the effect of premiums, discounts, and similar items when debt is first issued, whereas these amounts are deferred and amortized in the Statement of Activities.

Amortization of Discounts (2,930)
Principal Paid on Long-Term Debt 870,000
Increase in Net Pension Liability (1,809,473)

The net OPEB Obligation reported in the Statement of Activities does not require the use of current financial resources and, therefore, is not reported as an expenditure in the governmental funds. The following amount represents the net change in the OPEB obligation.

(88,662)

Some expenses reported in the Statement of Activities do not require the use of current financial resources and are not reported as governmental fund expenditures.

Net Change in Compensated Absences	(41,476)
Net Change in Claims Payable	(235,840)
Net Change in Accrued Interest Payable	8,725
Net Change in Deferred Pension Related Amounts	1,334,323
Net Change in Pension Actuarial Amounts - Inflows	733,908

Change in net position of governmental activities

\$ (2,834,294)

# Town of Apple Valley, California Statement of Net Position Proprietary Funds June 30, 2017

	_	Solid Waste	Apple Valley
ACCETC	Sewer	Management	Golf Course
ASSETS Current Assets:			
Cash and Investments	\$ 9,771,380	\$ 1,287,404	\$
Accounts Receivable	588,197	1,149,898	9,798
Interest Receivable	15,161	2,670	0,700
Due from Other Governments	80,516	44,984	
Prepaid Items	1,200	,	
Total Current Assets	10,456,454	2,484,956	9,798
Noncurrent Assets:			
Restricted Assets:			
Cash and Investments	1,199,614		
Cash and Investments with Fiscal Agent	1,107,975		
Capital Assets, Not Being Depreciated:	1,107,070		
Land	379,012		1,440,000
Water Rights	3,650,000		
Capital Assets, Net of Accumulated Depreciation	24,160,738	1,448,860	303,778
Total Noncurrent Assets	30,497,339	1,448,860	1,743,778
Total Assets	40,953,793	3,933,816	1,753,576
DEFERRED OUTFLOWS OF RESOURCES			
Pension Related Items	313,265	55,940	
LIABILITIES			
Current Liabilities:			
Accounts Payable	241.798	284,476	99,636
Accrued Liabilities	8,905	300	19,001
Due to Other Governments	821,517	500	13,001
Due to Other Funds	021,011		
Unearned Revenue	243,665	377,887	
Amounts Due Bondholders	44,595	077,007	
Current Portion of Long-Term Debt	11,000	231,042	
Total Current Liabilities	1,360,480	893,705	118,637
Noncurrent Liabilities:			
Advances from Other Funds			3,528,824
Noncurrent Portion of Long-Term Debt	783,296	607,613	0,020,024
Total Noncurrent Liabilities	783,296	607,613	3,528,824
Total Liabilities	2,143,776	1,501,318	3,647,461
		.,00.,0.0	
DEFERRED INFLOWS OF RESOURCES	07.740	4.054	
Pension Actuarial Amounts	27,740	4,954	
NET POSITION			
Net Investment in Capital Assets	28,189,750	750,079	1,743,778
Restricted for Capital Projects	1,107,975		
Restricted for Assessment District Improvements	1,982,837		
Unrestricted	7,814,980	1,733,405	(3,637,663)
Total Net Position	\$ 39,095,542	\$ 2,483,484	\$ (1,893,885)

Apple Valley Choice Energy	Total
	-
\$ 970,449 2,288,875	\$ 12,029,233 4,036,768 17,831
	125,500
	1,200
3,259,324	16,210,532
	1,199,614 1,107,975
	1,819,012
	3,650,000
	25,913,376
2 250 224	33,689,977
3,259,324	49,900,509
	369,205
1 040 477	2 445 207
1,819,477	2,445,387 28,206
	821,517
993,805	993,805
	621,552
	44,595
0.040.000	231,042
2,813,282	5,186,104
	3,528,824
	1,390,909
2 012 202	4,919,733
2,813,282	10,105,837
	32,694
	30,683,607
	1,107,975
	1,982,837
446,042	6,356,764
\$ 446,042	\$ 40,131,183

# Town of Apple Valley, California Statement of Revenues, Expenses, and Changes in Net Position Proprietary Funds Year Ended June 30, 2017

	Sewer	Solid Waste Management	Apple Valley Golf Course
OPERATING REVENUES			
Charges for Services	\$ 5,962,102	\$ 11,239,035	\$ 611,027
Total Operating Revenue	5,962,102	11,239,035	611,027
OPERATING EXPENSES			
Salaries and Benefits	614,714	169,300	3,591
Contract Services	51,393	7,765,424	393,611
Maintenance and Treatment	2,211,070		144,280
Franchise Payment		2,005,553	
Power Purchases			
General Administration	748,409	793,954	154,073
Depreciation	1,759,170	67,561	67,454
Other	405,228	1,745	264,839
Total Operating Expenses	5,789,984	10,803,537	1,027,848
Operating Income (Loss)	172,118	435,498	(416,821)
NONOPERATING REVENUES (EXPENSES) Investment Income Grant Revenue Interest	59,877	25,362 19,829 (45,912)	
Total Nonoperating Revenues (Expenses)	59,877	(721)	
Income Before Contributions and Transfers	231,995	434,777	(416,821)
Capital Contributions	336,965		17,688
Transfers In	723,000		333,749
Transfers Out			
Change in Net Position	1,291,960	434,777	(65,384)
Total Net Position, Beginning	37,803,582	2,048,707	(1,828,501)
Total Net Position, Ending	\$ 39,095,542	\$ 2,483,484	\$ (1,893,885)

	ple Valley pice Energy	Total
\$ :	3,352,091	\$ 21,164,255
;	3,352,091	21,164,255
:	440,537 2,130,898 321,937	787,605 8,650,965 2,355,350 2,005,553 2,130,898 2,018,373 1,894,185 671,812
	2,893,372	20,514,741
	458,719	649,514
	198 (12,875)	85,437 19,829 (58,787)
	(12,677)	46,479
	446,042	695,993
		354,653 1,056,749
	446,042	2,107,395
		38,023,788
\$	446,042	\$ 40,131,183

# Town of Apple Valley, California Statement of Cash Flows Proprietary Funds Year Ended June 30, 2017

	Sewer	Solid Waste Management	Apple Valley Golf Course
Cash Flows from Operating Activities			
Cash Received from Customers	\$ 6,023,448	\$ 11,477,530	\$ 611,054
Cash Paid to Suppliers	(1,562,903)	(8,402,428)	(919,859)
Cash Paid to Other Funds for Services Provided	(1,855,798)	(2,076,311)	(,,
Cash Paid to Employees for Services	(529,691)	(156,825)	
Net Cash Provided (Used) by Operating Activities	2,075,056	841,966	(308,805)
Cash Flows from Noncapital Financing Activities			
Cash Collected on Behalf of Other Governments (Paid to)	455,004		
Grant Revenue	433,004	19,829	
Advances Paid (to) from Other Funds		10,020	204,087
Cash Paid (to) from Other Funds	723,000		204,007
Principal Paid on Debt	720,000	(221,666)	
Interest Paid on Debt		(45,912)	
Net Cash Provided (Used) by Noncapital Financing Activities	1,178,004	(247,749)	204,087
Cash Flows from Capital and Related Financing Activities			
Capital Asset Purchases	(85,592)		(162,970)
Capital Grants Received Interest Paid on Debt	336,965		17,688
Net Cash Provided (Used) by Capital and Related Financing Activities	251,373		(145,282)
Cash Flows from Investing Activities			
Interest on Investments	56,458	27,052	
Net Cash Provided (Used) by Investing Activities	56,458	27,052	
Net Increase (Decrease) in Cash and Cash Equivalents	3,560,891	621,269	(250,000)
Cash and Cash Equivalents, Beginning of Fiscal Year	8,518,078	666,135	250,000
Cash and Cash Equivalents, End of Fiscal Year	\$ 12,078,969	\$ 1,287,404	\$ -
Reconciliation of Operating Income to Net Cash Provided (Used) by Operating Activities			
Cash Flows from Operating Activities			
Operating income (loss)	\$ 172,118	\$ 435,498	\$ (416,821)
Adjustments to reconcile operating income (loss) to net cash			
provided (used) by operating activities:			
Depreciation	1,759,170	67,561	67,454
(Increase) Decrease in Accounts Receivable	104,036	163,557	27
(Increase) Decrease in Due from Other Governments	(78,387)	(2,664)	
(Increase) Decrease in Prepaid Items	(1,200)		1,479
(Increase) Decrease in Deferred Outflows - Pensions	(83,171)	(26,422)	
Increase (Decrease) in Accounts Payable	(1,401)	87,937	35,677
Increase (Decrease) in Accrued Liabilities	(12,621)	(4,961)	3,379
Increase (Decrease) in Net Pension Liability	241,778	43,174	
Increase (Decrease) in Deferred Inflows - Pensions	(60,963)	684	
Increase (Decrease) in Unearned Revenue	35,697	77,602	
Net Cash Provided (Used) by Operating Activities	\$ 2,075,056	\$ 841,966	\$ (308,805)

	ople Valley oice Energy	 Total
\$	1,063,216 (798,270) (275,625)	19,175,248 11,683,460) (4,207,734) (686,516)
	(10,679)	 2,597,538
	993,805	 455,004 19,829 204,087 1,716,805 (221,666) (45,912)
	993,805	 2,128,147
	(12,875)	 (248,562) 354,653 (12,875)
	(12,875)	 93,216
	198	 83,708
	198	 83,708
	970,449	4,902,609
		 9,434,213
\$	970,449	\$ 14,336,822
\$	458,719	\$ 649,514
(	(2,288,875)	1,894,185 (2,021,255) (81,051) 279
	1,819,477	 (109,593) 1,941,690 (14,203) 284,952 (60,279) 113,299
\$	(10,679)	\$ 2,597,538

# Town of Apple Valley, California Statement of Net Position Fiduciary Funds June 30, 2017

	Successor Agency	
	Private-purpose	
	Trust Fund	Agency Funds
ASSETS		
Cash and Investments	\$ 1,571,811	\$ 20,310,134
Cash and Investments with Fiscal Agent	1,060,358	238,390
Accounts Receivable	119,480	501,605
Interest Receivable	1,529	1,085
Due from Other Governments	3,734	677,584
Prepaid Items		6,276
Total Assets	2,756,912	\$ 21,735,074
LIABILITIES		
Accounts Payable		\$ 40,325
Accrued Liabilities	3,675	19,701,208
Deposits		1,755,151
Due to Town of Apple Valley		
Interest Payable	177,434	
Bonds Payable	43,192,665	
Amounts Due to Bondholders		238,390
Total Liabilities	43,373,774	\$ 21,735,074
NET POSITION		
Net Position Held in Trust for Successor Agency	\$ (40,616,862)	

# Town of Apple Valley, California Statement of Changes in Net Position Fiduciary Fund Year Ended June 30, 2017

	Successor Agency Private-purpose Trust Fund
ADDITIONS	Ф 2.004.757
Taxes Investment Income	\$ 3,891,757 16,999
Total Additions	3,908,756
DEDUCTIONS Administrative Costs Project Costs	304,912
Interest on Bonds	2,163,230
Total Deductions	2,468,142
Change in Net Position	1,440,614
Net Position - Beginning of Year	(42,057,476)
Net Position - End of Year	\$ (40,616,862)

# I) SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

# A) Description of Reporting Entity

The Town of Apple Valley, California was incorporated on November 28, 1988 under the general laws of the State of California. The Town operates under a Council - Manager form of government and currently provides the following services as authorized by its charter: public safety (police protection), streets, planning and zoning, waste management, and general administrative services.

As required by generally accepted accounting principles, these financial statements present the Town and its component units, entities for which the Town is considered to be financially accountable. The Town is considered to be financially accountable for an organization if the Town appoints a voting majority of that organization's governing body and the Town is either able to impose its will on that organization, or there is a potential for that organization to provide specific financial benefits to or impose specific financial burdens on the Town. The Town is also considered to be financially accountable if the organization is fiscally dependent upon the Town (i.e., it is unable to adopt its budget, levy taxes, set rates or charges, or issue bonded debt without approval from the Town). In certain cases, other organizations are included as component units if the nature and significance of their relationship with the Town are such that their exclusion would cause the Town's financial statements to be misleading or incomplete.

All of the Town's component units are considered to be blended component units. Blended component units, although legally separate entities, are, in substance, part of the Town's operations. The following organizations are considered to be component units of the Town:

### **Apple Valley Public Financing Authority**

The Apple Valley Public Financing Authority ("Authority") was established to provide financing to the Town of Apple Valley for specified capital improvement projects. The governing board of the Authority is composed of the same individuals that serve as council members for the Town of Apple Valley. Separate financial statements are not prepared for the Authority.

### Apple Valley Community Resource Foundation (AVCRF)

The Apple Valley Community Resource Foundation ("Foundation") was established as a 501(C)(3) under the Internal Revenue Code and is exempt from federal income taxes. The Foundation is also exempt from California State income taxes, subject to compliance with applicable laws and regulations. The primary purpose of the Foundation is to lessen the burdens of the Town and to promote and support cultural, recreational, and human services needs in the Town of Apple Valley. The governing board of the Foundation is composed of the same individuals that serve as council members for the Town of Apple Valley. The compiled financial statements of the Foundation can be obtained by request from the Town of Apple Valley at 14955 Dale Evans Parkway, Apple Valley, California 92307.

### B) Government-wide and Fund Financial Statements

The Town's basic financial statements are prepared in conformity with accounting principles generally accepted in the United States of America. The Governmental Accounting Standards Board is the acknowledged standard setting body for establishing accounting and financial reporting standards followed by governmental entities in the United States of America.

# I) SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - Continued

Government-Wide Statements: The government-wide financial statements (i.e., the Statement of Net Position and the Statement of Activities) report information on all of the nonfiduciary activities of the primary government and its component units. For the most part, the effect of interfund activity has been removed from these statements. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support.

The Statement of Activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. Direct expenses are expenses that are clearly identifiable with a specific program, project, function or segment. Program revenues of the Town include: 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items that are properly not included among program revenues are reported instead as general revenues.

<u>Fund Financial Statements</u>: Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds are reported as separate columns in the fund financial statements.

# C) Implementation of Governmental Accounting Standards Board (GASB) Pronouncements

The Governmental Accounting Standards Board has issued the following Statements, which may affect the Town's financial reporting requirements in the future:

GASB 75, Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions: This Statement was issued to improve accounting and financial reporting by state and local governments for postemployment benefits other than pensions. This GASB Statement is required to be implemented in financial statements issued for the periods beginning after June 15, 2017. The Town has elected not to early implement this statement and has not determined its effect on the financial statements.

GASB 83, Certain Asset Retirement Obligations: This Statement addresses accounting and financial reporting for certain asset retirement obligations (AROs). An ARO is a legally enforceable liability associated with the retirement of a tangible capital asset. A government that has legal obligations to perform future asset retirement activities related to its tangible capital assets should recognize a liability based on the guidance in this Statement. The requirements of this Statement are effective for reporting periods beginning after June 15, 2018.

GASB 86, Certain Debt Extinguishment Issues: This Statement establishes reporting requirements for when a government places cash and other monetary assets acquired with only existing resources in an irrevocable trust to extinguish debt. In financial statements using the economic resources measurement focus, governments should recognize any difference between the reacquisition price (the amount required to be placed in the trust) and the net carrying amount of the debt defeased in substance using only existing resources as a separately identified gain or loss in the period of the defeasance. The requirements of this Statement are effective for reporting periods beginning after June 15, 2017.

# I) SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - Continued

GASB 87, Leases: This Statement requires recognition of certain lease assets and liabilities for leases that previously were classified as operating leases and recognized as inflows of resources or outflows of resources based on the payment provisions of the contract. It establishes a single model for lease accounting based on the foundational principle that leases are financings of the right to use an underlying asset. Under this Statement, a lessee is required to recognize a lease liability and an intangible right-to-use lease asset, and a lessor is required to recognize a lease receivable and a deferred inflow of resources, thereby enhancing the relevance and consistency of information about governments' leasing activities. The requirements of this Statement are effective for reporting periods beginning after December 15, 2019.

### D) Measurement Focus, Basis of Accounting, and Financial Statement Presentation

The government-wide financial statements are reported using the *economic resources measurement focus* and the *accrual basis of accounting*, as are the proprietary fund and fiduciary fund financial statements, except Agency Funds have no measurement focus but utilize the accrual basis of accounting for reporting assets and liabilities. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the providers have been met.

Governmental fund financial statements are reported using the *current financial resources measurement focus* and the *modified accrual basis of accounting*. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collected within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the Town considers revenues to be available if they are collected within 60 days of the end of the current fiscal period.

Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgements, are recorded only when payment is due.

Taxes, intergovernmental revenues, licenses, and interest associated with the current fiscal period are all considered to be susceptible to accrual, and are therefore recognized as revenues of the current fiscal period. Only the portion of special assessments receivable due within the current fiscal period is considered to be susceptible to accrual as revenue of the current period. All other revenue items are considered to be measurable and available only when cash is received by the Town.

The Town reports the following major governmental funds:

**General Fund** - This fund is the government's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for and reported in another fund.

**Parks and Recreation Fund** - This fund accounts for all revenues, including property tax revenues, and expenditures of the Apple Valley Parks and Recreation Department (formerly Recreation and Parks District) that are required to be separately maintained in accordance with the provisions of California Government Code Section 57462.

# I) SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - Continued

**Transportation Development Act Fund** - This fund accounts for the Town's share of Article 3 and 8 monies which are restricted in use for transit or street repair/construction projects/activities.

**Capital Projects Fund** - This fund was established to account for all of the Town's construction projects that are not being separately accounted for in other capital project funds (with the exception of those funded through non-major capital project funds and enterprise funds). Financing is provided primarily through transfers in from the General Fund, and from State and Federal grants.

Measure I Fund - This fund accounts for all capital projects funded with Measure I monies.

The Town reports the following major proprietary funds:

**Sewer Fund** - This fund accounts for the costs of providing sewer services to the general public within the Town's service area and the user charges by which these costs are recovered.

**Solid Waste Management Fund** - This fund accounts for the costs of providing trash services to commercial and residential units and the user charges by which these costs are recovered.

**Apple Valley Golf Course Fund** - This fund accounts for the costs of providing golf to the general public and the user charges by which these costs are recovered.

**Apple Valley Choice Energy Fund** - This fund accounts for the costs of providing electric power to residents and businesses and the user charges by which these costs are recovered.

Additionally, the Town reports the following fund types:

The Agency Funds are used to account for money received by the Town as an agent for individuals, other governments and other entities. Specifically, the Town reports activities related to the Victor Valley Transit Authority, Assessment District 98-1, Village PBID, Victor Valley Economic Development Authority, Mojave Desert and Mountain Integrated Waste Management Authority, and certain deposits in Agency funds.

The Private-purpose Trust Fund is used to account for the balances and transactions of the Successor Agency to the Redevelopment Agency of the Town of Apple Valley.

As a general rule the effect of interfund activity has been eliminated from the government-wide financial statements. Interfund services provided and used are not eliminated in the process of consolidation.

Amounts reported as program revenues include 1) charges to customers or applicants for goods, services, or privileges provided, 2) operating grants and contributions, and 3) capital grants and contributions, including special assessments. Internally dedicated resources are reported as general revenues rather than as program revenues. Likewise, general revenues include all taxes.

Proprietary funds distinguish operating revenues and expenses from non-operating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the Town's enterprise funds are charges to customers for services provided. Operating expenses for enterprise funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

# I) SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - Continued

### E) Assets, Liabilities, and Net Position or Equity

### 1) Cash and Investments

For purposes of presentation in the statement of cash flows, cash equivalents are defined as short-term, highly liquid investments that are both readily convertible to known amounts of cash or so near their maturity that they present insignificant risk of change in value because of changes in interest rates. Investments purchased within three months of original maturity are considered to be cash equivalents.

Investments are reported at fair value. Changes in fair value that occur during the fiscal year are recognized as investment income reported for that fiscal year. Investment income includes interest earnings, changes in fair value, and any gains or losses realized upon the liquidation, maturity, or sale of investments.

The Town pools cash and investments of all funds, except for assets held by fiscal agents. Each fund's share in this pool is displayed in the accompanying financial statements as cash and investments. Investment income earned by the pooled investments is allocated to the various funds based on each fund's average cash and investment balance.

# 2) Receivables and Payables

Activity between funds that is representative of lending/borrowing arrangements outstanding at the end of the fiscal year is referred to as either "due to/from other funds" (i.e., the current portion of interfund loans) or "advances to/from other funds" (i.e., the non-current portion of interfund loans). All other outstanding balances between funds are reported as "due to/from other funds." Any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statements as "internal balances."

Advances between funds, as reported in the fund financial statements, are offset by nonspendable fund balance in applicable governmental funds to indicate that they are not available for appropriation and are not expendable available financial resources.

Property taxes are assessed and collected each fiscal year according to the following property tax calendar:

Lien Date March 1

LevyYear July 1 to June 30

Due Dates November 1 1st Installment

February 1 2<sup>nd</sup> Installment

Delinquent Dates December 10 1st Installment

April 10 2<sup>nd</sup> Installment

Under California law, property taxes are assessed and collected by counties up to 1% of assessed value, plus other increases approved by voters. Property tax revenues are pooled and then allocated to cities based on complex formulas prescribed by state statutes.

# I) SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - Continued

### 3) Restricted Assets

Certain proceeds of the Town's long-term debt, as well as certain resources set aside for their repayment, are classified as restricted assets on the Statement of Net Position because their use is limited by bond covenants.

# 4) Capital Assets

Capital assets, which include land, structures, equipment, and infrastructure assets, are reported in the government-wide financial statements. Capital assets are recorded at cost where historical records are available and at an estimated historical cost where no historical records exist. Assets purchased in excess of \$5,000 are capitalized if they have an expected useful life of 2 years or more. The cost of normal maintenance and repairs that do not add to the value of the asset's lives are not capitalized.

Major capital outlay for capital assets and improvements are capitalized as projects are constructed. For debt-financed capital assets, interest incurred during the construction phase is reflected in the capitalization value of the asset constructed, net of interest earned on the invested proceeds over the same period. Capital assets acquired through lease obligations are valued at the present value of future lease payments at the date acquired.

In the case of the initial capitalization of general infrastructure assets (i.e., those reported by governmental activities), the Town chose to include all such items acquired in fiscal years ending after June 30, 1980. The Town was able to estimate the historical cost for the initial reporting of these assets through backtrending (i.e., estimating the current replacement cost of the infrastructure to be capitalized and using an appropriate price-level index to deflate the cost to the acquisition year or estimated acquisition year). As the Town constructs or acquires additional capital assets each period, including infrastructure assets, they are capitalized and reported at historical cost. The reported value excludes normal maintenance and repairs which are essentially amounts spent in relation to capital assets that do not increase the capacity or efficiency of the item or extend its useful life beyond the original estimate. Donated capital assets received prior to the implementation of GASB 72 were recorded at fair value on the date of donation. Donated capital assets received subsequent to the implementation of GASB 72 are recorded at acquisition value as of the date received.

Capital assets used in operations are depreciated over their estimated useful lives using the straight-line method in the government-wide financial statements and in the fund financial statements of the proprietary funds. Depreciation is charged as an expense against operations and accumulated depreciation is reported on the respective balance sheet. The range of lives used for depreciation purposes for each capital asset class is as follows:

Infrastructure	20 to 50 Years
Collector Lines	40 Years
Buildings	30 Years
Machinery and Equipment	5 Years
Automobile and Truck Equipment	5 Years
Computer Equipment	5 Years
Leasehold Improvements	3 Years

# I) SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - Continued

### 5) Use of Estimates

The financial statements have been prepared in accordance with accounting principles generally accepted in the United States of America and necessarily include amounts based on estimates and assumptions by management. Actual results could differ from those amounts.

### 6) Compensated Absences

Permanent Town employees earn from 10 to 20 vacation days a year, depending upon their length of employment, and 12 sick days a year. Employees can carry forward from 20 to 40 days in earned but unused vacation days depending on the number of years of continuous service. Sick leave hours may be converted to vacation hours at a rate of two sick leave hours to one vacation hour. Payment of converted sick leave hours in excess of 240 hours will occur only upon termination of employment.

Upon termination or retirement, permanent employees are entitled to receive compensation at their current base salary for all unused vacation leave, except for those employees that have not completed 6 months of continuous service.

All accumulated vacation leave is accrued when incurred in the government-wide and proprietary fund financial statements. A liability for these amounts is reported in governmental funds only if they have matured, for example, as a result of employee resignations and retirements. Leave benefits are generally liquidated by the general fund.

# 7) Claims and Judgments

The Town records a liability for litigation, judgements and claims when it is probable that an asset has been impaired or a liability has been incurred prior to year-end and the probable amount of loss (net of any insurance coverage) can be reasonably estimated. An estimate based upon historical data has been made for exposure to losses incurred but not yet reported. Expenditures related to claims and judgments are recorded in the General Fund.

# 8) Long-Term Obligations

In the government-wide financial statements, and proprietary fund types in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund type statement of net position.

Bond discounts and premiums are deferred and amortized on a straight-line basis over the terms of the bonds.

Unamortized refunding costs represent the difference between the reacquisition price of debt (outstanding principal of the debt, as well as the call premium) and its net carrying value (face value of the debt, adjusted for unamortized premiums or discounts). The difference is amortized over the shorter of 1) the life of the refunding debt or 2) the life of the refunded debt. The amortization is treated as an adjustment to interest expense of the current period.

# I) SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - Continued

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

### 9) Transfers

Transfers are reported as other financing sources and uses in the Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds and in the Statement of Revenues, Expenses and Changes in Net Position for the proprietary funds.

# 10) Deferred Outflows/Inflows of Resources

In addition to assets, the statement of financial position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, *deferred outflows of resources*, represents consumption of net position that applies to future period(s) and so will not be recognized as an outflow of resources (expense) until then. The Town reports deferred outflows as a result of the Town's implementation of GASB Statement No. 68, *Accounting and Financial Reporting for Pensions*, which qualify for reporting in this category.

In addition to liabilities, the statement of financial position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, *deferred inflows of resources*, represents an acquisition of net position that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. The Town has certain items, which arise only under the modified accrual basis of accounting, which qualify for reporting in this category. Accordingly, the item, *unavailable revenue*, is reported in the governmental funds balance sheet. The governmental funds report unavailable revenues from property taxes, special assessments, grant receivables, and other miscellaneous receivables. These amounts are deferred and recognized as an inflow of resources in the period that the amounts become available. In addition, the Town reports deferred inflows as a result of the Town's implementation of GASB Statement No. 68, *Accounting and Financial Reporting for Pensions*, which qualify for reporting in this category.

### 11) Net Position

In the Government-wide financial statements; net position is classified in the following categories:

# Net Investment in Capital Assets

This category groups all capital assets, including infrastructure, into one component of net position. Accumulated depreciation and the outstanding balances of debt that are attributable to the acquisition, construction or improvement of these assets reduce this category.

# I) SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - Continued

### Restricted Net Position

This category presents external restrictions imposed by creditors, grantors, contributors, or laws and regulations of other governments and restrictions imposed by law through constitutional provisions or enabling legislation.

### **Unrestricted Net Position**

This category represents the net position of the Town that is not externally restricted for any project or other purpose.

### 12) Net Position Flow Assumption

Sometimes the Town will fund outlays for a particular purpose from both restricted (e.g. restricted bond or grant proceeds) and unrestricted resources. In order to calculate the amounts to report as restricted net position and unrestricted net position in the statement of net position, a flow assumption must be made about the order in which the resources are considered to be applied.

It is the Town's policy to consider restricted net position to have been depleted before unrestricted net position, is applied.

### 13) Fund Balance

Fund balances in governmental funds are reported in classifications that comprise a hierarchy based primarily on the extent to which the Town is bound to honor constraints on the specific purposes for which amounts in those funds can be spent. Sometimes the Town will fund outlays for a particular purpose from both restricted and unrestricted resources (the total of committed, assigned, and unassigned fund balance). In order to calculate the amounts to report as restricted, committed, assigned, and unassigned fund balance in the governmental fund financial statements a flow assumption must be made about the order in which the resources are considered to be applied. It is the government's policy to consider restricted fund balance to have been depleted before using any of the components of unrestricted fund balance. Further, when the components of unrestricted fund balance can be used for the same purpose, committed fund balance is depleted first, followed by assigned fund balance. Unassigned fund balance is applied last.

The following classifications describe the relative strength of the spending constraints placed on the purposes for which resources can be used:

Nonspendable Fund Balance - Amounts that cannot be spent either because they are in nonspendable form or are required to be maintained intact.

<u>Restricted Fund Balance</u> - Amounts that are constrained to specific purposes by state or federal laws, or externally imposed conditions by grantors or creditors.

# I) SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - Continued

<u>Committed Fund Balance</u> - Amounts that may be specified by the Town Council by ordinance or resolution (these are of equal binding depending on the commitment being made) to formally commit part of the Town's fund balances or future revenues for a specific purpose(s) or program. To change or repeal any such commitment will require an additional formal Town Council's action utilizing the same type of action that was originally used.

<u>Assigned Fund Balance</u> - Amounts that are constrained by the Town's intent to use specified financial resources for specific purposes, but are neither restricted nor committed. The Town Council through a resolution, delegates the authority to assign amounts to be used for specific purposes to the Director of Finance.

<u>Unassigned Fund Balance</u> - These are either residual positive net resources of fund balance in excess of what can properly be classified in one of the other four categories, or negative balances. The General Fund is the only fund that reports a positive unassigned fund balance. It is not appropriate to report a positive unassigned fund balance amount in other governmental funds. However, if expenditures incurred for specific purposes exceed the amounts that are restricted, committed, or assigned to those purposes, it may be necessary to report a negative unassigned fund balances in governmental funds other than the General Fund.

# 14) Pensions

For purposes of measuring the net pension liability and deferred outflows/inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Town of Apple Valley's California Public Employees' Retirement System (CalPERS) plan (Plan) and additions to/deductions from the Plan's fiduciary net position have been determined on the same basis as they are reported by CalPERS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

### II) RECONCILIATION OF GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS

Explanation of Certain Differences Between the Governmental Fund Statement of Revenues, Expenditures, and Changes in Fund Balances and the Government-Wide Statement of Activities

The governmental fund statement of revenues, expenditures, and changes in fund balances includes a reconciliation between *net changes in fund balances - total governmental funds* and *changes in net position of governmental activities* as reported in the government-wide statement of activities. One element of that reconciliation explains that "Governmental funds report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense." The details of this \$1,674,257 difference are as follows:

 Capital Outlay
 \$ 12,383,817

 Depreciation Expense
 (14,058,074)

Net adjustment to *net change in fund balances -total governmental funds* to arrive at *change in net position of governmental activities*.

\$ (1,674,257)

# III) STEWARDSHIP, COMPLIANCE, AND ACCOUNTABILITY

### A) Deficit Fund Balances/Net Position

The following non-major funds had deficit fund balances as of June 30, 2017:

	_Defi	cit Balance
CDBG FEMA/OES Project Manager Grants	\$	67,163 30,136 24,013

Management expects these deficits to be eliminated either by future revenues or transfers from the Town's General Fund.

The Parks and Recreation Special Revenue Fund and the Apple Valley Golf Course proprietary fund had deficit fund balance/net position of \$6,599,564 and \$1,893,885, respectively, as of June 30, 2017, with current year operating deficits of \$875,704 in the Parks and Recreation Fund and \$416,821 in the Apple Valley Golf Course fund. Additional information on management's plans is discussed in Note IV B.

# IV) DETAILED NOTES ON ALL FUNDS

# A) Cash and Investments

The Town pools all of its cash and investments except those funds required to be held by outside fiscal agents under the provisions of bond indentures.

Interest income earned on pooled cash is allocated quarterly to the various funds based on the month-end cash balances. Interest income from cash investments held with fiscal agents is credited directly to the related funds.

Cash and Investments as of June 30, 2017 are classified in the accompanying financial statements as follows:

Statement of Net Position:	
Cash and Investments	\$34,639,759
Cash and Investments with Fiscal Agent	1,224,621
Restricted Cash and Investments	1,199,614
Statement of Fiduciary Net Position:	
Cash and Investments	21,881,945
Cash and Investments with Fiscal Agent	1,298,748
Total Cash and Investments	\$60,244,687

# IV) DETAILED NOTES ON ALL FUNDS - Continued

Cash and investments as of June 30, 2017 consist of the following:

Petty Cash	\$ 5,350
Deposits with Financial Institutions	34,683,589
Local Agency Investment Fund	13,716,449
Certificates of Deposit	7,750,860
Money Market Mutual Funds	1,565,069
Held by Fiscal Agent:	
Mutual Funds	2,523,370
Total Cash and Investments	\$60,244,687

# Investments Authorized by the California Government Code and the Town's Investment Policy

The table below identifies the investment types that are authorized for the Town by the California Government Code (or the Town's investment policy, where more restrictive). The table also identifies certain provisions of the California Government Code (or the Town's investment policy, where more restrictive) that address interest rate risk, credit risk, and concentration of credit risk.

This table does not address investments of debt proceeds held by bond trustee that are governed by the provisions of debt agreements of the Town, rather than the general provisions of the California Government Code or the Town's investment policy.

Authorized	Maximum	Maximum Percentage	Maximum Investment
Investment Type	Maturity	Of Portfolio	In One Issuer
Local Agency Bonds	5 years	None	None
U.S. Treasury Obligations	5 years	None	None
U.S. Agency Securities	5 years	None	None
Banker's Acceptances	180 days	40%	30%
Commercial Paper	270 days	25%	10%
Negotiable Certificates of Deposit	5 years	30%	None
Repurchase Agreements	1 year	None	None
Reverse Repurchase Agreements	92 days	20% of base value	None
Medium-Term Notes	5 years	30%	None
Mutual Funds	N/A	20%	10%
Money Market Mutual Funds	N/A	15%	5%
Mortgage Pass-Through Securities	5 years	20%	None
County Pooled Investment Funds	N/A	None	None
Local Agency Investment Fund (LAIF)	N/A	None	None

# **Investments Authorized by Debt Agreements**

Investments of debt proceeds held by bond trustee are governed by provisions of the debt agreements, rather than the general provisions of the California Government Code or the Town's investment policy. The table below identifies the investment types that are authorized for investments held by bond trustee. The table also identifies certain provisions of these debt agreements that address interest rate risk, credit risk, and concentration of credit risk.

# IV) DETAILED NOTES ON ALL FUNDS - Continued

Authorized Investment Type	Maximum Maturity	Maximum Percentage Allowed	Maximum Investment In One Issuer
U.S. Treasury Obligations	None	None	None
U.S. Agency Securities	None	None	None
Banker's Acceptance	None	None	None
Commercial Paper	None	None	None
Money Market Mutual Funds	None	None	None
Investment Contracts	None	None	None
Certificates of Deposits	None	None	None
Repurchase Agreements	None	None	None
Local Agency Investment Fund	N/A	None	None

### **Disclosures Relating to Interest Rate Risk**

Interest rate risk is the risk that changes in market interest rates will adversely affect the fair value of an investment. Generally, the longer the maturity of an investment, the greater the sensitivity of its fair value to changes in market interest rates.

As of June 30, 2017, the Town had the following investments:

Investment Type	12 Months or Less	1 to 3 years	3 to 5 years	Fair Value
State Investment Pool - LAIF	\$ 13,716,449	\$ -	\$ -	\$ 13,716,449
Certificate of Deposits	749,573	4,734,712	2,266,575	7,750,860
Money Market Mutual Funds	1,565,069	-		1,565,069
Held by Bond Trustee:				
Mutual Funds	2,523,370			2,523,370
Total	\$ 18,554,461	\$ 4,734,712	\$ 2,266,575	\$ 25,555,748

### **Fair Value of Investments**

The Town categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs. LAIF and money market mutual funds are not subject to level reporting.

The Town has the following recurring fair value measurements as of June 30, 2017:

• Negotiable Certificates of Deposit of \$7,750,860 are valued using quoted market prices (Level 2 inputs)

# IV) DETAILED NOTES ON ALL FUNDS - Continued

### **Disclosures Relating to Credit Risk**

Generally, credit risk is the risk that an issuer of an investment will not fulfill its obligation to the holder of the investment. This is measured by the assignment of a rating by a nationally recognized statistical rating organization. Presented below is the minimum rating required by (where applicable) the California Government Code, the Town's investment policy, or debt agreements, and the actual rating as of year-end for each investment type.

		Minimum	Rating as of Year End					
Investment Type		Legal Rating		AAA		Aa		Not Rated
State Investment Pool - LAIF Certificate of Deposits Money Market Mutual Funds Held by Bond Trustee:	\$ 13,716,449 7,750,860 1,565,069	N/A N/A N/A	\$	1,565,069	\$	- - -	\$	13,716,449 7,750,860 -
Mutual Fund	 2,523,370	N/A		2,523,370		-		<del>-</del>
Total	\$ 25,555,748		\$	4,088,439	\$		\$	21,467,309

### **Concentration of Credit Risk**

The investment policy of the Town contains no limitations on the amount that can be invested in any one issuer beyond that stipulated by the California Government Code. There were no investments in any one issuer (other than U.S. Treasury securities, mutual funds, and external investment pools) that represent 5% or more of total Town investments.

### **Custodial Credit Risk**

Custodial credit risk for *deposits* is the risk that, in the event of the failure of a depository financial institution, a government will not be able to recover its deposits or will not be able to recover collateral securities that are in the possession of an outside party. The custodial risk for investments is the risk that, in the event of the failure of the counterparty to a transaction, a government will not be able to recover the value of its investment or collateral securities that are in the possession of another party. The California Government Code and the Town's investment policy do not contain legal or policy requirements that would limit the exposure to custodial credit risk for deposits, other than the following provision for deposits: The California Government Code requires that a financial institution secure deposits made by state or local government units by pledging securities in an undivided collateral pool held by a depository regulated under state law (unless so waived by the governmental unit). The market value of the pledged securities in the collateral pool must equal at least 110% of the total amount deposited by the public agencies. California law also allows financial institutions to secure Town deposits by pledging first trust deed mortgage notes having a value of 150% of the secured public deposits.

GASB Statement No. 40 requires that the following disclosure be made with respect to custodial credit risks relating to deposits and investments: The Town did not have any deposits with financial institutions in excess of federal depository insurance limits and held in uncollateralized accounts. As of June 30, 2017, investments in the following investment types were held by the broker-dealer that was used by the Town to buy the securities:

# IV) DETAILED NOTES ON ALL FUNDS - Continued

	Reported
Investment Type	 Amount
U.S. Treasury Mutual Fund	\$ 2,523,370

### **Investment in State Investment Pool**

The Town is a voluntary participant in the Local Agency Investment Fund (LAIF) that is regulated by California Government Code Section 16429 under the oversight of the Treasurer of the State of California. The fair value of the Entity's investment in this pool is reported in the accompanying financial statements at amounts based upon the Town's pro-rata share of the fair value provided by LAIF for the entire LAIF portfolio (in relation to the amortized cost of that portfolio). The balance available for withdrawal is based on the accounting records maintained by LAIF, which are recorded on an amortized cost basis.

### B) Interfund Receivables, Payables, and Transfers

Amounts due to/from other funds at June 30, 2017 are as follows:

Fund	F	Interfund Receivable	 Interfund Payable			
General Fund Apple Valley Choice Energy Enterprise Fund Nonmajor Funds	\$	1,350,193	\$ 993,805 356,388			
Total	\$	1,350,193	\$ 1,350,193			

The amounts due from the Nonmajor Funds to the General Fund are from routine cash flows covered by the General Fund, these amounts are expected to be repaid within the next fiscal year. The \$993,805 due to the General Fund from the Apple Valley Choice Energy (AVCE) Enterprise Fund is from amounts provided to AVCE upon startup to cover cash flows. This is expected to be repaid within the next fiscal year.

### Advances:

The General Fund has advanced \$6,403,218 and \$3,528,824 to the Parks and Recreation Fund and Apple Valley Golf Course Fund, respectively. The advances were made to fund operating deficits in those funds over a period of many years. The Town is currently developing a plan to repay these advances to the General Fund. Steps taken to reduce and eventually eliminate these deficits include a thorough operational review of Parks and Recreation activities to reduce spending where possible. The Town has also instituted an annual review of all program participant fees to ensure that fee revenues remain current. In addition, management is considering proposing a sales tax measure in the near future. The annual revenues generated from this proposed sales tax measure are estimated to be sufficient for the Parks and Recreation and Apple Valley Golf Course Funds to repay the advance from the General Fund over a period of several years.

# IV) DETAILED NOTES ON ALL FUNDS - Continued

Interfund transfers for the year ended June 30, 2017 are as follows:

	TRANSFERS IN								
TRANSFERS OUT	-	arks and ecreation Fund	Go	Other overnmental Funds		Sewer Fund	·	ple Valley Golf Course	Total
General Fund Other Governmental Funds	\$	913,773	\$	1,274,077 195,718	\$	723,000	\$	333,749	\$ 3,244,599 195,718
Total	\$	913,773	\$	1,469,795	\$	723,000	\$	333,749	\$ 3,440,317

The General Fund transferred \$1,274,078 to the Other Governmental Funds to pay for debt. In addition, the General Fund transferred \$913,773 and \$333,749 to the Parks and Recreation Fund and Apple Valley Golf Course to fund certain expenditures and cover operating deficits. In addition, the General Fund transferred \$723,000 to the Sewer Fund as a result of a settlement agreement reached by the Town in a Proposition 218 lawsuit filed against the Town. The Other Governmental Funds transferred \$195,718 to the Other Governmental Funds to move the receivables for new CDBG loans to the Program Income Fund.

# C) Due from Other Governments

The Town receives various grants and appropriations from several Federal, State and County agencies, and also incurs certain State mandated costs. As of June 30, 2017, the amount receivable from the various agencies was \$4,051,721, which includes an allowance for doubtful accounts of \$1,000,863. An allowance for doubtful accounts has been established for these State mandated costs, due to the uncertainty of when or if these costs will be reimbursed and received from the State.

# D) Loans Receivable

The Town administers a Residential Rehabilitation Loan Program and a down payment assistance program for low-to-moderate income families. The loans provided by the program have a 30-year term, and bear an interest rate of 0%. The notes may be paid in full or in part by the borrower at any time without penalty. As of June 30, 2017, the outstanding loans receivable totaled \$5,791,387, which includes an allowance for doubtful accounts of \$1,243,723. The allowance was established for loans that are forgivable after a given period of time, assuming all conditions of the loan are met.

# IV) DETAILED NOTES ON ALL FUNDS - Continued

# E) Capital Assets

Capital asset activity for the year ended June 30, 2017 was as follows:

	Beginning Balance	Increases	Decreases	Ending Balance
Governmental Activities: Capital Assets, Not Being Depreciated:				
Land	\$ 99,844,349	\$ 284,494	\$	\$ 100,128,843
Construction in Progress	55,200,902	11,778,611	(53,579,909)	13,399,604
Total Capital Assets, Not Being Depreciated	155,045,251	12,063,105	(53,579,909)	113,528,447
Capital Assets Being Depreciated:				
Furniture and Equipment	3,316,678		-	3,316,678
Computer Equipment	1,608,238	6,707	(470.070)	1,614,945
Trucks and Automobiles	1,420,577	-	(170,976)	1,249,601
Structures and Improvements Infrastructure	92,007,460	69,960 53,933,054	-	92,077,420 411,542,058
Total Capital Assets Being	357,718,104	53,823,954		411,342,036
Depreciated	456,071,057	53,900,621	(170,976)	509,800,702
Less Accumulated Depreciation:				
Furniture and Equipment	(3,170,241)	(61,538)	-	(3,231,779)
Computer Equipment	(1,526,701)	(45,801)	-	(1,572,502)
Trucks and Automobiles	(1,390,245)	(12,048)	170,976	(1,231,317)
Structures and Improvements	(31,721,044)	(3,058,495)	-	(34,779,539)
Infrastructure	(178,776,134)	(10,880,192)		(189,656,326)
Total Accumulated Depreciation	(216,584,365)	(14,058,074)	170,976	(230,471,463)
Total Capital Assets Being Depreciated, Net	239,486,692	39,842,547		279,329,239
Governmental Activities, Capital Assets, Net	\$ 394,531,943	\$ 51,905,652	\$ (53,579,909)	\$ 392,857,686

# IV) DETAILED NOTES ON ALL FUNDS - Continued

Business-type Activities:	Beginning Balance	Increases	Decreases	Ending Balance
Capital Assets, Not Being Depreciated Land Construction in Progress	\$ 1,819,012	\$ -	\$ -	\$ 1,819,012
Water Rights	3,650,000	_	-	3,650,000
Total Čapital Assets, Not Being Depreciated	5,469,012			5,469,012
Capital Assets Being Depreciated:				
Buildings and System	3,727,603	65.727	_	3,793,330
Machinery and Equipment	617,129	97,243	-	714,372
Trucks and Automobiles	442,696	-	-	442,696
Collector Lines	70,117,809	85,592		70,203,401
Total Capital Assets Being Depreciated	74,905,237	248,562		75,153,799
Less Accumulated Depreciation:				
Buildings and System	(1,944,833)	(120,398)	_	(2,065,231)
Machinery and Équipment	(496,405)	(48,038)	_	(544,443)
Trucks and Automobiles	(414,569)	(18,883)	-	(433,452)
Collector Lines	(44,490,431)	(1,706,866)		(46,197,297)
Total Accumulated Depreciation	(47,346,238)	(1,894,185)		(49,240,423)
Total Capital Assats Roins				
Total Capital Assets Being Depreciated, Net	27,558,999	(1,645,623)		25,913,376
Business-type Activities, Capital Assets, Net	\$ 33,028,011	\$ (1,645,623)	\$ -	\$ 31,382,388

Depreciation expense was charged to functions/programs of the primary government as follows:

Governmental Activities: General Government Public Safety Transportation Culture and Recreation Community Development	\$	356,620 546,105 10,585,318 2,135,861 434,170
Total Depreciation Expense – Governmental Activities	\$	14,058,074
Business-type Activities: Sewer Solid Waste Management Apple Valley Golf Course		1,759,170 67,561 67,454
Total Depreciation Expense – Business-type Activities	\$	1,894,185

# IV) DETAILED NOTES ON ALL FUNDS - Continued

# F) Long-Term Debt

Long-term liabilities for the year ended June 30, 2017 were as follows:

Governmental Activities:	Beginning Balance	Additions	Reductions	Ending Balance	Due Within One Year	
Certificates of Participation: 1999 Certificates of Participation	\$ 1,480,000	_ \$	\$ (355,000)	\$ 1,125,000	\$ 365,000	
Total Certificates of Participation	1,480,000		(355,000)	1,125,000	365,000	
2007 Lease Revenue Bonds Series A	7,980,000		(515,000)	7,465,000	535,000	
Unamortized Discount on Lease Revenue Bonds	(61,544)		2,930	(58,614)		
Total Lease Revenue Bonds	7,918,456	<u> </u>	(512,070)	7,406,386	535,000	
Compensated Absences	935,979	1,409,950	(1,368,474)	977,455	1,368,474	
Claims Payable	550,110	235,840		785,950	40,000	
Net Pension Liability	9,430,343	1,809,473	<u> </u>	11,239,816		
Net OPEB Obligation	2,161,895	175,718	(87,056)	2,250,557		
Governmental Activities Long-term Liabilities	\$ 22,476,783	\$ 3,630,981	\$ (2,322,600)	\$ 23,785,164	\$ 2,308,474	
	Beginning Balance	Additions	Reductions	Ending Balance	Due Within One Year	
Business-type Activities:						
Net Pension Liability	\$ 638,218	\$ 284,952	\$	\$ 923,170	\$ -	
Obligation Under Installment Purchase Agreement	920,448	_	(221,667)	698,781	231,042	
Business-type Activity Long-term Liabilities	\$ 1,558,666	\$ 284,952	\$ (221,667)	\$ 1,621,951	\$ 231,042	

Obligations for the Net OPEB Obligation and Net Pension Liability are typically liquidated from the General Fund and responsible Enterprise Funds.

# IV) DETAILED NOTES ON ALL FUNDS - Continued

# 1) Certificates of Participation

On September 1, 1999, the Town of Apple Valley sold Certificates of Participation in the principal amount of \$5,895,000. The Certificates were issued to provide funds to finance the construction and equipping of a new Town Hall facility and a new County office building. The Apple Valley Town Hall consists of a 26,000 square foot single-story structure that houses the Town's administrative offices. The County office building consists of a 19,000 square foot single-story structure that houses the San Bernardino County Sheriff office for the purpose of providing law enforcement service to the Town.

The Certificates bear an interest rate of approximately 5.5% payable semi-annually on March 1 and September 1 of each year. The Certificates mature annually from September 1, 2001 through September 1, 2019 in amounts ranging from \$245,000 to \$385,000. The principal balance outstanding at June 30, 2017 is \$1,125,000. As of June 30, 2017, the future annual maturities are as follows:

Year Ending	Principal	ļ	Interest
2018	\$ 365,000	\$	71,638
2019	375,000		51,837
2020	385,000		42,075
	\$ 1,125,000	\$	165,550

# 2) 2007 Lease Revenue Bonds

In July of 2007 the Town of Apple Valley Public Financing Authority issued \$11,355,000 of 2007 Series A Lease Revenue Bonds. Interest on the Bonds will range from 3.625% to 4.500% and is payable semi-annually on March 1 and September 1 each year. Principal is payable September 1 of each year until maturity in 2028. Proceeds from the bonds will be used to finance certain capital projects of the Town of Apple Valley including the construction of an annex to the Town Hall.

The debt service maturity schedule for the 2007 Lease Revenue Bonds is as follows:

Year Ending	 Principal		Interest		Total
2018	\$ 535,000	\$	341,781	\$	876,781
2019	560,000		317,494		877,494
2020	585,000		292,447		877,447
2021	610,000		265,925		875,925
2022	640,000		237,800		877,800
2023	670,000		208,325		878,325
2024	700,000		175,750		875,750
2025	735,000		139,875		874,875
2026	770,000		102,250		872,250
2027	810,000		62,750		872,750
2028	 850,000		21,250		871,250
	_	·			
Total	\$ 7,465,000	\$	2,165,647	\$	9,630,647

# IV) DETAILED NOTES ON ALL FUNDS - Continued

### 4) Obligation Under Installment Purchase Agreement

On June 1, 2004, the Town of Apple Valley entered into an installment purchase agreement with the Mojave Desert and Mountain Integrated Waste Management Authority ("Authority"). The agreement was established when the Authority issued \$5,910,000 Project Revenue Refunding Bonds series 2004. The Bonds were issued to refund the \$6,825,000 Project Revenue Bonds, which were originally issued to fund the design and construction of the Victor Valley Materials Recovery Facility. The Town owns one-half undivided interest in the Materials Recovery Facility.

The Town is obligated to make monthly installment purchase payments to the Authority commencing July 1, 2004 equal to the sum of (1) one-twelfth of the next principal payment and (2) one-sixth of the next interest payment. Interest on the installment purchase obligation ranges from 2% to 5.1% and total annual principal installments range from \$135,000 to \$252,500.

The Town will pay to the Authority the installment payments solely from service revenues, which consist primarily of rates and charges imposed by the Town for solid waste management services. Covenants within the installment purchase agreement require the Town of Apple Valley to establish annual rates sufficient to pay operating expenses and debt service payments in such fiscal year. In addition, such rates shall be charged to produce net revenues equal to at least 125% of the debt service payments due and payable in such fiscal year.

The Town's liability for unpaid installment payments at June 30, 2017 is \$698,781. As of June 30, 2017, installment purchase payment requirements to maturity are as follows:

Year Ending	ŀ	Principal	Interest		
2018	\$	231,042	\$	35,787	
2019	243,333			24,214	
2020	224,406			11,804	
	<u></u>		<u> </u>		
	\$ 698,781		\$	71,805	

Ending

Duo Within

# **G)** Fiduciary Fund Long-Term Debt

Fiduciary Fund long-term debt activity for the 2016-17 fiscal year is as follows:

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		Beginning		A 1 1:0:		- · ·		Enaing		Jue within
		Balance		Additions		Reductions		Balance		One Year
Fiduciary Funds:										
2005 Tax Allocation Bonds	\$	6,250,000	\$	-	\$	(215,000)	\$	6,035,000	\$	225,000
Unamortized Premium on Tax Allocation Bonds		31,466		-		(1,664)		29,802		-
2007 Tax Allocation Bonds VVEDA Project Area		7,570,000		-		(190,000)		7,380,000		195,000
Unamortized Discount on Tax Allocation Bonds										
VVEDA Project Area		(198,640)		=		9,497		(189,143)		-
2007 Tax Allocation Bonds Project Area 2		30,735,000		-		(880,000)		29,855,000		920,000
Unamortized Premium on Tax Allocation Bonds						,				
Project Area 2		86,107		-		(4,101)		82,006		-
•										
Total Fiduciary Funds Long-term Liabilities	\$	44,473,933	\$	-	\$	(1,281,268)	\$	43,192,665	\$	1,340,000
, ,	_		÷		<u> </u>	<del></del>	_		_	

# IV) DETAILED NOTES ON ALL FUNDS - Continued

# 1) Tax Allocation Bonds

# 2005 VVEDA Tax Allocation Bonds

In May of 2005, the Agency issued \$8,130,000 in Tax Allocation Bonds, which mature in amounts from \$130,000 to \$485,000 annually from 2006 to 2035 with interest payments of 3.00% to 4.750% payable semi-annually on June 1 and December 1 of each year.

The purpose of the bonds is to finance certain public capital improvements benefiting the portion of the Victor Valley Economic Development Authority (VVEDA) Project Area that is within the Jurisdiction of the Town. The VVEDA is a joint exercise of powers authority established in 1989 of which the Town is a member. The bonds are special obligations of the Agency and are payable exclusively from Pledged Tax Revenues. The bonds are not a debt of the Town of Apple Valley, the VVEDA or its members, the State of California or any of its political subdivisions, other than the Agency, and neither the Town of Apple Valley, the VVEDA or its members, the State of California nor any of its political subdivisions, other than the Agency, is liable therefore. In no event shall the bonds be payable out of any funds or properties other than those of the Agency. At June 30, 2017, the amount in the Bond Reserve Fund was sufficient to cover the minimum bond reserve requirement. Annual debt service requirements to maturity are as follows:

Year Ending	Principal Interest		
2018	\$ 225,000	\$ 288,363	
2019	230,000	278,833	
2020	245,000	268,902	
2021	255,000	258,223	
2022	260,000	246,725	
2023	275,000	235,003	
2024	285,000	222,603	
2025	305,000	209,753	
2026	315,000	196,000	
2027	330,000	180,388	
2028	345,000	164,038	
2029	365,000	146,938	
2030	385,000	128,850	
2031	400,000	109,775	
2032	420,000	89,950	
2033	445,000	69,138	
2034	465,000 47,088		
2035	485,000	24,038	
	\$ 6,035,000	\$ 3,164,608	

# 2007 VVEDA Tax Allocation Bonds

In June of 2007, the Agency issued \$8,985,000 in Tax Allocation Bonds, which mature in amounts from \$145,000 to \$1,010,000 annually from 2009 to 2037 with interest payments of 4.00% to 4.750% payable semi-annually on June 1 and December 1 of each year.

# IV) DETAILED NOTES ON ALL FUNDS - Continued

The purpose of the bonds is to finance certain redevelopment projects benefiting the portion of the Victor Valley Economic Development Authority (VVEDA) Project Area within the jurisdiction of the Town of Apple Valley. The bonds are special obligations of the Agency and are payable exclusively from Pledged Tax Revenues. The bonds are not a debt of the Town of Apple Valley, the VVEDA or its members, State of California, or any of its political subdivisions, other than the Agency, and neither the Town of Apple Valley, the VVEDA or its members, the State of California nor any of its political subdivisions, other than the Agency, is liable therefore. In no event shall the bonds be payable out of any funds or properties other than those of the Agency. At June 30, 2017, the amount in the Bond Reserve Fund was sufficient to cover the minimum bond reserve requirement.

Annual debt service requirements to maturity are as follows:

Year Ending	Principal	Interest	
2018	\$ 195,000	\$ 347,088	
2019	210,000	338,800	
2020	215,000	329,613	
2021	225,000	319,937	
2022	240,000	309,812	
2023	250,000	299,013	
2024	265,000	287,137	
2025	270,000	274,550	
2026	285,000	261,725	
2027	300,000	248,188	
2028	315,000	233,937	
2029	325,000	218,975	
2030	340,000	203,538	
2031	360,000	187,388	
2032	375,000	170,287	
2033	390,000	152,475	
2034	410,000	133,950	
2035	435,000	114,475	
2036	965,000	93,813	
2037	1,010,000 47,975		
	\$ 7,380,000	\$ 4,572,676	

### 2007 Tax Allocation Bonds Project Area 2

In July of 2007, the Redevelopment Agency of the Town of Apple Valley issued \$37,230,000 in Tax Allocation Bonds. Interest on the bonds ranges from 4.00% to 5.75% and is payable semi-annually on June 1 and December 1 of each year. Principal is payable on July 1 to maturity in 2037. Proceeds from the Bonds were be used to finance certain redevelopment activities benefiting the Apple Valley Redevelopment Project Area 2.

# IV) DETAILED NOTES ON ALL FUNDS - Continued

The debt service maturity schedule for the 2007 Tax Allocation Bonds is as follows:

Year Ending	Principal	Interest
2018	\$ 920,000	\$ 1,466,350
2019	960,000	1,424,950
2020	1,005,000	1,381,750
2021	1,050,000	1,331,500
2022	1,105,000	1,279,000
2023	1,155,000	1,223,750
2024	1,220,000	1,166,000
2025	1,275,000	1,105,000
2026	1,340,000	1,041,250
2027	1,405,000	979,610
2028	1,470,000	914,980
2029	1,540,000	844,420
2030	1,615,000	770,500
2031	1,695,000	689,750
2032	1,780,000	605,000
2033	1,870,000	516,000
2034	1,960,000	422,500
2035	2,060,000	324,500
2036	2,160,000	221,500
2037	2,270,000	113,500
Total	\$ 29,855,000	\$ 17,821,810

# H) Debt Issued Without Governmental Commitment

The following issues of bonds and certificates of participation are not reflected in the Town's financial statements since they are obligations of private parties (with no government commitment) payable entirely from and secured by non-Town resources as described in the bond resolutions and statements of the various issues:

On September 10, 1991 the Town issued Hospital Revenue Certificates of Participation (St. Mary Desert Valley Hospital), 1991 Refunding Series A in the amount of \$9,485,000. The certificates were issued in order to advance refund the \$9,485,000 California Health Facilities Authority Hospital Revenue Bonds St. Mary Desert Valley Hospital, 1982 Series A issue. These certificates were issued in denominations of \$5,000 and mature October 1, 1992 through 2012 with interest rates ranging from 4.5% to 6.75%. These certificates are the obligation of a private party (St. Mary Desert Valley Hospital) payable entirely from and secured by non-Town resources.

#### IV) DETAILED NOTES ON ALL FUNDS - Continued

The Apple Valley Water District issued Special Assessment District 98-1, 1915 Improvement Act Bonds. These bonds were issued to finance the construction and acquisition of sewer improvements within the area commonly known as Jess Ranch, located within the Assessment District. The Town is in no way liable for repayments of these bonds, but is only acting as an agent for the property owners in collecting the assessments, forwarding the collections to bondholders and initiating foreclosure proceedings, when necessary. The bonds mature on September 2, 1999 through 2023. As of June 30, 2017, the outstanding balance is \$1,320,000.

#### I) Fund Balance

The details of fund balances as of June 30, 2017 are as follows:

	General Fund	Parks and Recreation Fund	Transp. Dev. Act. Fund	Capital Projects Fund	Measure I Fund	Other Governmental Funds	Total Governmental Funds
Nonspendable: Prepaid Items Long-term Receivables	\$ 994,665 9,932,042	\$	\$	\$	\$	\$	\$ 994,665 9,932,042
Restricted for: PEG Housing Streets and Transportation Community Development Culture and Recreation	153,635		1,536,933		6,085,222	6,644,592 2,339,888 3,461,975 765,323	153,635 6,644,592 9,962,043 3,461,975 765,323
Assigned for: Capital Projects Community Development				6,206,632		1,680,793	6,206,632 1,680,793
Unassigned	1,766,647	(6,599,564)	<u>)</u>			(121,312)	(4,954,229)
Total Fund Balance	\$12,846,989	\$ (6,599,564)	\$ 1,536,933	\$ 6,206,632	\$ 6,085,222	\$ 14,771,259	\$ 34,847,471

#### J) Unavailable Revenue

Unavailable revenues as of year-end from the Statement of Revenues, Expenditures, and Changes in Fund Balances are as follows:

			Transportation			
		Parks and	Development		Other	
	General	Recreation	Act	Measure I	Governmental	
	Fund	Fund	Fund	Fund	Funds	Total
Unavailable Revenue	_					
Grants	\$			\$	\$ 342,050	\$ 342,050
Intergovernmental	607,919		\$1,254,160	50,701		1,912,780
Franchise Taxes	253,286					253,286
Accounts Receivable	285,735	24,953			5,606	316,294
Total	\$1,146,940	\$ 24,953	\$1,254,160	\$ 50,701	\$ 347,656	\$2,824,410

#### IV) DETAILED NOTES ON ALL FUNDS - Continued

#### K) Restricted Cash and Investments

The Sewer Funds reports restricted cash of \$1,199,614, as of June 30, 2017, restricted for capital improvements in the assessment districts.

#### V) OTHER INFORMATION

#### A) Risk Management

<u>Description of Self-Insurance Pool Pursuant to Joint Powers Agreement</u> - The Town is a member of the California Joint Powers Insurance Authority (Authority). The Authority is composed of 117 California public entities and is organized under a joint powers agreement pursuant to California Government Code Section 6500 et seq. The purpose of the Authority is to arrange and administer programs for the pooling of self-insured losses, to purchase excess insurance or reinsurance, and to arrange for group-purchased insurance for property and other coverages. The Authority's pool began covering claims of its members in 1978. Each member government has an elected official as its representative on the Board of Directors. The Board operates through a 9-member Executive Committee.

<u>Self-Insurance Programs of the Authority</u> - Each member pays an annual contribution at the beginning of the coverage period. A retrospective adjustment is then conducted annually thereafter, for coverage years 2012-13 and prior. Retrospective adjustments are scheduled to continue indefinitely on coverage years 2012-13 and prior, until all claims incurred during those coverage years are closed, on a pool-wide basis. This subsequent cost re-allocation among members, based on actual claim development, can result in adjustments of either refunds or additional deposits required. Coverage years 2013-14 and forward are not subject to routine annual retrospective adjustment.

The total funding requirement for self-insurance programs is estimated using actuarial models and prefunded through the annual contribution. Costs are allocated to individual agencies based on exposure (payroll) and experience (claims) relative to other members of the risk-sharing pool. Additional information regarding the cost allocation methodology is provided below.

<u>Liability</u> - In the liability program claims are pooled separately between police and general government exposures. (1) The payroll of each member is evaluated relative to the payroll of other members. A variable credibility factor is determined for each member, which establishes the weight applied to payroll and the weight applied to losses within the formula. (2) The first layer of losses includes incurred costs up to \$30,000 for each occurrence and is evaluated as a percentage of the pool's total incurred costs within the first layer. (3) The second layer of losses includes incurred costs from \$30,000 to \$750,000 for each occurrence and is evaluated as a percentage of the pool's total incurred costs within the second layer. (4) Incurred costs from \$750,000 to \$50 million, are distributed based on the outcome of cost allocation within the first and second loss layers.

#### V) OTHER INFORMATION

For 2016-17 the Authority's pooled retention is \$2 million per occurrence, with reinsurance to \$20 million, and excess insurance to \$50 million. The Authority's reinsurance contracts are subject to the following additional pooled retentions: (a) \$2.5 million annual aggregate deductible in the \$3 million x/s \$2 million layer and \$3 million annual aggregate deductible in the \$5 million in excess of \$10 million layer. There is a third annual aggregate deductible in the amount of \$2.5 million in the \$5 million in excess of \$5 million layer, however, it is fully covered under a separate policy and therefore, not retained by the Authority.

The overall coverage limit for each member, including all layers of coverage, is \$50 million per occurrence. Costs of covered claims for subsidence losses have a sub-limit of \$30 million per occurrence.

<u>Workers' Compensation</u> - In the workers' compensation program claims are pooled separately between public safety (police and fire) and general government exposures. (1) The payroll of each member is evaluated relative to the payroll of other members. A variable credibility factor is determined for each member, which establishes the weight applied to payroll and the weight applied to losses within the formula. (2) The first layer of losses includes incurred costs up to \$50,000 for each occurrence and is evaluated as a percentage of the pool's total incurred costs within the first layer. (3) The second layer of losses includes incurred costs from \$50,000 to \$100,000 for each occurrence and is evaluated as a percentage of the pool's total incurred costs within the second layer. (4) Incurred costs from \$100,000 to statutory limits are distributed based on the outcome of cost allocation within the first and second loss layers.

For 2016-17 the Authority's pooled retention is \$2 million per occurrence, with reinsurance to statutory limits under California Workers' Compensation Law.

Employer's Liability losses are pooled among members to \$2 million. Coverage from \$2 million to \$5 million is purchased as part of a reinsurance policy, and Employer's Liability losses from \$5 million to \$10 million are pooled among members.

<u>Property Insurance</u> - The Town participates in the all-risk property protection program of the Authority. This insurance protection is underwritten by several insurance companies. The Town property is currently insured according to a schedule of covered property submitted by the Town to the Authority. Town property currently has all-risk property insurance protection in the amount of \$67,533,275. There is a \$5,000 deductible per occurrence except for non-emergency vehicle insurance which has a \$2,500 deductible. Premiums for the coverage are paid annually and are not subject to retrospective adjustments.

<u>Crime Insurance</u> - The Town purchases crime insurance coverage in the amount of \$1,000,000 with a \$2,500 deductible. The fidelity coverage is provided through the Authority. Premiums are paid annually and are not subject to retroactive adjustments.

During the past three fiscal (claims) years, none of the above programs of protection experienced settlements or judgments that exceeded pooled or insured coverage. There have been no significant reductions in pooled or insured liability coverage from coverage in the prior year.

Claims expenditures and liabilities are reported when it is probable that a loss has occurred and the amount of that loss can be reasonably estimated. At June 30, 2017, the amount of these liabilities was \$785,950. This liability is the Town's best estimate based on available information.

#### V) OTHER INFORMATION

Changes in Claims Payable were as follows:

	2	2016-2017		015-2016
Claims payable, beginning of fiscal year	\$	550,110	\$	45,000
Current year claims and changes in estimates		235,840		505,110
Claim payments		-		
Claims payable, end of fiscal year	\$	785,950	\$	550,110

#### B) Participation in Joint Ventures

Victor Valley Wastewater Reclamation Authority - The Town of Apple Valley is a member of the Victor Valley Wastewater Reclamation Authority ("VVWRA"), a joint powers agreement between local governments and special districts for the purpose of construction, operation and maintenance of sewer collection, transmission and treatment facilities within the high desert region. The governing body of VVWRA is made up of representatives from each significant participant in VVWRA. The Town of Apple Valley is joint owners of the Wastewater Reclamation Plan with the cities of Victorville, Adelanto, Hesperia and the County of San Bernardino. Budgeting and financing are the responsibility of the VVWRA.

The Town makes monthly payments to VVWRA for sewer treatment and connection fee services. During the 2016-2017 fiscal year, the Town remitted \$2,869,954 to VVWRA.

The audited financial statements of the VVWRA can be obtained by request from P.O. Box 1481, Victorville, California 92393.

Mojave Desert and Mountain Integrated Waste Management Authority - The Town of Apple Valley is a member of the Mojave Desert and Mountain Integrated Waste Management Authority ("Authority"), a joint powers agreement between local governments for the purpose of studying and planning ways and means to develop source reduction and recycling elements for their respective boundaries pursuant to Public Resources Code Section 40950 (A.B. 939). The governing body of the Authority is made up of representatives from each significant participants in the Authority. Budgeting and financing are the responsibility of the Authority. Contribution rates from member agencies are based on each member's current population as a percentage of the total population of the Authority. The Town of Apple Valley maintains a 50% interest in the Materials Recovery Facility (MRF). The Town's net investment in the Joint Venture at June 30, 2017, reported as a capital asset of the Solid Waste Management Fund, was \$1,448,860. The remaining 50% interest is maintained by the City of Victorville. All operations are maintained through the Town and reported as an Agency Fund in the Town's financial statements.

The audited financial statements of the Authority can be obtained by request from the Town of Apple Valley at 14955 Dale Evans Parkway, Apple Valley, California 92307.

#### V) OTHER INFORMATION

**Victor Valley Transit Authority** - The Town of Apple Valley is a member of the Victor Valley Transit Authority (VVTA), a joint powers agreement between the Town of Apple Valley, Town of Victorville, Hesperia, and the County of San Bernardino for the purpose of implementing a public transit system to serve the Victor Valley and to provide connecting services to all other areas. The governing body of VVTA is made up of representatives from each significant participant in VVTA. Budgeting and financing are the responsibility of VVTA. The Town has agreed to sell monthly bus passes issued by VVTA and to remit quarterly the previous quarter's sales receipts and proceeds. This activity is included in the Agency Funds.

The audited financial statements of the VVTA can be obtained by request from P.O. Box 5001, Victorville, California 92393.

**Victor Valley Economic Development Authority** - The Town is a member of the Victor Valley Economic Development Authority (VVEDA), a joint powers authority along with the Town of Victorville, Hesperia and the County of San Bernardino. Its purpose is to coordinate the transition of George Air Force Base from military to civilian use. All operations are maintained through the Town and reported as an Agency Fund in the Town's financial statements.

#### C) Town Employees Retirement Plan (Defined Benefit Pension Plan)

#### General Information about the Defined Benefit Pension Plan

Plan Description – All qualified permanent and probationary employees are eligible to participate in the Public Agency Cost-Sharing Multiple-Employer Defined Benefit Pension Plan (Plan) administered by the California Public Employees' Retirement System (CalPERS.) The Plan consists of individual rate plans (benefit tiers) within a safety risk pool (police and fire) and a miscellaneous risk pool (all others.) Plan assets may be used to pay benefits for any employer rate plan of the safety and miscellaneous pools. Accordingly, rate plans within the safety or miscellaneous pools are not separate plans under GASB Statement No. 68. Individual employers may sponsor more than one rate plan in the miscellaneous or safety risk pools. The Town of Apple Valley sponsors 3 rate plans (all 3 are miscellaneous.) Benefit provisions under the Plan are established by State statute and Town resolution. CalPERS issues publicly available reports that include a full description of the pension plan regarding benefit provisions, assumptions and membership information that can be found on the CalPERS website.

**Benefits Provided** – The Plan is a cost-sharing multiple-employer defined benefit pension plan administered by the California Public Employees' Retirement System (CalPERS). A full description of the pension plan benefit provisions, assumptions for funding purposes but not accounting purposes, and membership information is listed in the June 30, 2015 Annual Actuarial Valuation Report. Details of the benefits provided can be obtained in Appendix B of the June 30, 2015 actuarial valuation report. This report is a publicly available valuation report that can be obtained at CalPERS' website under Forms and Publications.

#### V) OTHER INFORMATION – Continued

The rate plan provisions and benefits in effect at June 30, 2017, are summarized as follows:

		Miscellaneous	Miscellaneous
	Miscellaneous	Tier II	PEPRA
	Prior to	On or after	On or after
Hire date	October 23, 2011	October 23, 2011	January 1, 2013
Benefit formula	2.7% @ 55	2% @ 55	2% @ 62
Benefit vesting schedule	5 years service	5 years service	5 years service
Benefit payments	monthly for life	monthly for life	monthly for life
Retirement age	55	55	62
Monthly benefits, as a % of eligible compensation	2.7%	2%	2%
Required employee contribution rates	8%	7%	6.25%
Required employer contribution rates	11.634% + \$624,288	8.377% + \$0	6.555% + \$0

Beginning in fiscal year 2016, CalPERS collects employer contributions for the Plan as a percentage of payroll for the normal cost portion as noted in the rates above and as a dollar amount for contributions toward the unfunded liability and side fund. The dollar amounts are billed on a monthly basis. The Town's required contribution for the unfunded liability was \$624,288 in fiscal year 2017.

Contributions – Section 20814(c) of the California Public Employees' Retirement Law requires that the employer contribution rates for all public employers be determined on an annual basis by the actuary and shall be effective on the July 1 following notice of a change in the rate. Funding contributions for the Plan is determined annually on an actuarial basis as of June 30 by CalPERS. The actuarially determined rate is the estimated amount necessary to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability. The Town is required to contribute the difference between the actuarially determined rate and the contribution rate of employees.

The Town's contributions to the Plan for the year ended June 30, 2017 were \$1,331,946.

# Pension Liabilities, Pension Expenses and Deferred Outflows/Inflows of Resources Related to Pensions

As of June 30, 2017, the Town reported a net pension liability for its proportionate shares of the net pension liability of the Plan of \$12,162,986.

The Town's net pension liability for the Plan is measured as the proportionate share of the net pension liability. The net pension liability of the Plan is measured as of June 30, 2016, and the total pension liability for the Plan used to calculate the net pension liability was determined by an actuarial valuation as of June 30, 2015 rolled forward to June 30, 2016 using standard update procedures. The Town's proportion of the net pension liability was based on a projection of the Town's long-term share of contributions to the pension plan relative to the projected contributions of all participating employers, actuarially determined.

#### V) OTHER INFORMATION - Continued

The Town's proportionate share of the net pension liability as of June 30, 2015 and 2016 was as follows:

Proportion - June 30, 2015	0.36700%
Proportion - June 30, 2016	0.35013%
Change - Increase (Decrease)	-0.01687%

For the year ended June 30, 2017, the Town recognized pension expense of \$1,188,269. At June 30, 2017, the Town reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows		Deferred Inflows	
	of	Resources	es of Resourc	
Pension contributions subsequent to measurement date	\$	1,331,946	\$	-
Differences between actual and expected experience		35,098		-
Changes in assumptions		-		430,754
Change in employer's proportion		861,437		-
Differences between the employer's contributions and				
the employer's proportionate share of contributions		393,954		-
Net differences between projected and actual				
earnings on plan investments		2,241,931		
		_		
Total	\$	4,864,366	\$	430,754

\$1,331,946 reported as deferred outflows of resources related to contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended June 30, 2018. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized as pension expense as follows:

Ye	ear Ending	
,	June 30,	
	2018	\$ 827,763
	2019	708,495
	2020	984,720
	2021	580,688
	2022	-
Т	hereafter	_

#### V) OTHER INFORMATION - Continued

**Actuarial Assumptions** – The total pension liabilities in the June 30, 2015 actuarial valuations were determined using the following actuarial assumptions:

	Plan
Valuation date	June 30, 2015
Measurement date	June 30, 2016
Actuarial cost method	entry-age normal
Actuarial assumptions:	
Discount rate	7.65%
Inflation	2.75%
Payroll growth	3.00%
Projected salary increase	(1)
Investment rate of return	7.65%
Mortality	(2)

- (1) Depending on age, service and type of employment
- (2) Derived using CalPERS' Membership Data for all Funds.

The underlying mortality assumptions and all other actuarial assumptions used in the June 30, 2015 valuation were based on the results of a January 2014 actuarial experience study for the period 1997 to 2011. Further details of the Experience Study can found on the CalPERS website.

**Discount Rate** – The discount rate used to measure the total pension liability was 7.65% for the Plan. To determine whether the municipal bond rate should be used in the calculation of a discount rate for the plan, CalPERS stress tested plans that would most likely result in a discount rate that would be different from the actuarially assumed discount rate. Based on the testing, none of the tested plans run out of assets. Therefore, the current 7.65 percent discount rate is adequate and the use of the municipal bond rate calculation is not necessary. The long term expected discount rate of 7.65 percent will be applied to all plans in the Public Employees Retirement Fund (PERF). The stress test results are presented in a detailed report that can be obtained from the CalPERS website.

CalPERS is scheduled to review all actuarial assumptions as part of its regular Asset Liability Management (ALM) review cycle that is scheduled to be completed in February 2018. Any changes to the discount rate will require Board action and proper stakeholder outreach. For these reasons, CalPERS expects to continue using a discount rate net of administrative expenses for GASB 67 and 68 calculations through at least the 2017-18 fiscal year. CalPERS will continue to check the materiality of the difference in calculation until such time as we have changed our methodology.

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class.

#### V) OTHER INFORMATION - Continued

In determining the long-term expected rate of return, CalPERS took into account both short-term and long-term market return expectations as well as the expected pension fund cash flows. Using historical returns of all the funds' asset classes, expected compound returns were calculated over the short-term (first 10 years) and the long-term (11-60 years) using a building-block approach. Using the expected nominal returns for both short-term and long-term, the present value of benefits was calculated for each fund. The expected rate of return was set by calculating the single equivalent expected return that arrived at the same present value of benefits for cash flows as the one calculated using both short-term and long-term returns. The expected rate of return was then set equivalent to the single equivalent rate calculated above and rounded down to the nearest one quarter of one percent.

The table below reflects the long-term expected real rate of return by asset class. The rate of return was calculated using the capital market assumptions applied to determine the discount rate and asset allocation. These rates of return are net of administrative expenses.

	New Strategic	Real Return	Real Return
Asset Class	Allocation	Years 1 - 10 (1)	Years 11+ (2)
Global Equity	51%	5.25%	5.71%
Global Fixed Income	20%	0.99%	2.43%
Inflation Sensitive	6%	0.45%	3.36%
Private Equity	10%	6.83%	6.95%
Real Estate	10%	4.50%	5.13%
Infrastructure and Forestland	2%	4.50%	5.09%
Liquidity	1%	-0.55%	-1.05%

- (1) An expected inflation of 2.5% used for this period.
- (2) An expected inflation of 3.0% used for this period.

#### Sensitivity of the Proportionate Share of the Net Pension Liability to Changes in the Discount Rate

The following presents the Town's proportionate share of the net pension liability for the Plan, calculated using the discount rate for the Plan, as well as what the Town's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage point lower or 1-percentage point higher than the current rate:

1% Decrease	6.65%
Net Pension Liability	\$ 17,811,674
Current Discount Rate	7.65%
Net Pension Liability	\$ 12,162,986
1% Increase	8.65%
Net Pension Liability	\$ 7,494,626

#### V) OTHER INFORMATION – Continued

**Pension Plan Fiduciary Net Position** – Detailed information about the pension plan's fiduciary net position is available in the separately issued CalPERS financial reports.

At June 30, 2017, the Town reported a payable of \$0 for the outstanding amount of contributions to the pension plan required for the year ended June 30, 2017.

#### D) Post Employment Benefits

#### **Plan Description**

The Town's single-employer defined benefit postemployment healthcare plan, (Town of Apple Valley Retiree Healthcare Plan, AVRHP), provides medical benefits to eligible retired Town employees and spouses through individual members' insurance plans. The AVRHP does not issue a publicly available financial report.

#### **Funding Policy**

The contribution requirements of plan members and the Town are established and may be amended by the Council. The Town contributes the medical insurance premiums for qualified retirees for a maximum of ten years from the employee's retirement date from the Public Employee Retirement System but not past age 65.

The Town is required to contribute the *annual required contribution of the employer (ARC)*, an amount actuarially determined in accordance with the parameters of GASB Statement 45. The ARC represents a level of funding that, if paid on an ongoing basis, is projected to cover normal cost each year and amortize any unfunded actuarial liabilities (or funding excess) over a period not to exceed thirty years. The ARC rate is 2.7% of the current annual covered payroll. The plan is financed on a pay-as-you-go basis.

#### **Annual OPEB Cost**

The Town's annual OPEB cost, net OPEB obligation (asset) and the related information for 2017 were as follows:

Annual Required Contribution	\$ 155,998
Interest on Net OPEB Obligation (Asset)	87,318
Adjustment to Annual Required Contribution	(67,598)
Annual OPEB Cost	 175,718
Contributions Made	 (87,056)
Increase (Decrease) in Net OPEB Obligation (Asset)	88,662
Net OPEB Obligation (Asset) Beginning of Year	 2,161,895
Net OPEB Obligation (Asset) End of Year	\$ 2,250,557

#### V) OTHER INFORMATION – Continued

For 2016, the Town's annual OPEB cost (expense) of \$175,718 for AVRHP was more than the ARC. OPEB costs are typically charged to the General fund and to the Government-wide financial statements for governmental activities. The Town's annual OPEB cost, the percentage of annual OPEB cost contributed to the plan, and the net OPEB obligation for 2016 and the two preceding years were as follows:

#### THREE-YEAR TREND INFORMATION FOR AVRHP

Fiscal	Ar	nual OPEB	Percentage of	Net OPEB
Year	C	cost (AOC)	OPEB Cost Contributed	 Obligation
6/30/17	\$	175,718	49.4%	\$ 2,250,557
6/30/16	\$	175,718	55.6%	\$ 2,161,895
6/30/15	\$	157,383	39.4%	\$ 2,183,211

#### **Funded Status and Funding Progress**

The funded status of the plan as of June 30, 2015, was as follows:

Actuarial Accrued Liability (AAL)	\$ 1,149,046
Actuarial Value of Plan Assets	\$ 0
Unfunded Actuarial Accrued Liability (UAAL)	\$ 1,149,046
Funded Ratio (Actuarial Value of Plan Assets/AAL)	0%
Covered Payroll (Active Plan Members)	\$ 6,370,240
UAAL as a Percentage of Covered Payroll	18.04%

Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and the healthcare cost trend. Amounts determined regarding the funded status of the plan and the annual required contributions of the employer are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future. The schedule of funding progress, presented as required supplementary information following the notes to the financial statements, presents multiyear trend information that shows whether the actuarial value of the plan assets is increasing or decreasing over time relative to the actuarial accrued liabilities for benefits.

#### **Actuarial Methods and Assumptions**

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employer and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employer and plan members to that point. The actuarial methods and assumptions used include techniques that are designed to reduce short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations.

#### V) OTHER INFORMATION – Continued

The following is a summary of the actuarial assumptions and methods:

Valuation Date June 30, 2015

Actuarial Cost Method Projected Unit Cost Method
Amortization method Level Dollar Closed Basis

Amortization Period 27 years

Mortality RP 2000 Mortality Table projected to 2004. Blended tables for

males and females (50%/50%).

Age at Retirement Age 57 with 10 years of service or age +1 if eligible to retire.

Termination Prior to Retirement

Attained Age: 20 – 29 30 – 39 40 – 49 50+ Rate of Termination: 6% 3% 1% 0%

Health Care Trend Rate 0.0% for 2014/15, 9.0% for 2015/16 graded to 5.0% for 2020+

Inflation Rate 2.75% Investment Rate of Return 4.00%

#### E) Commitments and Contingent Liabilities

The Town is a defendant in several pending lawsuits of a nature common to many similar jurisdictions. Town management and legal counsel of the Town estimates that the potential claims against the Town not covered by insurance resulting from such litigation would not materially adversely affect the financial statements of the Town.

The Town has received state and federal funds for specific purposes that are subject to review and audit by the grantor agencies. Although such audits could generate expenditure disallowances under terms of the grants, it is believed that any required reimbursements will not be material. The estimated amount of remaining construction obligations at year-end is \$2,325,470.

#### F) Town's Financial Condition and Management's Plans

#### Operating Deficits

The General Fund is typically the focal point in analyzing the financial health of the Town because the General Fund is expected to be able to cover both its costs and to act as a financial backstop for other funds in the event of an insufficiency with respect to the other funds. As of June 30, 2017, the General Fund has an unassigned fund balance of \$1,766,647. This includes a current year operating deficit of \$4,548,087. The prior year operating deficit was \$1,327,856, resulting in a net decrease to fund balance of \$5,875,943 over the two-year period. The decrease in fund balance of the General Fund is the result of certain operational deficits in the Parks and Recreation Fund and the General Fund. Also, the total fund balance of the General Fund of \$12,846,989 includes \$10,926,707 of nonspendable fund balance. These funds are not available for spending.

#### V) OTHER INFORMATION - Continued

Parks and Recreation Fund and Apple Valley Golf Course Deficit Fund Balance/Net Position

The Parks and Recreation (P&R) Fund and Apple Valley Golf Course (AVGC) Fund have deficit fund balances/net position of \$6,599,564 and \$1,893,885, respectively. These deficits include advances from the General Fund of \$6,403,218 and \$3,528,824, in the P&R Fund and AVGC Fund, respectively. The current year operating deficit in these funds, prior to transfers from the General Fund, was \$875,704 and \$416,821, in the P&R and AVCG funds, respectively. The General Fund transferred \$913,773 and \$333,749, to the P&R Fund and AVGC Fund, respectively, to cover current year operating deficits. The total advances to these funds from General Fund were \$9,932,042 as of June 30, 2017.

#### Management's Plans

Town management is considering proposing a sales tax measure in the near future. The annual revenue generated from this proposed sales tax measure are estimated to be sufficient to eliminate these operational deficits and improve the Town's General Fund. In addition, management in the 2017-18 fiscal year is reviewing expenditures in the General Fund, the Parks and Recreation Fund and the Apple Valley Golf Course Fund to reduce spending and improve the fund balance/net position in these funds.

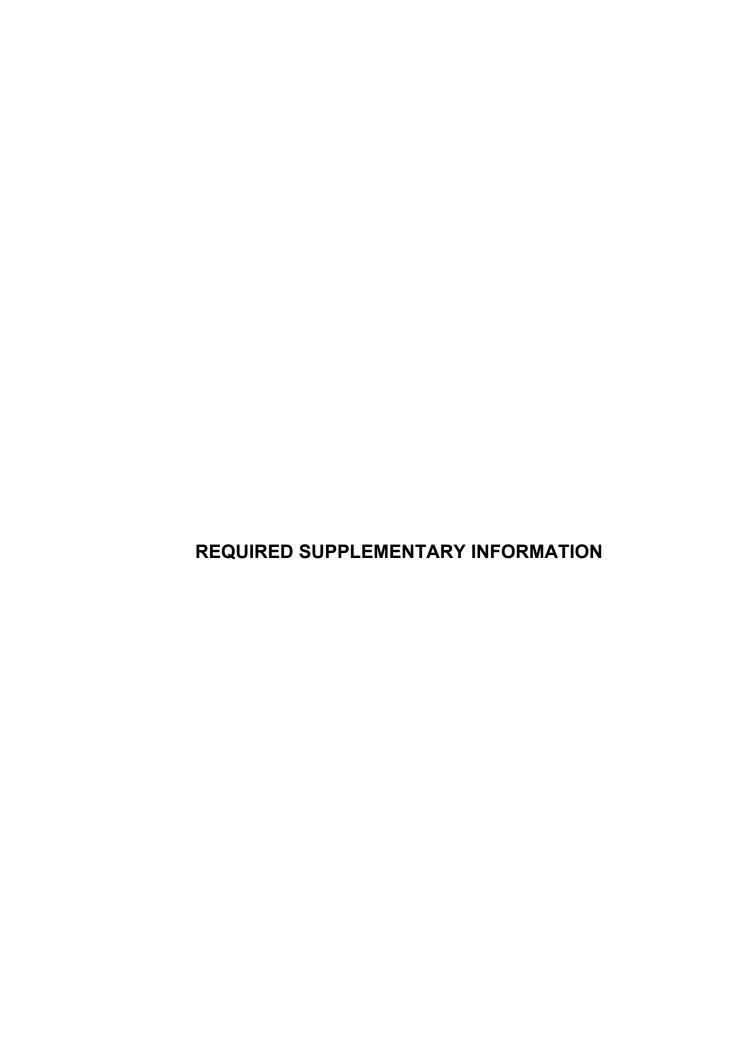
Also, management plans to review the Town's current cost allocation plan to ensure costs from the General Fund are properly allocated to the funds supported

#### **G) Prior Period Adjustments**

The prior period adjustment of \$521,281 in the Statement of Activities, and the Statement of Revenues, Expenditures and Changes in Fund Balances for the General Fund is the result of additional contributions paid to CalPERS in prior years for pension contributions. This is the amount by which the Town contributed more than the actuarially required contributions and is a prepaid expense/expenditure.

#### H) Subsequent Events

On July 11, 2017, the Town Council and Apple Valley Public Financing Authority Board approved refunding of the Apple Valley Public Finance Authority Lease Revenue Bonds (Town Hall Annex Project) 2007 Series A and financing the cost of acquiring certain vehicles.



# Town of Apple Valley, California Schedule of Revenues, Expenditures, and Changes in Fund Balances Budget and Actual - General Fund Year Ended June 30, 2017

				Variance with Final Budget
	Budgete	ed Amounts	Actual	Positive
	Original	Final	Amounts	(Negative)
DEVENUE				
REVENUES	¢ 40.700.500	Ф 10 600 F00	Ф 40 406 E70	e (402.022)
Taxes	\$ 19,782,500	\$ 19,680,500	\$ 19,486,578	\$ (193,922)
Licenses & Permits	809,400	809,400	1,103,161	293,761
Fines & Forfeitures	413,800	413,800	467,116	53,316
Investment Income	95,886	110,000	31,673	(78,327)
Intergovernmental	957,077	957,077	716,824	(240,253)
Charges for Services	1,369,800	1,439,800	1,405,386	(34,414)
Other Revenue	261,800	261,800	532,347	270,547
Total Revenues	23,690,263	23,672,377	23,743,085	70,708
EXPENDITURES				
Current:				
General Government	1,846,149	2,117,889	4,564,557	(2,446,668)
Public Safety	15,114,632	15,469,332	15,546,616	(77,284)
Transportation	1,257,007	1,257,007	1,255,758	1,249
Community Development	3,254,256	3,206,172	3,579,969	(373,797)
Capital Outlay			17,067	(17,067)
Debt Service:			00.000	(00.000)
Interest and Fiscal Charges			82,606	(82,606)
Total Expenditures	21,472,044	22,050,400	25,046,573	(2,996,173)
Excess (Deficiency) of Revenues				
over Expenditures	2,218,219	1,621,977	(1,303,488)	(2,925,465)
over Experialities	2,210,219	1,021,977	(1,303,400)	(2,323,403)
OTHER FINANCING SOURCES (USES)				
Transfers Out	(2,727,226)	(3,450,226)	(3,244,599)	205,627
Tatal Other Figure size				
Total Other Financing	(0.707.000)	(0.450.000)	(2.044.500)	005 007
Sources (Uses)	(2,727,226)	(3,450,226)	(3,244,599)	205,627
Net Change in Fund Balances	(509,007)	(1,828,249)	(4,548,087)	(2,719,838)
Fund Balances, Beginning	16,873,795	16,873,795	16,873,795	
Prior Period Adjustment			521,281	521,281
Fund Balances, Ending	\$ 16,364,788	\$ 15,045,546	\$ 12,846,989	\$ (2,198,557)

# Town of Apple Valley, California Schedule of Revenues, Expenditures, and Changes in Fund Balance Budget and Actual - Parks and Recreation Fund Year Ended June 30, 2017

	Budgeted Original	l Amounts Final	Actual Amounts	Variance with Final Budget Positive (Negative)
	<u> </u>	- I iliai	7 tillodiko	(Hogalito)
REVENUES			<b>.</b> . <b>.</b>	
Taxes	\$ 1,600,000	\$ 1,600,000	\$ 1,739,940	\$ 139,940
Charges for Services Other Revenue	938,420 82,000	938,420 82,000	988,673 116,527	50,253 34,527
Other Revenue	02,000	02,000	110,521	34,321
Total Revenues	2,620,420	2,620,420	2,845,140	224,720
EXPENDITURES Current:				
Culture and Recreation	3,625,245	3,625,245	3,673,735	(48,490)
Debt Service:				, ,
Interest & Fiscal Charges			47,109	(47,109)
Total Expenditures	3,625,245	3,625,245	3,720,844	(95,599)
Excess (Deficiency) of Revenues over Expenditures	(1,004,825)	(1,004,825)	(875,704)	129,121
OTHER FINANCING SOURCES (USES) Transfers In Transfers Out	1,011,701	1,011,701	913,773	(97,928)
Total Other Financing Sources (Uses)	1,011,701	1,011,701	913,773	(97,928)
Net Change in Fund Balance	6,876	6,876	38,069	31,193
Fund Balance, Beginning	(6,637,633)	(6,637,633)	(6,637,633)	
Fund Balance, Ending	\$ (6,630,757)	\$ (6,630,757)	\$ (6,599,564)	\$ 31,193

# Town of Apple Valley, California Schedule of Revenues, Expenditures, and Changes in Fund Balances Budget and Actual - Transportation Development Act Fund Year Ended June 30, 2017

	Budgeted	I Amounts	Actual	Variance with Final Budget Positive
	Original	Final	Amounts	(Negative)
REVENUES Investment Income Intergovernmental Other Revenue	\$ 1,005,700	\$ 1,005,700	\$ 12,581 669,703	\$ 12,581 (335,997)
Total Revenues	1,005,700	1,005,700	682,284	(323,416)
EXPENDITURES Current: Transportation Capital Outlay	226,284	228,054	610,443	- (382,389)
Total Expenditures	226,284	228,054	610,443	(382,389)
Excess (Deficiency) of Revenues over Expenditures	779,416	777,646	71,841	(705,805)
OTHER FINANCING SOURCES (USES) Transfers In Transfers Out	400,000	400,000		(400,000)
Total Other Financing Sources (Uses)	400,000	400,000		(400,000)
Net Change in Fund Balance	1,179,416	1,177,646	71,841	(1,105,805)
Fund Balances, Beginning	1,465,092	1,465,092	1,465,092	
Fund Balances, Ending	\$ 2,644,508	\$ 2,642,738	\$ 1,536,933	\$ (1,105,805)

# Town of Apple Valley, California Required Supplementary Information Year Ended June 30, 2017

# Schedule of Funding Progress for AVRHP

Actuarial Valuation Date	Actuarial Value of Assets	Value of (AAL) Projected			Unfunded AAL (UAAL)	Funded Ratio		Covered Payroll	UAAL as a Percentage of Covered Payroll	
	(A)		(B)		(B - A)	(A/B)		(C)	[(B-A)/C]	
06/30/15 06/30/12 06/30/09	\$ \$ \$	- \$ - \$ - \$	1,149,046 1,561,942 852,200	\$ \$ \$	1,149,046 1,561,942 852,200	0% 0% 0%	\$ \$ \$	6,370,240 7,840,673 6,602,216	18.038% 19.921% 12.908%	

# Town of Apple Valley, California Required Supplementary Information Year Ended June 30, 2017

#### Schedule of the City's Proportionate Share of the Net Pension Liability Last 10 Years\*

Measurement Date	Proportion of the Net Pension Liability	S	Proportionate Share of Net Pension Liability		Covered loyee Payroll	Proportionate Share of the Net Pension Liability as a % of Payroll	Plan Fiduciary Net Position as a % of the Total Pension Liability	
2016	0.35013%	\$	12,162,986	\$	6,723,094	180.91%	71.01%	
2015	0.36700%		10,068,561		6,758,188	148.98%	74.08%	
2014	0.13396%		8,335,481		6,370,240	130.85%	77.14%	

Notes to the Schedule of the Town's Proportionate Share of the Net Pension Liability

Benefit Changes: None

Changes in Assumptions: None

<sup>\*</sup>Fiscal year 2015 was the first year of implementation, therefore, not all 10 years of information is available.

# Town of Apple Valley, California Required Supplementary Information Year Ended June 30, 2017

#### Schedule of Plan Contributions Last 10 Years\*

					ntributions in elation to the				Contributions	
	Fiscal Year	ı	ontractually Required ontributions	Actuarially Determined Contributions		termined Deficiency/		Covered Employee Payroll	as a % of Covered Employee Payroll	
-	2017	\$	1,331,946	\$	(1,331,946)	\$	-	\$ 6,723,094	19.81%	
	2016		1,232,664		(1,232,664)		-	6,758,188	18.24%	
	2015		1,257,466		(1,257,466)		-	6,370,240	19.74%	

#### **Notes to the Schedule of Plan Contributions**

Valuation Date: 6/30/2015

<sup>\*</sup>Fiscal year 2015 was the first year of implementation, therefore, not all 10 years of information is available.

# Town of Apple Valley, California Notes to Required Supplementary Information Year Ended June 30, 2017

#### 1. BUDGETS AND BUDGETARY ACCOUNTING

The Town adopts an annual budget on a basis consistent with generally accepted accounting principles. All governmental funds where revenues and expenditures can be estimated or anticipated have legally adopted annual budgets except for debt service funds for which activity is controlled by means of debt agreements. The Town Manager is required to prepare and submit to the Town Council the annual budget of the Town and administer it after adoption. Town Council approval is required for budget revisions affecting capital improvement projects, any expenditures from budgeted contingency reserve funds and for budget revisions that increase total Town appropriations. Town Manager approval is required for transfers between departments in the General Fund. Only Department Head approval is required for transfers within the Department, as long as total budgeted appropriations for that Department is not exceeded. Prior appropriations lapse unless they are reappropriated through the formal budget process. Total expenditures may not legally exceed total appropriations at the fund level.

#### **Expenditures in Excess of Appropriations**

Expenditures in the General Fund exceeded appropriations in the current year by \$2,996,173.

The Town did not budget for revenues or expenditures in the following funds:

ADDI Down Payment Assistance, Help Down Payment Assistance, FEMA/OES, HUD ADDI, HCD State Program Income, SANBAG Stimulus, CDBG Program Income, Prop 1B, and AVCRF.



# Town of Apple Valley, California Nonmajor Governmental Funds

#### **Special Revenue Funds:**

**Street Maintenance Fund –** To account for the revenues and expenditures of the Town's proportionate share of gas tax monies collected by the State of California which are restricted for street maintenance and repairs.

**Community Development Block Grant Fund –** To account for the revenues and expenditures of approved Federal Housing and Community Development Act projects.

**Air Pollution Control District Fund –** To account for monies received from the Air Pollution Control District which are used to improve air quality.

**Neighborhood Stabilization Program Fund** - To account for revenues received from a special CDBG allocation that addresses the problem of abandoned and foreclosed homes.

**Assessment District L-1 Fund –** To account for the revenues and expenditures of Assessment District L-1 which provides landscaping and right-of-way maintenance in accordance with the homeowners' agreement.

Prop 1B Fund - To account for the revenues and expenditures associated with the Town's share of Prop 1B funds.

**ADDI Down Payment Assistance Fund –** To account for funds received from the California Department of Housing and Community Development for down payment assistance loans given to homeowners.

**Help Down Payment Assistance Fund –** To account for down payment assistance loans made out to homeowners funded through the California Housing Finance Authority.

**Quimby Fees Fund –** To account for revenues received from developers and restricted for the development of parks.

**HCD State Program Income Fund –** To account for program income received from state funded loans repaid to the Town and expenditures made on new loans.

CDBG Program Income Fund - To account for program income received from CDBG expenditures reimbursed.

**HOME Fund** – To account for revenue received from the Department of Housing and Urban Development for assisting low and moderate income individuals to purchase homes.

**Apple Valley Community Resource Foundation –** To account for donations received from individuals that is restricted by the donors to promote and support cultural, recreational, and human services needs in the Town of Apple Valley.

**FEMA/OES –** To account for restricted grants received from FEMA and OES to be used for emergencies.

# Town of Apple Valley, California Nonmajor Governmental Funds - Continued

#### **Capital Projects Funds:**

**NAVISP Fund –** To account for the construction of infrastructure improvement projects related to implementation of the North Apple Valley Industrial Specific Plan (NAVISP).

**Storm Drains Fund –** To account for development impact fees received for acquiring land, engineering, and/or constructing storm drain infrastructure.

**Project Manager Grants Fund** - This fund accounts for non-budgeted funds awarded to the Town during the course of the fiscal year mainly for capital related activities.

**Development Impact Fees Fund** – To accounts for funds received to mitigate the impact of new development on the Town's infrastructure.

#### **Debt Service Funds:**

**2007 Town Hall Revenue Bonds –** To account for and report financial resources that are restricted for the payment of interest and principal on the 2007 Town Hall Revenue Bonds.

**1999 COPS Fund –** To account for and report financial resources restricted for the payment of interest and principal on the 1999 Public Facilities Financing Project Certificates of Participation.

# Town of Apple Valley, California Combining Balance Sheet Non-Major Governmental Funds June 30, 2017

				Special	Reve	nue		
	Ма	Street aintenance	CDBG		Air Pollution Control District		Sta	ghborhood abilization Program
ASSETS Cash and Investments Cash with Fiscal Agent	\$	457,855	\$		\$	73,243	\$	151,218
Accounts Receivable Interest Receivable Due from Other Governments Loans Receivable		5,747		269,638		105		217
Total Assets	\$	463,602	\$	269,638	\$	73,348	\$	151,435
LIABILITIES  Accounts Payable  Accrued Liabilities  Due to Other Funds	\$	123,331 8,386	\$	209,658	\$		\$	_
Total Liabilities		131,717		209,658				
DEFERRED INFLOWS OF RESOURCES Unavailable Revenue		5,606		127,143				
Total Deferred Inflows of Resources		5,606		127,143				
FUND BALANCE (DEFICITS) Restricted Assigned Unassigned		326,279		(67,163)		73,348		151,435
Total Fund Balances (Deficits)		326,279		(67,163)		73,348		151,435
Total Liabilities, Deferred Inflows of Resources and Fund Balances (Deficits)	\$	463,602	\$	269,638	\$	73,348	\$	151,435

Special Revenue

Special Revenue												
Assessment District L-1	P	rop 1B	Down F	DDI	Dow	Help /n Payment ssistance		Quimby Fees	HCD State Program Income		Р	CDBG rogram ncome
\$ 1,448,633	\$	4,018	\$	1	\$		\$	475,115	\$	118,085	\$	94,183
4,192 2,378 1,222		6						749		192		95,280 248 3,403
\$ 1,456,425	\$	4,024	\$	1	\$	185,434 185,434	\$	475,864	\$	535,107 653,384		,184,790
\$ 39,773	\$		\$		\$		\$	244	\$		\$	
39,773		-						244				
												95,280
		-										95,280
1,416,652		4,024		1		185,434		475,620		653,384	1	,282,624
1,416,652		4,024		1		185,434		475,620		653,384	1	,282,624
\$ 1,456,425	\$	4,024	\$	1	\$	185,434	\$	475,864	\$	653,384	\$ 1	,377,904

Continued

# Town of Apple Valley, California Combining Balance Sheet Non-Major Governmental Funds - Continued June 30, 2017

		Special Revenue		Capital Projects	
	HOME AVCRF OES		NAVISP Infrastructure		
ASSETS Cash and Investments	\$ 432,596	\$ 292,077	\$	\$ 1,678,078	
Cash with Fiscal Agent Accounts Receivable	ψ 432,390	Ψ 292,011	Ψ	Ψ 1,070,070	
Interest Receivable	300	497		2,715	
Due from Other Governments Loans Receivable	152,118 3,881,556		30,136		
Total Assets	\$ 4,466,570	\$ 292,574	\$ 30,136	\$ 1,680,793	
LIABILITIES Accounts Payable	\$ 94,477	\$ 2,871	\$	\$	
Accrued Liabilities Due to Other Funds	379		30,136		
Total Liabilities	94,856	2,871	30,136		
DEFERRED INFLOWS OF RESOURCES Unavailable Revenue			30,136		
Total Deferred Inflows of Resources			30,136		
FUND BALANCE (DEFICITS) Restricted	4,371,714	289,703			
Assigned Unassigned	.,,		\$ (30,136)	1,680,793	
Onassigned			φ (30,130)		
Total Fund Balances (Deficits)	4,371,714	289,703	(30,136)	1,680,793	
Total Liabilities, Deferred Inflows of Resources and Fund Balances (Deficits)	\$ 4,466,570	\$ 292,574	\$ 30,136	\$ 1,680,793	

	Capi	tal Projects			Debt S	Total		
		Project		20				onmajor
Storm	N	Manager	Development			1999	Gov	rernmental
Drains		Grants	Impact Fees	Revenu	e Bonds	COPS		Funds
\$ 2,006,489	\$	385,927	\$ 1,968,917	\$		\$ 116,646	\$	9,586,435 116,646
3,044		89,491 4,500	3,058					105,219 13,509 546,008 5,791,387
\$ 2,009,533	\$	479,918	\$ 1,971,975	\$	<u>-</u>	\$ 116,646	\$ 1	6,159,204
\$	\$	29,145 385,295	\$	\$		\$ 116,594	\$	289,841 394,060 356,388
		414,440			_	 116,594		1,040,289
 		89,491				 		347,656
		89,491				 	-	347,656
2,009,533		(24,013)	1,971,975			 52		3,211,778 1,680,793 (121,312)
 2,009,533		(24,013)	1,971,975			52	1	4,771,259
\$ 2,009,533	\$	479,918	\$ 1,971,975	\$	<u>-</u>	\$ 116,646	\$ 1	6,159,204

# Town of Apple Valley, California Combining Statement of Revenues, Expenditures and Changes in Fund Balances Non-Major Governmental Funds Year Ended June 30, 2017

		Special	Reve	nue		
	Street Maintenance	CDBG		Pollution rol District	Sta	ghborhood abilization Program
REVENUES						
Taxes	\$	\$	\$	51,150	\$	
Licenses and Permits Investment Income	110			408		878
Intergovernmental	1,418,536	722,229		100		0.0
Donations						
Other Revenue	1,387					22,420
Total Revenues	1,420,033	722,229		51,558		23,298
EXPENDITURES						
Current:						
General Government Public Safety						
Transportation	1,087,044			61,568		
Culture and Recreation						
Community Development		263,620				592
Capital Outlay Debt Service:		114,432				
Principal						
Interest and Fiscal Charges						
Total Expenditures	1,087,044	378,052		61,568		592
Excess (Deficiency) of Revenues						
Over Expenditures	332,989	344,177		(10,010)		22,706
OTHER FINANCING SOURCES (USES) Transfers In						
Transfers Out		(195,718)				
Total Other Financing Sources (Uses)		(195,718)				
Net Change in Fund Balances	332,989	148,459		(10,010)		22,706
Fund Balances - Beginning	(6,710)	(215,622)		83,358		128,729
Fund Balances - Ending	\$ 326,279	\$ (67,163)	\$	73,348	\$	151,435

Special Revenue							
Assessment District L-1	Prop 1B	ADDI Down Payment Assistance	Help Down Payment Assistance	Quimby Fees	HCD State Program Income	CDBG Program Income	
\$ 318,022 9,214	\$ 27	\$	\$	\$ 155,648 2,858	\$ 755	\$ 1,085	
327,236	27			158,506	755	1,085	
273,514				8,910			
273,514				8,910			
53,722	27			149,596	755	1,085	
						195,718	
						195,718	
53,722	27	-	-	149,596	755	196,803	
1,362,930	3,997	1	185,434	326,024	652,629	1,085,821	
\$ 1,416,652	\$ 4,024	\$ 1	\$ 185,434	\$ 475,620	\$ 653,384	\$ 1,282,624	

Continued

# Town of Apple Valley, California Combining Statement of Revenues, Expenditures and Changes in Fund Balances Non-Major Governmental Funds - Continued Year Ended June 30, 2017

	Special Revenue			Capital Projects	
	НОМЕ	AVCRF	FEMA/ OES	NAVISP Infrastracture	
REVENUES Taxes Licenses and Permits Investment Income Intergovernmental	\$ 1,110 826,324	\$ 2,031	\$	\$ 11,111	
Donations Other Revenue	113,993	230,121 968	5,056		
Total Revenues	941,427	233,120	5,056	11,111	
EXPENDITURES  Current: General Government Public Safety Transportation Culture and Recreation Community Development Capital Outlay Debt Service: Principal Interest and Fiscal Charges	848,975	121,207 40,518 34,615	35,192		
Total Expenditures	848,975	196,340	35,192		
Excess (Deficiency) of Revenues Over Expenditures	92,452	36,780	(30,136)	11,111	
OTHER FINANCING SOURCES (USES) Transfers In Transfers Out					
Total Other Financing Sources (Uses)					
Net Change in Fund Balances	92,452	36,780	(30,136)	11,111	
Fund Balances - Beginning	4,279,262	252,923		1,669,682	
Fund Balances - Ending	\$ 4,371,714	\$ 289,703	\$ (30,136)	\$ 1,680,793	

Capital Projects				Debt S	Total		
			Development Impact Fees	2007 Town Hall Revenue Bonds	1999 COPS	Nonmajor Governmental Funds	
\$	395,290 11,981	\$ 124,355	\$ 294,701 12,197	\$	\$ 52	\$ 369,172 845,639 53,817 3,091,444 230,121 143,824	
	407,271	124,355	306,898	_	52	4,734,017	
	411 2,545	20,193	49,960	2,749 515,000 365,406	27,320 355,000 8,602	151,276 40,518 1,457,318 34,615 1,113,598 196,040 870,000 374,008	
	2,956	20,193	49,960	883,155	390,922	4,237,373	
	404,315	104,162	256,938	(883,155) 883,155	(390,870)	496,644 1,469,795 (195,718)	
	_	-	-	883,155	390,922	1,274,077	
	404,315	104,162	256,938	-	52	1,770,721	
	1,605,218	(128,175)	1,715,037			13,000,538	
\$	2,009,533	\$ (24,013)	\$ 1,971,975	\$ -	\$ 52	\$ 14,771,259	

# Town of Apple Valley, California Schedule of Revenues, Expenditures, and Changes in Fund Balance Budget and Actual - Capital Projects Fund Year Ended June 30, 2017

	Budgeted Original	l Amounts Final	Actual Amounts	Variance with Final Budget Positive (Negative)
	Original	1 IIIai	Amounts	(Negative)
REVENUES	\$ 400.000	ф 400 000	ф <b>7</b> 07 655	ф 207.6EE
Licenses and Permits	+,	\$ 400,000	\$ 787,655	\$ 387,655
Investment Income	12,000	12,000	34,835	22,835
Intergovernmental	3,804,875	3,804,875	7,342,865	3,537,990
Other Revenue			8,000	8,000
Total Revenues	4,216,875	4,216,875	8,173,355	3,956,480
EXPENDITURES  Current:				
Community Development Capital Outlay	6 400 222	12 770 020	9 240 500	- 4 E20 420
Capital Outlay	6,480,333	12,778,939	8,240,509	4,538,430
Total Expenditures	6,480,333	12,778,939	8,240,509	4,538,430
Excess (Deficiency) of Revenues over Expenditures	(2,263,458)	(8,562,064)	(67,154)	8,494,910
OTHER FINANCING SOURCES (USES) Transfers In Transfers Out	2,675,458	2,675,458		(2,675,458)
Total Other Financina				
Total Other Financing	0.675.450	0.675.450		(0.675.450)
Sources (Uses)	2,675,458	2,675,458		(2,675,458)
Net Change in Fund Balances	412,000	(5,886,606)	(67,154)	5,819,452
Fund Balance, Beginning	6,273,786	6,273,786	6,273,786	
Fund Balance, Ending	\$ 6,685,786	\$ 387,180	\$ 6,206,632	\$ 5,819,452

# Town of Apple Valley, California Schedule of Revenues, Expenditures, and Changes in Fund Balance Budget and Actual - Measure I Fund Year Ended June 30, 2017

	Budgeted	Amounts	Actual	Variance with Final Budget Positive	
	Original	Final	Amounts	(Negative)	
REVENUES Taxes Investment Income Intergovernmental Other Revenue	\$ 1,600,000 10,000 892,219	\$ 1,600,000 10,000 879,394	\$ 1,954,344 32,672 1,136,387	\$ 354,344 22,672 256,993	
Total Revenues	2,502,219	2,489,394	3,123,403	634,009	
EXPENDITURES Current:					
Transportation	3,979,110	6,564,919	3,013,293	3,551,626	
Total Expenditures	3,979,110	6,564,919	3,013,293	3,551,626	
Excess (Deficiency) of Revenues over Expenditures	(1,476,891)	(4,075,525)	110,110	4,185,635	
OTHER FINANCING SOURCES (USES) Transfers In Transfers Out	923,000 (2,675,458)	923,000 (2,675,458)		(923,000) 2,675,458	
Total Other Financing Sources (Uses)	(1,752,458)	(1,752,458)		1,752,458	
Net Change in Fund Balances	(3,229,349)	(5,827,983)	110,110	5,938,093	
Fund Balance, Beginning	5,975,112	5,975,112	5,975,112		
Fund Balance, Ending	\$ 2,745,763	\$ 147,129	\$ 6,085,222	\$ 5,938,093	

# Town of Apple Valley, California Schedule of Revenues, Expenditures, and Changes in Fund Balance Budget and Actual - Street Maintenance Fund Year Ended June 30, 2017

	Budgeted	I Amounts	Actual	Variance with Final Budget Positive	
	Original	Final	Amounts	(Negative)	
				(troguitro)	
REVENUES					
Intergovernmental	\$ 1,463,492	\$ 1,463,492	\$ 1,418,536	\$ (44,956)	
Investment Income Other Revenue	2,500	2,500	110 1,387	110 (1,113)	
Culci Nevende	2,000	2,000	1,007	(1,110)	
Total Revenues	1,465,992	1,465,992	1,420,033	(45,959)	
EXPENDITURES Current:					
Transportation	904,130	1,228,904	1,087,044	141,860	
·					
Total Expenditures	904,130	1,228,904	1,087,044	141,860	
Excess (Deficiency) of Revenues					
over Expenditures	561,862	237,088	332,989	95,901	
OTHER FINANCING SOURCES (USES)					
Transfers In Transfers Out	400,000	400,000		(400,000)	
Tansiers Out					
Total Other Financing					
Sources (Uses)	400,000	400,000		(400,000)	
Net Change in Fund Balances	961,862	637,088	332,989	(304,099)	
Fund Balance, Beginning	(6,710)	(6,710)	(6,710)		
Fund Balance, Ending	\$ 955,152	\$ 630,378	\$ 326,279	\$ (304,099)	

# Town of Apple Valley, California Schedule of Revenues, Expenditures, and Changes in Fund Balance Budget and Actual - CDBG Year Ended June 30, 2017

	Budgeted Amounts		Actual	Variance with Final Budget Positive	
	Original	Final	Amounts	(Negative)	
REVENUES Intergovernmental	\$ 1,087,704	\$ 1,087,704	\$ 722,229	\$ (365,475)	
Total Revenues	1,087,704	1,087,704	722,229	(365,475)	
EXPENDITURES Current: Community Development	1,079,564	1,079,564	263,620	815,944	
Capital Outlay			114,432	(114,432)	
Total Expenditures	1,079,564	1,079,564	378,052	701,512	
Excess (Deficiency) of Revenues over Expenditures	8,140	8,140	344,177	336,037	
OTHER FINANCING SOURCES (USES) Transfers Out			(195,718)	(195,718)	
Total Other Financing Sources (Uses)	<u>-</u> _		(195,718)	(195,718)	
Net Change in Fund Balances	8,140	8,140	148,459	140,319	
Fund Balance, Beginning	(215,622)	(215,622)	(215,622)		
Fund Balance, Ending	\$ (207,482)	\$ (207,482)	\$ (67,163)	\$ 140,319	

## Town of Apple Valley, California Schedule of Revenues, Expenditures, and Changes in Fund Balance Budget and Actual - Air Pollution Control District Year Ended June 30, 2017

		Budgeted	l Amo	ounts	Actual	Variance with Final Budget Positive		
	(	Original		Final	 mounts	(Negative)		
REVENUES Taxes Investment Income	\$	47,320	\$	47,320	\$ 51,150 408	\$	3,830 408	
Total Revenues		47,320		47,320	 51,558		4,238	
EXPENDITURES Current: Transportation		47,320		47,320	61,568		(14,248)	
Total Expenditures		47,320		47,320	61,568		(14,248)	
Excess (Deficiency) of Revenues over Expenditures		-		-	(10,010)		(10,010)	
Fund Balance, Beginning		83,358		83,358	 83,358			
Fund Balance, Ending	\$	83,358	\$	83,358	\$ 73,348	\$	(10,010)	

### Town of Apple Valley, California Schedule of Revenues, Expenditures, and Changes in Fund Balance Budget and Actual - Neighborhood Stabilization Program Fund Year Ended June 30, 2017

	Budgete	Actual	Variance with Final Budget Positive		
	Original	Final	Amounts	(Negative)	
REVENUES Investment Income Other Revenue	\$ 100,000	\$ 100,000	\$ 878 22,420	\$ 878 (77,580)	
Total Revenues	100,000	100,000	23,298	(76,702)	
EXPENDITURES Current:					
Community Development	100,000	100,000	592	99,408	
Total Expenditures	100,000	100,000	592	99,408	
Excess (Deficiency) of Revenues over Expenditures	-	-	22,706	22,706	
Fund Balance, Beginning	128,729	128,729	128,729		
Fund Balance, Ending	\$ 128,729	\$ 128,729	\$ 151,435	\$ 22,706	

### Town of Apple Valley, California Schedule of Revenues, Expenditures, and Changes in Fund Balance Budget and Actual - Assessment District L-1 Year Ended June 30, 2017

	5		Variance with Final Budget		
	Budgeted		Actual	Positive	
	Original	<u>Final</u>	Amounts	(Negative)	
REVENUES					
Taxes	\$ 320,000	\$ 320,000	\$ 318,022	\$ (1,978)	
Investment Income	2,000	2,000	9,214	7,214	
Total Revenues	322,000	322,000	327,236	5,236	
EXPENDITURES Current:					
Transportation	470,000	470,000	273,514	196,486	
Total Expenditures	470,000	470,000	273,514	196,486	
Excess (Deficiency) of Revenues over Expenditures	(148,000)	(148,000)	53,722	201,722	
Fund Balance, Beginning	1,362,930	1,362,930	1,362,930		
Fund Balance, Ending	\$ 1,214,930	\$1,214,930	\$ 1,416,652	\$ 201,722	

### Town of Apple Valley, California Schedule of Revenues, Expenditures, and Changes in Fund Balance Budget and Actual - Quimby Fees Fund Year Ended June 30, 2017

	Budgeted	I Amı	ounts	Actual	Fina	Variance with Final Budget Positive	
	Original	. 7 (111)	Final	Amounts		egative)	
REVENUES Licenses and Permits	\$ 115,000	\$	115,000	\$ 155,648	\$	40,648	
Investment Income	 110,000	Ψ —		2,858	Ψ	2,858	
Total Revenues	 115,000		115,000	158,506		43,506	
EXPENDITURES Current: Culture and Recreation						_	
Capital Outlay				8,910		(8,910)	
Total Expenditures	 			8,910		(8,910)	
Excess (Deficiency) of Revenues over Expenditures	 115,000		115,000	149,596		34,596	
OTHER FINANCING SOURCES (USES) Transfers Out							
Total Other Financing Sources (Uses)							
Net Change in Fund Balances	115,000		115,000	149,596		34,596	
Fund Balance, Beginning	 326,024		326,024	326,024			
Fund Balance, Ending	\$ 441,024	\$	441,024	\$ 475,620	\$	34,596	

### Town of Apple Valley, California Schedule of Revenues, Expenditures, and Changes in Fund Balance Budget and Actual - HOME Fund Year Ended June 30, 2017

	Budgete	d Amounts	Actual	Variance with Final Budget Positive
	Original	Final	Amounts	(Negative)
REVENUES Investment Income Intergovernmental Other Revenue	\$ 2,415,376	\$ 2,415,376	\$ 1,110 826,324 113,993	\$ 1,110 (1,589,052) 113,993
Total Revenues	2,415,376	2,415,376	941,427	(1,473,949)
EXPENDITURES Current:	0.400.454	0.400.454	0.40.075	4 557 470
Community Development	2,406,451	2,406,451	848,975	1,557,476
Total Expenditures	2,406,451	2,406,451	848,975	1,557,476
Excess (Deficiency) of Revenues over Expenditures	8,925	8,925	92,452	83,527
OTHER FINANCING SOURCES (USES) Transfers In Transfers Out				
Total Other Financing Sources (Uses)				
Net Change in Fund Balance	8,925	8,925	92,452	83,527
Fund Balance, Beginning	4,279,262	4,279,262	4,279,262	
Fund Balance, Ending	\$ 4,288,187	\$ 4,288,187	\$ 4,371,714	\$ 83,527

## Town of Apple Valley, California Schedule of Revenues, Expenditures, and Changes in Fund Balance Budget and Actual - NAVISP Infrastructure Year Ended June 30, 2017

	Budgeted	Variance with Final Budget Positive		
	Original	Final	Amounts	(Negative)
REVENUES Investment Income	\$ 3,000	\$ 3,000	\$ 11,111	\$ 8,111
Total Revenues	3,000	3,000	11,111	8,111
EXPENDITURES Current: Transportation				<del>-</del> _
Total Expenditures				
Excess (Deficiency) of Revenues over Expenditures	3,000	3,000	11,111	8,111
Fund Balance, Beginning	1,669,682	1,669,682	1,669,682	
Fund Balance, Ending	\$ 1,672,682	\$ 1,672,682	\$ 1,680,793	\$ 8,111

## Town of Apple Valley, California Schedule of Revenues, Expenditures, and Changes in Fund Balance Budget and Actual - Storm Drains Year Ended June 30, 2017

	Budgeted	Amo	ounts	Actual	Variance with Final Budget Positive		
	Original		Final	 Amounts	(\	legative)	
REVENUES							
Licenses & Permits Investment Income	\$ 110,000 2,500	\$	120,000 1,500	\$ 395,290 11,981	\$	275,290 10,481	
Total Revenues	 112,500		121,500	 407,271		285,771	
EXPENDITURES Current:							
Community Development				411		(411)	
Capital Outlay	 100,000			 2,545		(2,545)	
Total Expenditures	 100,000			 2,956		(2,956)	
Excess (Deficiency) of Revenues over Expenditures	 12,500		121,500	 404,315		282,815	
OTHER FINANCING SOURCES (USES) Transfer In Transfers Out						- -	
Total Other Financing Sources (Uses)	<u> </u>		<u>-</u>				
Net Change in Fund Balances	12,500		121,500	404,315		282,815	
Fund Balance, Beginning	 1,605,218		1,605,218	 1,605,218			
Fund Balance, Ending	\$ 1,617,718	\$	1,726,718	\$ 2,009,533	\$	282,815	

### Town of Apple Valley, California Schedule of Revenues, Expenditures, and Changes in Fund Balances Budget and Actual - Project Manager Grants Year Ended June 30, 2017

	Budgeted	Am		Actual	Variance with Final Budget Positive (Negative)		
	Original		Final	 Amounts			
REVENUES Intergovernmental	\$ 923,000	\$	1,089,401	\$ 124,355	\$	(965,046)	
Total Revenues	 923,000		1,089,401	124,355		(965,046)	
EXPENDITURES Current:							
Community Development Capital Outlay	 		332,802	 20,193		332,802 (20,193)	
Total Expenditures			332,802	20,193		312,609	
Excess (Deficiency) of Revenues over Expenditures	 923,000		756,599	 104,162		(652,437)	
OTHER FINANCING SOURCES (USES) Transfers In Transfers Out	(923,000)		(923,000)	 		923,000	
Total Other Financing Sources (Uses)	 		(923,000)	 		923,000	
Net Change in Fund Balances	923,000		(166,401)	104,162		270,563	
Fund Balances, Beginning	 (128,175)		(128,175)	 (128,175)			
Fund Balances, Ending	\$ 794,825	\$	(294,576)	\$ (24,013)	\$	270,563	

### Town of Apple Valley, California Schedule of Revenues, Expenditures, and Changes in Fund Balance Budget and Actual - Development Impact Fees Year Ended June 30, 2017

	Budgeted	Amo	ounts		Actual	Variance with Final Budget Positive		
	 Original		Final	-	Amounts	(N	legative)	
REVENUES								
Licenses & Permits	\$ 129,300	\$	129,300	\$	294,701	\$	165,401	
Investment Income	 2,500		2,500		12,197		9,697	
Total Revenues	131,800		131,800		306,898		175,098	
EXPENDITURES Current:								
Public Safety Capital Outlay	 		69,330		49,960		19,370	
Total Expenditures	<u>-</u>		69,330		49,960		19,370	
Excess (Deficiency) of Revenues over Expenditures	131,800		62,470		256,938		194,468	
OTHER FINANCING SOURCES (USES) Transfer In Transfers Out	 						- -	
Total Other Financing Sources (Uses)								
Net Change in Fund Balances	131,800		62,470		256,938		194,468	
Fund Balance, Beginning	1,715,037		1,715,037		1,715,037			
Fund Balance, Ending	\$ 1,846,837	\$	1,777,507	\$	1,971,975	\$	194,468	

### Town of Apple Valley, California Schedule of Revenues, Expenditures, and Changes in Fund Balance Budget and Actual - 2007 Town Hall Revenue Bonds Year Ended June 30, 2017

	Budgeted Original	Amounts Final	Actual Amounts	Variance with Final Budget Positive (Negative)	
REVENUES		•	•	•	
Investment Income	_\$	\$	\$	\$ -	
Total Revenues					
EXPENDITURES					
Current:					
General Government	3,100	3,100	2,749	351	
Debt Service	F1F 000	E4E 000	F1F 000		
Principal Interest and Fiscal Charges	515,000 365,406	515,000 365,406	515,000 365,406	-	
interest and Fiscal Charges	303,400	303,400	303,400		
Total Expenditures	883,506	883,506	883,155	351	
Excess (Deficiency) of Revenues					
over Expenditures	(883,506)	(883,506)	(883,155)	351	
·					
OTHER FINANCING SOURCES (USES)					
Transfers In	883,506	883,506	883,155	(351)	
Total Other Financing	000 500	000 500	000 455	(054)	
Sources (Uses)	883,506	883,506	883,155	(351)	
Net Change in Fund Balances	-	-	-	-	
Fund Balance, Beginning					
Fund Balance, Ending	\$ -	\$ -	\$ <u>-</u>	\$ -	

## Town of Apple Valley, California Schedule of Revenues, Expenditures, and Changes in Fund Balance Budget and Actual - 1999 COPS Fund Year Ended June 30, 2017

	Budgeted Original	Amounts Final	Actual Amounts	Variance with Final Budget Positive (Negative)	
REVENUES					
Investment Income	\$	\$	\$ 52	\$ 52	
Total Revenues			52	52	
EXPENDITURES					
Current:					
General Government	5,000	5,000	27,320	(22,320)	
Debt Service					
Principal	355,000	355,000	355,000	-	
Interest and Fiscal Charges	5,000	5,000	8,602	(3,602)	
Total Expenditures	365,000	365,000	390,922	(25,922)	
Excess (Deficiency) of Revenues					
over Expenditures	(365,000)	(365,000)	(390,870)	(25,870)	
OTHER FINANCING SOURCES (USES) Transfers In	410,000	410,000	390,922	(19,078)	
Total Other Financing Sources (Uses)	410,000	410,000	390,922	(19,078)	
Net Change in Fund Balances	45,000	45,000	52	(44,948)	
Fund Balance, Beginning					
Fund Balance, Ending	\$ 45,000	\$ 45,000	\$ 52	\$ (44,948)	

### Town of Apple Valley, California Agency Funds

Trust and Fiduciary - Maintains the Town's Building and Safety trust deposits.

Victor Valley Transit Authority - Town acts as an administrator for the Joint Powers Authority.

**Assessment District 98-1 -** Town acts as the agent for the homeowners of Assessment District 98-1, and makes principal and interest payments for the Assessment District's 1915 Improvement Act Bonds.

**Village PBID -** To account for the assessments received and expenditures made on behalf of the Apple Valley Village Property and Business Improvement District.

**Victor Valley Economic Development Authority -** Town is a member of the Authority and administers the treasurer function of the Authority.

**Mojave Desert and Mountain Integrated Waste Management Authority -** Town is a member of the Authority and administers the treasurer function of the Authority.

Opportunity High Desert Trust Fund - Town acts as an administrator for the trust fund.

### Town of Apple Valley, California Combining Statement of Fiduciary Assets and Liabilities Agency Funds June 30, 2017

	Trust and Fiduciary	Т	or Valley ransit uthority	 sessment strict 98-1	 Village PBID	/ictor Valley conomic Dev. Authority	and Ir Wa	ave Desert d Mountain ntegrated siste Mgmt. Authority
ASSETS								
Cash and Investments	\$ 712,080	\$	1,696	\$	\$ 535,262	\$ 18,798,359	\$	133,754
Cash with Fiscal Agent				238,390				
Accounts Receivable								472,105
Interest Receivable					872	070.05-		
Due from Other Governments					4,517	673,067		0.070
Prepaid Items				 	 	 		6,276
Total Assets	\$ 712,080	\$	1,696	\$ 238,390	\$ 540,651	\$ 19,471,426	\$	612,135
LIABILITIES								
Accounts Payable	\$	\$	1,696	\$	\$ 13,157	\$	\$	
Accrued Liabilites						19,471,426		229,782
Deposits	712,080				527,494			382,353
Amounts Due Bondholders				 238,390	 	 		
Total Liabilities	\$ 712,080	\$	1,696	\$ 238,390	\$ 540,651	\$ 19,471,426	\$	612,135

Hi	oportunity gh Desert rust Fund	Total
	ust Fullu	 TOtal
\$	128,983	\$ 20,310,134
		238,390
	29,500	501,605
	213	1,085
		677,584
		6,276
		_
\$	158,696	\$ 21,735,074
	_	
\$	25,472	\$ 40,325
		19,701,208
	133,224	1,755,151
		238,390
\$	158,696	\$ 21,735,074

### Town of Apple Valley, California Statement of Changes in Assets and Liabilities Agency Funds Year Ended June 30, 2017

Property		alance at ly 1, 2016	Additions		Deletions		Balance at June 30, 2017	
Cash and Investments         \$ 661,794         \$ 98,593         \$ 48,307         \$ 712,080           LIABILITIES Deposits         \$ 661,794         \$ 150,418         \$ 100,132         \$ 712,080           VICTOR VALLEY TRANSIT AUTHORITY FUND         \$ 661,794         \$ 150,418         \$ 100,132         \$ 712,080           ASSETS Cash and Investments         \$ 705         \$ 8,200         \$ 7,209         \$ 1,696           Total Assets         \$ 705         \$ 8,200         \$ 7,209         \$ 1,696           Accounts Payable         \$ 705         \$ 8,200         \$ 7,209         \$ 1,696           Accounts Payable         \$ 705         \$ 10,214         \$ 9,223         \$ 1,696           Accounts Payable         \$ 705         \$ 10,214         \$ 9,223         \$ 1,696           Accounts Payable         \$ 705         \$ 10,214         \$ 9,223         \$ 1,696           Accounts Payable         \$ 705         \$ 227,321         \$ 227,691         \$ 238,390           Accounts Payable         \$ 355         \$ 227,321         \$ 227,691         \$ 238,390           Total Liabilities         \$ 355         \$ 227,321         \$ 227,691         \$ 238,390           Account Due Bondholders         \$ 238,631         \$ 228,046         \$ 227,932	TRUST AND FIDUCIARY FUND							<u> </u>
Proposite		\$ 661,794	\$	98,593	\$	48,307	\$	712,080
Page	Total Assets	\$ 661,794	\$	98,593	\$	48,307	\$	712,080
Name		\$ 661,794	\$	150,418	\$	100,132	\$	712,080
ASSETS         \$ 705         \$ 8,200         \$ 7,209         \$ 1,696           Total Assets         \$ 705         \$ 8,200         \$ 7,209         \$ 1,696           LIABILITIES           Accounts Payable         \$ 705         \$ 10,214         \$ 9,223         \$ 1,696           Total Liabilities         \$ 705         \$ 10,214         \$ 9,223         \$ 1,696           ASSESSMENT DISTRICT 98-1         \$ 705         \$ 10,214         \$ 9,223         \$ 1,696           ASSETS         \$ 705         \$ 10,214         \$ 9,223         \$ 1,696           Cash and Investments         \$ 235,276         \$ 227,321         \$ 227,676         \$ 6           Cash and Investments         \$ 238,276         \$ 227,321         \$ 238,390           LIABILITIES         \$ 238,631         \$ 227,450         \$ 238,390           Accrued Liabilities         \$ 355         \$ 228,046         \$ 227,932         \$ 238,390           VILLAGE PBID         \$ 238,391         \$ 228,046         \$ 228,287         \$ 238,390           ASSETS         \$ 238,391         \$ 28,046         \$ 228,287         \$ 238,390           VILLAGE PBID         \$ 507,592         \$ 198,981         \$ 171,311         \$ 535,262           Cash and Investments	Total Liabilities	\$ 661,794	\$	150,418	\$	100,132	\$	712,080
Cash and Investments         \$ 705         \$ 8,200         \$ 7,209         \$ 1,696           Total Assets         \$ 705         \$ 8,200         \$ 7,209         \$ 1,696           LIABILITIES         \$ 705         \$ 10,214         \$ 9,223         \$ 1,696           Accounts Payable         \$ 705         \$ 10,214         \$ 9,223         \$ 1,696           Assets           Assets           Cash and Investments         \$ 355         \$ 227,321         \$ 227,676         \$ -6           Cash with Fiscal Agent         \$ 355         \$ 227,450         \$ 227,691         \$ 238,390           Total Assets         \$ 238,631         \$ 227,450         \$ 227,691         \$ 238,390           LIABILITIES         \$ 355         \$ 228,046         \$ 227,932         \$ 238,390           LIABILITIES         \$ 355         \$ 228,046         \$ 227,932         \$ 238,390           VILLAGE PBID         \$ 365         \$ 28,046         \$ 228,287         \$ 238,390           Assets           Cash and Investments         \$ 507,592         \$ 198,981         \$ 171,311         \$ 535,262           Interest Receivable         \$ 507,592         \$ 198,981         \$ 171,311         \$ 535,262         \$ 1	VICTOR VALLEY TRANSIT AUTHORITY FUND							
Cash and Investments		\$ 705	\$	8,200	\$	7,209	\$	1,696
Accounts Payable         \$ 705         \$ 10,214         \$ 9,223         \$ 1,696           Total Liabilities         \$ 705         \$ 10,214         \$ 9,223         \$ 1,696           ASSESSMENT DISTRICT 98-1           ASSETS           Cash and Investments         \$ 355         \$ 227,321         \$ 227,676         \$ -           Cash with Fiscal Agent         238,276         129         15         238,390           Total Assets         \$ 238,631         \$ 227,450         \$ 237,691         \$ 238,390           LIABILITIES           Amount Due Bondholders         \$ 238,276         \$ 228,046         \$ 227,932         \$ 238,390           Accrued Liabilities         \$ 238,631         \$ 228,046         \$ 227,932         \$ 238,390           VILLAGE PBID           ASSETS           Cash and Investments         \$ 507,592         \$ 198,981         \$ 171,311         \$ 535,262           Interest Receivable         780         872         780         872           Due From Other Governments         2,199         4,517         2,199         4,517           Total Assets         \$ 510,571         \$ 204,370         \$ 174,290         \$ 540,651           LIAB	Total Assets	\$ 705	\$	8,200	\$	7,209	\$	1,696
ASSESSMENT DISTRICT 98-1         ASSETS         Cash and Investments       \$ 355       \$ 227,321       \$ 227,676       \$ -         Cash with Fiscal Agent       238,276       129       15       238,390         Total Assets       \$ 238,631       \$ 227,450       \$ 227,691       \$ 238,390         LIABILITIES         Amount Due Bondholders       \$ 238,276       \$ 228,046       \$ 227,932       \$ 238,390         Accrued Liabilities       355       355       -       -         Total Liabilities       \$ 238,631       \$ 228,046       \$ 228,287       \$ 238,390         VILLAGE PBID         ASSETS         Cash and Investments       \$ 507,592       \$ 198,981       \$ 171,311       \$ 535,262         Interest Receivable       780       872       780       872         Due From Other Governments       2,199       4,517       2,199       4,517         Total Assets       \$ 510,571       \$ 204,370       \$ 174,290       \$ 540,651         LIABILITIES       \$ 8,280       \$ 176,089       \$ 171,212       \$ 13,157         Deposits       502,291       204,271       179,068       527,494 <td></td> <td>\$ 705</td> <td>\$</td> <td>10,214</td> <td>\$</td> <td>9,223</td> <td>\$</td> <td>1,696</td>		\$ 705	\$	10,214	\$	9,223	\$	1,696
ASSETS           Cash and Investments         \$ 355         \$ 227,321         \$ 227,676         \$ - 238,390           Total Assets         \$ 238,631         \$ 227,450         \$ 238,390           LIABILITIES           Amount Due Bondholders         \$ 238,276         \$ 228,046         \$ 227,932         \$ 238,390           Accrued Liabilities         355         355         -           Total Liabilities         \$ 238,631         \$ 228,046         \$ 228,287         \$ 238,390           VILLAGE PBID           ASSETS           Cash and Investments         \$ 507,592         \$ 198,981         \$ 171,311         \$ 535,262           Interest Receivable         780         872         780         872           Due From Other Governments         2,199         4,517         2,199         4,517           Total Assets         \$ 510,571         \$ 204,370         \$ 174,290         \$ 540,651           LIABILITIES         \$ 8,280         \$ 176,089         \$ 171,212         \$ 13,157           Deposits         502,291         204,271         179,068         527,494	Total Liabilities	\$ 705	\$	10,214	\$	9,223	\$	1,696
Cash and Investments Cash with Fiscal Agent         \$ 355 238,276         \$ 227,321 129         \$ 227,676 5         \$ -38,390           Total Assets         \$ 238,631         \$ 227,450         \$ 227,691         \$ 238,390           LIABILITIES           Amount Due Bondholders Accrued Liabilities         \$ 238,276         \$ 228,046         \$ 227,932         \$ 238,390           Total Liabilities         \$ 355         \$ 355         355         -           Total Liabilities         \$ 238,631         \$ 228,046         \$ 228,287         \$ 238,390           VILLAGE PBID           ASSETS           Cash and Investments Interest Receivable         \$ 507,592         \$ 198,981         \$ 171,311         \$ 535,262           Due From Other Governments         2,199         4,517         2,199         4,517           Total Assets         \$ 510,571         \$ 204,370         \$ 174,290         \$ 540,651           LIABILITIES           Accounts Payable         \$ 8,280         \$ 176,089         \$ 171,212         \$ 13,157           Deposits         502,291         204,271         179,068         527,494	ASSESSMENT DISTRICT 98-1							
LIABILITIES         Amount Due Bondholders       \$ 238,276       \$ 228,046       \$ 227,932       \$ 238,390         Accrued Liabilities       \$ 355       -       -       -         Total Liabilities       \$ 238,631       \$ 228,046       \$ 228,287       \$ 238,390         VILLAGE PBID         Assets         Cash and Investments       \$ 507,592       \$ 198,981       \$ 171,311       \$ 535,262         Interest Receivable       780       872       780       872         Due From Other Governments       2,199       4,517       2,199       4,517         Total Assets       \$ 510,571       \$ 204,370       \$ 174,290       \$ 540,651         LIABILITIES         Accounts Payable       \$ 8,280       \$ 176,089       \$ 171,212       \$ 13,157         Deposits       502,291       204,271       179,068       527,494	Cash and Investments	\$	\$		\$		\$	238,390
Amount Due Bondholders         \$ 238,276         \$ 228,046         \$ 227,932         \$ 238,390           Accrued Liabilities         \$ 355         -         -           Total Liabilities         \$ 238,631         \$ 228,046         \$ 228,287         \$ 238,390           VILLAGE PBID           ASSETS           Cash and Investments         \$ 507,592         \$ 198,981         \$ 171,311         \$ 535,262           Interest Receivable         780         872         780         872           Due From Other Governments         2,199         4,517         2,199         4,517           Total Assets         \$ 510,571         \$ 204,370         \$ 174,290         \$ 540,651           LIABILITIES         Accounts Payable         \$ 8,280         \$ 176,089         \$ 171,212         \$ 13,157           Deposits         502,291         204,271         179,068         527,494	Total Assets	\$ 238,631	\$	227,450	\$	227,691	\$	238,390
VILLAGE PBID           ASSETS           Cash and Investments Interest Receivable Due From Other Governments         \$ 507,592 \$ 198,981 \$ 171,311 \$ 535,262 \$ 198,981 \$ 171,311 \$ 535,262 \$ 198,981 \$ 178,000 \$	Amount Due Bondholders	\$	\$	228,046	\$		\$	238,390
ASSETS         Cash and Investments       \$ 507,592       \$ 198,981       \$ 171,311       \$ 535,262         Interest Receivable       780       872       780       872         Due From Other Governments       2,199       4,517       2,199       4,517         Total Assets       \$ 510,571       \$ 204,370       \$ 174,290       \$ 540,651         LIABILITIES         Accounts Payable       \$ 8,280       \$ 176,089       \$ 171,212       \$ 13,157         Deposits       502,291       204,271       179,068       527,494	Total Liabilities	\$ 238,631	\$	228,046	\$	228,287	\$	238,390
Cash and Investments         \$ 507,592         198,981         \$ 171,311         \$ 535,262           Interest Receivable         780         872         780         872           Due From Other Governments         2,199         4,517         2,199         4,517           LIABILITIES         Accounts Payable         \$ 8,280         \$ 176,089         \$ 171,212         \$ 13,157           Deposits         502,291         204,271         179,068         527,494	VILLAGE PBID							
LIABILITIES         Accounts Payable Deposits       \$ 8,280 \$ 176,089 \$ 171,212 \$ 13,157 \$ 179,068 \$ 527,494	Cash and Investments Interest Receivable	\$ 780	\$	872	\$	780	\$	872
Accounts Payable \$ 8,280 \$ 176,089 \$ 171,212 \$ 13,157 Deposits 502,291 204,271 179,068 527,494	Total Assets	\$ 510,571	\$	204,370	\$	174,290	\$	540,651
Total Liabilities <u>\$ 510,571</u> <u>\$ 380,360</u> <u>\$ 350,280</u> <u>\$ 540,651</u>	Accounts Payable	\$	\$		\$		\$	
	Total Liabilities	\$ 510,571	\$	380,360	\$	350,280	\$	540,651

Continued

### Town of Apple Valley, California Statement of Changes in Assets and Liabilities Agency Funds - Continued Year Ended June 30, 2017

VICTOR VALLEY ECONOMIC DEVELOPMENT		Balance at luly 1, 2016	Additions	 Deletions	Balance at ne 30, 2017
AUTHORITY					
ASSETS					
Cash and Investments	\$	14,640,564	\$ 29,929,617	\$ 25,771,822	\$ 18,798,359
Due From Other Governments		673,067	 	 	 673,067
Total Assets	\$	15,313,631	\$ 29,929,617	\$ 25,771,822	\$ 19,471,426
LIABILITIES					
Accrued Liabilities	\$	15,313,631	\$ 29,929,617	\$ 25,771,822	\$ 19,471,426
Total Liabilities	\$	15,313,631	\$ 29,929,617	\$ 25,771,822	\$ 19,471,426
MOJAVE DESERT AND MOUNTAIN INTEGRATED					
WASTE MANAGEMENT AUTHORITY					
ASSETS					
Cash and Investments	\$	108,374	\$ 911,129	\$ 885,749	\$ 133,754
Accounts Receivable		418,435	3,254,468	3,200,798	472,105
Prepaid Items		1,065	 6,276	 1,065	 6,276
Total Assets	\$	527,874	\$ 4,171,873	\$ 4,087,612	\$ 612,135
LIABILITIES					
Accrued Liabilities	\$	203,851	\$ 229,782	\$ 203,851	\$ 229,782
Deposits		324,023	 3,942,091	 3,883,761	 382,353
Total Liabilities	\$	527,874	\$ 4,171,873	\$ 4,087,612	\$ 612,135
OPPORTUNITY HIGH DESERT TRUST FUND					
ASSETS					
Cash and Investments	\$	65,402	\$ 134,779	\$ 71,198	\$ 128,983
Accounts Receivable		12,042	74,500	57,042	29,500
Interest Receivable		71	213	71	213
Due From Other Governments		46,836	 	 46,836	 
Total Assets	\$	124,351	\$ 209,492	\$ 175,147	\$ 158,696
LIABILITIES					
Accounts Payable	\$		\$ 92,230	\$ 66,758	\$ 25,472
Deposits		124,351	 105,471	 96,598	 133,224
Total Liabilities	\$	124,351	\$ 197,701	\$ 163,356	\$ 158,696

Continued

### Town of Apple Valley, California Statement of Changes in Assets and Liabilities Agency Funds - Continued Year Ended June 30, 2017

	Balance at July 1, 2016	Additions		Deletions		Balance at ine 30, 2017
TOTALS - ALL AGENCY FUNDS	_		_		_	
ASSETS						
Cash and Investments	\$ 15,984,786	\$	31,508,620	\$	27,183,272	\$ 20,310,134
Cash with Fiscal Agent	238,276		129		15	238,390
Accounts Receivable	430,477		3,328,968		3,257,840	501,605
Interest Receivable	851		1,085		851	1,085
Due From Other Governments	722,102		4,517		49,035	677,584
Prepaid Items	 1,065		6,276		1,065	 6,276
Total Assets	\$ 17,377,557	\$	34,849,595	\$	30,492,078	\$ 21,735,074
LIABILITIES						
Accounts Payable	\$ 8,985	\$	278,533	\$	247,193	\$ 40,325
Accrued Liabilities	15,517,837		30,159,399		25,976,028	19,701,208
Deposits	1,612,459		4,402,251		4,259,559	1,755,151
Amounts Due Bondholders	 238,276		228,046		227,932	238,390
Total Liabilities	\$ 17,377,557	\$	35,068,229	\$	30,710,712	\$ 21,735,074

### Town of Apple Valley, California Capital Assets Used in the Operation of Governmental Funds Schedule by Source<sup>1</sup> June 30, 2017

### **GOVERNMENTAL FUNDS CAPITAL ASSETS**

Land	\$	100,128,843
Furniture and Equipment	•	3,316,678
Computer Equipment		1,614,945
Auto Equipment		1,249,601
Structures and Improvements		92,077,420
Infrastructure		411,542,058
Construction in Progress		13,399,604
		_
Total Governmental Funds Capital Assets	\$	623,329,149
INVESTMENTS IN GOVERNMENTAL FUNDS CAPITAL ASSETS BY SOURCE		
General Fund	\$	153,212,108
Special Revenue Funds		28,287,289
Capital Project Funds		441,829,752
		_
Total Governmental Funds Capital Assets	\$	623,329,149

<sup>&</sup>lt;sup>1</sup>This schedule presents only the capital asset balances related to governmental funds. Accordingly, the capital assets reported in enterprise funds are excluded from the above amounts. The capital assets of enterprise funds are included as business-type activities in the statement of net assets.

# Town of Apple Valley, California Capital Assets Used in the Operation of Governmental Funds Schedule by Function and Activity<sup>1</sup> June 30, 2017

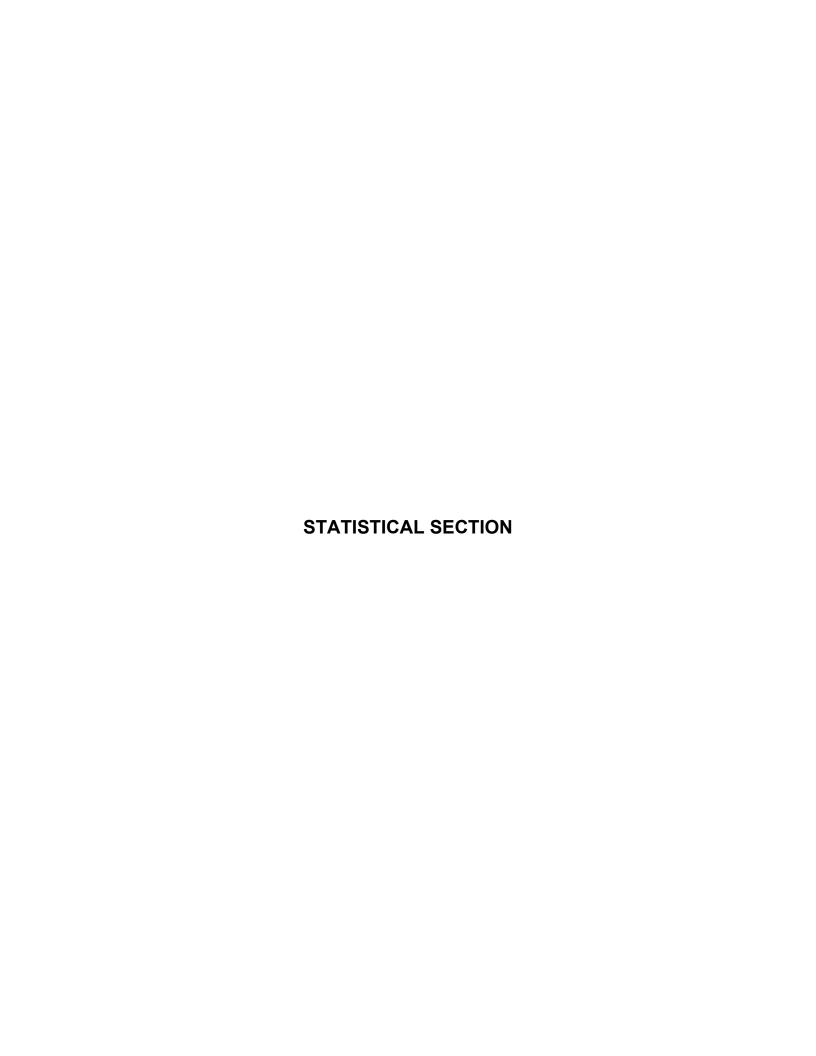
	Land	Furniture and Equipment	Computer Equipment
FUNCTION AND ACTIVITY			
General Government	\$ 2,444,017	\$ 914,758	\$ 1,314,197
Public Safety	1,169,799	751,313	144,354
Transportation	88,317,802	87,120	37,025
Culture and Recreation	6,826,654	1,272,632	11,250
Cumminity Development	1,370,571	290,855	108,119
Total Governmental Funds	\$ 100,128,843	\$ 3,316,678	\$ 1.614.945
Capital Assets	φ 100,120,043	φ 3,310,076	\$ 1,614,945

E	Auto quipment	Structures and Improvements	Infrastructure	Construction in Progress	Totals
\$	131,192 394,939 232,321 491,149	\$ 6,207,428 11,355,075 5,948,469 57,755,755 10,810,693	\$ 410,020,811 479,986 1,041,261	\$ 13,272,137 127,467	\$ 11,011,592 13,815,480 517,915,685 66,964,893 13,621,499
\$	1,249,601	\$ 92,077,420	\$ 411,542,058	\$ 13,399,604	\$ 623,329,149

### Town of Apple Valley, California Capital Assets Used in the Operation of Governmental Funds Schedule of Changes by Function and Activity<sup>1</sup> Year Ended June 30, 2017

	C	overnmental Funds apital Assets luly 1, 2016		Additions	ļ	Deletions		Governmental Funds Capital Assets June 30, 2017		
FUNCTION AND ACTIVITY										
General Government	\$	10,987,819	\$	23.773	\$		\$	11,011,592		
Public Safety	•	13,745,520	•	69,960	*		•	13,815,480		
Transportation		506,594,709		11,768,553		(447,577)		517,915,685		
Culture and Recreation		66,950,917		13,976				66,964,893		
Community Development		12,580,238		1,041,261				13,621,499		
	\$	610,859,203	\$	12,917,523	\$	(447,577)	\$	623,329,149		

<sup>&</sup>lt;sup>1</sup>This schedule presents only the capital asset balances related to governmental funds. Accordingly, the capital assets reported in enterprise funds re excluded from the above amounts. The capital assets of enterprise funds are included as business-type activities in the statement of net assets.



### STATISTICAL SECTION

This part of the Town of Apple Valley's comprehensive annual financial report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the government's overall financial health.

CONTENTS	PAGE
Financial Trends  These schedules contain trend information to help the reader understand how the government's financial performance and well-being have changed over time.	111
Revenue Capacity  These schedules contain information to help the reader assess the government's most significant local revenue source, the property tax.	121
Debt Capacity  These schedules present information to help the reader assess the affordability of the government's current levels of outstanding debt and the government's ability to issue additional debt in the future.	126
Demographic and Economic Information  These schedules offer demographic and economic indicators to help the reader understand the environment within which the government's financial activities take place.	133
Operating Information  These schedules contain service and infrastructure data to help the reader understand how the information in the government's financial report relates to the services the government provides and the activities it performs.	135

### Town of Apple Valley Net Position by Component Last Ten Fiscal Years (accrual basis of accounting)

		<u>2008</u>	2009			<u>2010</u>		<u>2011</u>
Governmental Activities Net Investment in Capital Assets Restricted Unrestricted	\$	387,123,900 51,867,938 (13,367,654)	\$	381,677,955 40,971,278 (1,410,378)	\$	390,657,277 32,983,379 (9,726,145)	\$	388,785,477 34,274,504 (15,234,171)
Total Governmental Activities Net Assets	\$	425,624,184	\$	421,238,855	\$	413,914,511	\$	407,825,810
Business-type activities Net Investment in Capital Assets Restricted Unrestricted Total Business-type Activities Net Assets	\$	33,768,176 1,816,804 14,731,511 50,316,491	\$	32,459,593 1,818,304 14,119,730 48,397,627	\$	31,382,013 1,818,186 12,167,184 45,367,383	\$	30,868,062 1,818,204 9,627,346 42,313,612
Total Business-type Activities Net Assets	Ψ	30,310,491	Ψ	40,397,027	Ψ	43,307,383	Ψ	42,313,012
Primary Government Net Investment in Capital Assets Restricted Unrestricted	\$	420,892,076 53,684,742 1,363,857	\$	414,137,548 42,789,582 12,709,352	\$	422,039,290 34,801,565 2,441,039	\$	419,653,539 36,092,708 (5,606,825)
Total Primary Government Net Assets	\$	475,940,675	\$	469,636,482	\$	459,281,894	\$	450,139,422

<u>2012</u>	<u>2013</u>	<u>2014</u>	<u>2015</u>	<u>2016</u>	<u>2017</u>
\$ 379,669,535 17,206,203 16,418,211	\$ 371,244,438 23,906,586 9,730,572	\$ 370,565,096 22,736,379 9,057,417	\$ 383,503,226 25,023,536 1,122,526	\$ 385,016,893 27,289,411 477,350	\$ 384,326,300 25,111,480 1,285,784
\$ 413,293,949	\$ 404,881,596	\$ 402,358,892	\$ 409,649,288	\$ 412,783,654	\$ 410,723,564
\$ 34,441,896 1,744,747 7,221,444	\$ 33,386,797 1,737,858 6,189,164	\$ 32,781,178 1,737,952 6,165,786	\$ 33,311,903 1,107,309 4,722,850	\$ 32,010,863 2,487,699 3,525,226	\$ 30,683,607 3,090,812 6,356,764
\$ 43,408,087	\$ 41,313,819	\$ 40,684,916	\$ 39,142,062	\$ 38,023,788	\$ 40,131,183
\$ 414,111,431 18,950,950 23,639,655	\$ 404,631,235 25,644,444 15,919,736	\$ 403,346,274 24,474,331 15,223,203	\$ 416,815,129 26,130,845 5,845,376	\$ 417,027,756 29,777,110 4,002,576	\$ 415,009,907 28,202,292 7,642,548
\$ 456,702,036	\$ 446,195,415	\$ 443,043,808	\$ 448,791,350	\$ 450,807,442	\$ 450,854,747

### Town of Apple Valley Changes in Net Position Last Ten Fiscal Years (accrual basis of accounting)

		<u>2008</u>		2009		<u>2010</u>		<u>2011</u>
Expenses								
Governmental activities:								
General government	\$	3,533,678	\$	3,351,071	\$	,- ,	\$	1,236,348
Public safety		10,430,291		11,783,023		11,784,128		11,904,334
Transportation		9,854,747		14,238,533		12,126,936		12,045,684
Culture and recreation		5,188,538		5,827,113		5,893,089		6,188,596
Community development		8,805,564		9,753,475		15,313,506		9,087,396
Health		3,539,966		-		- 000 557		-
Interest on long-term debt		<u> </u>		3,203,143	_	3,062,557		3,057,653
Total governmental activities expenses		41,352,784		48,156,358	_	50,021,607		43,520,011
Business-type activities:								
Sewer		4,977,119		5,593,652		5,995,219		6,576,431
Waste Management		8,817,281		8,825,868		8,572,856		9,402,873
Apple Valley Golf Club		-		1,276,919		3,092,747		1,978,306
Apple Valley Choice Energy						-		
Total business-type activities expenses		13,794,400		15,696,439		17,660,822		17,957,610
Total primary government expenses	\$	55,147,184	\$	63,852,797	\$	67,682,429	\$	61,477,621
Program Revenues Governmental activities: Charges for services:								
General government		388,483		301,671		933,000		754,552
Public safety		243,106		163,165		147,533		172,376
Transportation		88,491		39,773		45,510		53,300
Culture and recreation		919,425		938,167		941,862		1,121,273
Community development		1,699,164		2,266,134		1,850,721		1,795,168
Operating grants and contributions		7,034,992		4,533,857		8,423,410		5,595,047
Capital grants and contributions		7,719,437		6,620,923		5,218,590		5,234,738
Total governmental activities program revenues		18,093,098		14,863,690	_	17,560,626		14,726,454
Business-type activities: Charges for services:								
Sewer		2,852,961		2,994,301		3,691,818		3,967,178
Waste Management		9,124,792		9,827,664		9,690,701		9,894,028
Apple Valley Golf Club		-		535,589		1,188,655		864,060
Apple Valley Choice Energy		-		-		-		<b>-</b>
Operating grants and contributions						-		25,066
Capital grants and contributions		1,173,704		586,969	_	438,301		474,689
Total business-type activities program revenues		13,151,457		13,944,523	_	15,009,475		15,225,021
Total primary government program revenues	\$	31,244,555	\$	28,808,213	\$	32,570,101	\$	29,951,475
Net (expense)/revenue								
Governmental activities	\$	(23,259,686)	\$	(33,292,668)	2.	(32,460,981)	\$	(28,793,557)
Business-type activities	Ψ	(642,943)	Ψ	(1,751,916)	Ψ	(2,651,347)	Ψ	(2,732,589)
Total primary government net expense	\$	(23,902,629)	\$	(35,044,584)	\$	(35,112,328)	\$	(31,526,146)
, ., 3		, ,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,	_	,,	<u> </u>	\- 2, - 1, - 1	Ť	(- ,,)

<u>2012</u>	<u>2013</u>	<u>2014</u>	<u>2015</u>	<u>2016</u>	<u>2017</u>
\$ 2,039,052 13,289,970 12,098,378 5,817,520 6,540,877	\$ 1,935,525 13,641,265 10,927,503 5,462,689 6,623,497	\$ 2,959,562 14,216,088 10,283,286 5,556,224 5,703,246	\$ 2,448,223 14,794,005 12,514,941 5,536,503 5,435,047	\$ 2,688,291 15,263,308 12,837,309 5,601,884 5,648,922	\$ 5,150,848 16,133,239 12,993,513 5,854,862 5,144,327
- 1,693,798	- 467,624	- 434,622	- 471,578	- 436,627	- 497,928
41,479,595	39,058,103	39,153,028	41,200,297	42,476,341	45,774,717
6,042,959 9,028,518 1,448,041	6,443,451 8,951,222 1,231,229	6,045,017 9,217,206 1,132,898	6,272,205 11,709,931 1,066,920	6,743,527 12,248,550 1,068,588	5,789,984 10,849,449 1,027,848 2,906,247
16,519,518	16,625,902	16,395,121	19,049,056	20,060,665	20,573,528
\$ 57,999,113	\$ 55,684,005	\$ 55,548,149	\$ 60,249,353	\$ 62,537,006	\$ 66,348,245
616,694 74,159	325,417 184,118	1,077,891 144,673	1,070,307 163,039	542,621 132,477	511,890 126,122
86,071 935,060 1,568,168 4,472,410 3,827,135	1,019,300 1,684,624 6,662,688 3,688,576	1,001,936 2,787,298 7,204,421 5,836,010	984,766 3,127,983 5,739,525 25,763,181	1,152,607 2,944,972 3,690,720 16,742,736	1,264,127 3,225,298 4,644,925 13,090,722
11,579,697	13,564,723	18,052,229	36,848,801	25,206,133	22,863,084
4,005,430 9,733,428 767,832	4,478,759 9,501,422 594,694	4,838,790 9,851,074 660,737	5,443,113 10,813,719 636,424	5,979,262 11,029,270 626,681	5,962,102 11,239,035 611,027 3,352,091
20,410 3,534,874	19,907 497,875	20,070 725,666	19,714 789,094	19,733 533,739	19,829 354,653
18,061,974	15,092,657	16,096,337	17,702,064	18,188,685	21,538,737
\$ 29,641,671	\$ 28,657,380	\$ 34,148,566	\$ 54,550,865	\$ 43,394,818	\$ 44,401,821
\$ (29,899,898) 1,542,456 \$ (28,357,442)	\$ (25,493,380) (1,533,245) \$ (27,026,625)	\$ (21,100,799) (298,784) \$ (21,399,583)	\$ (4,351,496) (1,346,992) \$ (5,698,488)	\$ (17,270,208)	\$ (22,911,633) 965,209 \$ (21,946,424)

### Town of Apple Valley Changes in Net Position Last Ten Fiscal Years (accrual basis of accounting)

	<u>2008</u>	<u>2009</u>	<u>2010</u>	<u>2011</u>
General Revenues and Other Changes in Net Assets Governmental activities:				
Taxes				
Property taxes	4,825,727	4,190,359	3,816,749	3,601,017
Tax increment	10,097,187	9,469,194	7,203,291	5,688,809
Franchise taxes	1,128,946	1,461,374	1,565,696	1,727,194
Sales taxes	3,424,928	3,668,463	3,689,967	3,819,221
Transient occupancy taxes	15,175	10,960	9,823	6,051
Motor vehicle in-lieu	6,493,901	6,670,204	5,931,473	5,487,173
Sales tax in-lieu	1,220,476	1,167,513	1,189,135	1,382,393
Pass through revenues	417,770	563,609	488,762	288,495
Miscellaneous revenues	169,328	105,846	112,597	50,623
Unrestricted grants and contributions	19,310	9,686	11,498	10,985
Investment income	2,442,247	1,090,479	628,373	172,385
Transfers	792,788	499,652	489,273	470,510
Extraordinary Item	 -	-		-
Total governmental activities	31,047,783	28,907,339	25,136,637	22,704,856
Business-type activities: Gain on Sale of Capital Assets				
Investment income	613,328	332,704	110,376	149,328
Transfers	 (792,788)	 (499,652)	(489,273)	 (470,510)
Total business-type activities	 (179,460)	 (166,948)	(378,897)	 (321,182)
Total primary government	\$ 30,868,323	\$ 28,740,391	\$ 24,757,740	\$ 22,383,674
Change in Net Assets				
Governmental activities	\$ 7,788,097	\$ (4,385,329)	\$ (7,324,344)	\$ (6,088,701)
Business-type activities	 (822,403)	(1,918,864)	(3,030,244)	 (3,053,771)
Total primary government	\$ 6,965,694	\$ (6,304,193)	\$ (10,354,588)	\$ (9,142,472)

<u>2012</u>	<u>2013</u> <u>2014</u>		<u>2015</u>	<u>2016</u>	<u>2017</u>		
3,718,455	4,409,064	5,181,242	4,219,546		4,475,963		4,689,978
1,955,820	-	-	-		-		-
1,460,033	1,816,243	1,892,884	3,765,877		3,962,215		3,972,015
4,139,105	3,804,832	4,122,097	4,239,000		4,813,996		5,806,008
6,670	7,152	7,742	6,900		5,923		5,196
5,167,516	5,136,312	5,257,876	5,529,795		5,835,391		6,129,059
1,267,248	1,383,032	1,275,364	1,496,120		1,036,791		
266,405	299,724	328,726	369,580		398,336		442,593
72,527	25,114	73,437	21,339		27,664		38,093
18,962	-	-			400.004		
36,750	15,585	82,115	99,082		198,264		51,146
483,655	470,878	356,612	(310,261)		(349,969)		(1,056,749)
17,818,231							
36,411,377	17,367,936	18,578,095	19,436,978		20,404,574		20,077,339
					267,679		
35,674	27,896	26,493	48,967		136,058		85,437
(483,655)	(470,878)	(356,612)	310,261		349,969		1,056,749
(447,981)	(442,982)	(330,119)	359,228		753,706		1,142,186
\$ 35,963,396	\$ 16,924,954	\$ 18,247,976	\$ 19,796,206	\$	21,158,280	\$	21,219,525
\$ 6,511,479	\$ (8,125,444)	\$ (2,522,704)	\$ 15,085,482	\$	3,134,366	\$	(2,834,294)
1,094,475	(1,976,227)	(628,903)	(987,764)		(1,118,274)		2,107,395
\$ 7,605,954	\$ (10,101,671)	\$ (3,151,607)	\$ 14,097,718	\$	2,016,092	\$	(726,899)

### Town of Apple Valley Fund Balances of Governmental Funds Last Ten Fiscal Years (modified accrual basis of accounting)

	<u>2008</u>	<u>2009</u>	(1)	<u>2010</u>	<u>2011</u>
General fund					
Reserved	\$ -	\$ 546,925	\$	5,013	\$ -
Unreserved	17,686,555	17,094,067		17,587,279	
Nonspendable	-	-		-	9,979,517
Restricted	-	-		-	-
Committed	-	-		-	3,789,352
Unassigned	<u> </u>	 -			 4,576,951
Total general fund	\$ 17,686,555	\$ 17,640,992	\$	17,592,292	\$ 18,345,820
All other governmental funds					
Reserved	\$ 1,255,854	\$ 1,883,553	\$	1,313,680	\$ -
Unreserved, reported in:	10010001				
Special revenue funds	12,048,634	11,359,223		11,529,459	-
Debt service funds	38,651,853	34,010,895		23,106,470	-
Capital projects funds	29,659,709	23,216,796		16,331,898	<u>-</u>
Nonspendable	-	-		-	56,188
Restricted	-	-		-	46,020,428
Committed	-	-		-	11,621,638
Assigned	-	-		-	-
Unassigned		 -		-	 (11,825,614)
Total all other governmental funds	\$ 81,616,050	\$ 70,470,467	\$	52,281,507	\$ 45,872,640

<sup>(1)</sup> The requirements of Governmental Accounting Standard Board (GASB) Statement Number 54 became effective for financial statements for periods beginning after June 15, 2010. This Statement requires the reclassification of fund balance for governmental funds into five fund balance classifications; Nonspendable, Restricted, Committed, Assigned and Unassigned. See Note disclosure IV) I) for additional information.

<u>2012</u>	<u>2013</u>	<u>2014</u>		<u>2015</u>		<u>2016</u>		<u>2017</u>	
\$ <u>-</u>	\$ -	\$	-	\$	-	\$	-	\$	<u>-</u>
8,155,142 - 4,221,151	9,143,364 - 4,173,378		9,497,516 - 4,730,937		10,011,530 - 4,997,037		10,190,359 - 5,426,647		10,926,707 153,635
 4,979,355	4,023,527		4,077,698		3,193,084		1,256,789		1,766,647
\$ 17,355,648	\$ 17,340,269	\$	18,306,151	\$	18,201,651	\$	16,873,795	\$	12,846,989
\$ -	\$ -	\$	-	\$	-	\$	-	\$	-
-	-		-		-		-		-
-	-		-		-		-		-
- 8,997,316 -	9,787,783		- 11,420,923 -		- 16,953,992 -		- 18,868,644 -		- 20,833,933 -
10,936,987 (6,776,370)	 10,668,700 (6,796,081)		5,516,263 (7,257,586)		5,997,123 (6,781,821)		7,943,468 (6,988,140)		7,887,425 (6,720,876)
\$ 13,157,933	\$ 13,660,402	\$	9,679,600	\$	16,169,294	\$	19,823,972	\$	22,000,482

## Town of Apple Valley Changes in Fund Balances of Governmental Funds Last Ten Fiscal Years (modified accrual basis of accounting)

	<u>2008</u>	2009	<u>2010</u>	<u>2011</u>		
Revenues						
Taxes Licenses & permits Fines & forfeitures Investment income Intergovernmental Charges for services Donations	\$ 33,501,685 3,206,675 304,502 3,870,731 6,361,818 1,880,474	\$ 30,939,770 1,887,117 256,286 1,676,919 5,459,295 2,075,526	\$ 27,901,025 1,289,438 677,847 781,680 8,326,444 1,710,654	\$ 24,454,747 1,349,630 293,531 306,145 6,988,774 2,036,857		
Other revenue	288,102	573,052	280,646	1,032,654		
Total revenues	49,413,987	42,867,965	40,967,734	36,462,338		
Expenditures						
General government Public safety Transportation Culture and recreation Community development Capital outlay Debt service Principal Interest Pass-Through Agreements Debt issue costs Total expenditures  Excess of revenues over (under) expenditures	3,321,030 10,352,133 4,516,941 3,686,296 7,458,977 9,589,502 1,557,245 3,220,495 1,341,736 1,036,953 46,081,308	2,762,209 11,618,591 8,943,287 3,797,115 8,273,777 12,703,815 1,701,616 3,166,831 1,329,805 - 54,297,046	1,229,444 11,659,112 5,838,362 3,898,837 14,480,657 16,891,968  1,839,827 3,011,497 844,963	852,315 11,470,972 4,253,987 4,198,051 8,378,965 7,863,918 1,902,963 3,007,047 659,969 		
Other financing sources (uses		( , -, ,	( =, =,===,	(-, -,,		
Transfers in Transfers out Transfer to Agency Fund Sale of General Capital Assets Bond proceeds Premium on bonds Extraordinary Item	12,682,479 (11,889,691) - - 48,585,000 35,102	9,058,685 (8,559,033) (261,717) - - - -	21,672,848 (21,183,575) - - - - -	12,158,838 (11,688,328) - - - - - -		
Total other financing sources (uses)	49,412,890	237,935	489,273	470,510		
Net change in fund balances	\$ 52,745,569	\$ (11,191,146)	\$ (18,237,660)	\$ (5,655,339)		
Debt service as a percentage of noncapital expenditures	14.9%	13.1%	12.4%	15.2%		

<u>2012</u>	<u>2013</u>			<u>2014</u>		<u>2015</u>		<u>2016</u>	<u>2017</u>	
\$ 20,307,062 1,080,599 597,178 92,542 5,237,601 1,579,416	1	,524,883 ,413,639 528,634 46,817 6,390,365 ,639,329	\$ 2	20,401,643 1,584,330 433,059 69,501 8,328,130 2,364,139	\$	22,007,021 1,705,568 526,148 135,109 28,973,991 2,426,926	\$	22,906,610 2,088,379 425,242 416,930 18,420,143 2,319,147	\$	23,550,034 2,736,455 467,116 165,578 12,957,223 2,394,059 230,121
1,149,386		526,816		1,646,665		636,328		671,056		800,698
30,043,784	30	,070,483	- ;	34,827,467		56,411,091		47,247,507		43,301,284
1,191,810 12,719,721	12	985,108 5,086,421		2,087,450 13,665,192		2,321,569 14,245,900		2,662,360 14,713,115		4,715,833 15,587,134
4,030,616		,212,159		3,824,404		4,251,474		4,366,489		5,726,369
3,761,328		,323,046		3,410,848		3,415,117		3,513,251		3,708,350
6,210,336	6	,139,876		5,479,433		4,984,076		5,259,833		4,693,567
1,592,445		847,568		8,576,979		23,627,650		12,495,630		9,064,059
952,370 1,689,990		989,533 470,560		1,060,131 444,426		1,036,250 441,990		1,087,000 473,038		870,000 503,723
-		-		-		-		-		-
32,148,616	30	,054,271		38,548,863		54,324,026		44,570,716		44,869,035
(2,104,832)		16,212		(3,721,396)		2,087,065		2,676,791		(1,567,751)
1,968,354		2,428,336		3,199,457		2,357,577		2,500,304 (2,850,273)		2,383,568
(1,484,669)	(1	,957,458)		(2,842,845)		(2,667,838)		(2,050,273)		(3,440,317)
-		-		349,864						
-		-		-		-		-		-
- (24.265.722)		-		-		-		-		-
(31,265,732)				<u> </u>						<u> </u>
(30,782,047)		470,878		706,476		(310,261)		(349,969)		(1,056,749)
\$ (32,886,879)	\$	487,090	\$	(3,014,920)	\$	1,776,804	\$	2,326,822	\$	(2,624,500)
9.3%		5.7%		5.8%		5.2%		5.2%		4.3%

### Town of Apple Valley Assessed Value of Taxable Property Last Ten Fiscal Years

Fiscal Year	Residential Property	Commercial Property	Industrial Property	Vacant Land		
2008	4,400,289,170	244,221,927	91,173,729	510,056,236		
2009	4,427,159,519	370,595,628	104,193,318	527,756,171		
2010	3,727,991,951	451,912,848	109,259,356	508,707,791		
2011	3,287,296,617	465,526,817	111,617,208	430,839,207		
2012	3,266,196,822	480,536,311	105,788,103	411,335,510		
2013	3,260,215,571	492,907,447	103,795,831	387,455,911		
2014	3,402,497,481	497,709,903	104,897,941	378,715,488		
2015	3,663,250,402	489,745,796	102,938,558	368,381,804		
2016	3,926,314,702	498,277,093	107,174,307	360,835,990		
2017	4,152,888,405	525,770,127	113,999,673	352,695,383		

Note: Beginning with the fiscal year ended June 30, 2001, exemptions are netted directly against the individual property categories.

In 1978 the voters of the State of California passed Proposition 13 which limited taxes to a total maximum rate of 1%, based upon the assessed value of the property being taxed. Each year, the assessed value of property may be increased by an "inflation factor" (limited to a maximum of 2%). With few exceptions, property is only reassessed as a result of new construction activity or at the time it is sold to a new owner. At that point, the property is reassessed based upon the added value of the construction or at the purchase price (market value) or economic value of the property sold. The assessed valuation data shown above represents the only data currently available with respect to the actual market value of taxable property and is subject to the limitations described above.

Source: HdL Coren & Cone, San Bernardino County Assessor 2016/2017 Combined Tax Rolls

Unsecured	Other	Less: Tax-Exempt Property	Total Taxable Assessed Value	Total Direct Tax Rate
129,233,682	71,450,735	-	5,446,425,479	1.00000%
154,190,423	87,406,824	-	5,671,301,883	1.00000%
169,846,550	80,709,595	-	5,048,428,091	1.00000%
173,885,410	82,348,845	-	4,551,514,104	1.00000%
164,165,317	91,203,867	-	4,519,225,930	1.00000%
158,196,900	87,813,270	-	4,490,384,930	1.00000%
144,579,258	74,060,067	-	4,602,460,138	1.00000%
135,086,868	82,725,994	-	4,842,129,422	1.00000%
133,605,042	84,690,200	-	5,110,897,334	1.00000%
131,382,101	87,638,072	-	5,364,373,761	1.00000%

### Town of Apple Valley Direct and Overlapping Property Tax Rates, (Rate per \$100 of assessed value) Last Ten Fiscal Years

	2008	2009	2010	2011	2012	2013	2014	2015	2016	<u>2017</u>
Town Direct Rates:										
Town Basic Rate	0.09438	0.09438	0.09438	0.09438	0.09438	0.09438	0.09438	0.09438	0.09438	0.09438
A V Fire Protection District	0.09263	0.09263	0.09263	0.09263	0.09263	0.09263	0.09263	0.09263	0.09263	0.09263
Apple Valley Unified	0.31079	0.31079	0.31079	0.31079	0.31079	0.31079	0.31079	0.31079	0.31079	0.31079
County Free Library	0.01431	0.01431	0.01431	0.01431	0.01431	0.01431	0.01431	0.01431	0.01431	0.01431
San Bernardino County	0.14778	0.14778	0.14778	0.14778	0.14778	0.14778	0.14778	0.14778	0.14778	0.14778
County Superintendent	0.01006	0.01006	0.01006	0.01006	0.01006	0.01006	0.01006	0.01006	0.01006	0.01006
Csa 60 Victorville	0.01024	0.01024	0.01024	0.01024	0.01024	0.01024	0.01024	0.01024	0.01024	0.01024
Education Revenue Aug Fund	0.22378	0.22378	0.22378	0.22378	0.22378	0.22378	0.22378	0.22378	0.22378	0.22378
Flood Control Admin 3-6	0.00089	0.00089	0.00089	0.00089	0.00089	0.00089	0.00089	0.00089	0.00089	0.00089
Flood Control Zone 4	0.02335	0.02335	0.02335	0.02335	0.02335	0.02335	0.02335	0.02335	0.02335	0.02335
Mojave Desert Resource Conservation District	0.00013	0.00013	0.00013	0.00013	0.00013	0.00013	0.00013	0.00013	0.00013	0.00013
Mojave Water Agency	0.00526	0.00526	0.00526	0.00526	0.00526	0.00526	0.00526	0.00526	0.00526	0.00526
Victor Valley Com. College	0.06641	0.06641	0.06641	0.06641	0.06641	0.06641	0.06641	0.06641	0.06641	0.06641
Total Direct Tax Rate	1.00000	1.00000	1.00000	1.00000	1.00000	1.00000	1.00000	1.00000	1.00000	1.00000
Overlapping Rates:										
Apple Valley Unified	0.02470	0.02550	0.02760	0.03870	0.03740	0.03910	0.03730	0.03550	0.03450	0.03640
Mojave Water Agency - Land Only	0.11250	0.11250	0.11250	0.11250	0.11250	0.11250	0.11250	0.11250	0.11250	0.11250
Mojave Water Agency	0.05500	0.05500	0.05500	0.05500	0.05500	0.05500	0.05500	0.05500	0.05500	0.05500
Oro Grande Elementary Bond Victor High School Bond	0.02640 0.01620	0.01550 0.01670	0.02110 0.05250	0.03440 0.05740	0.03480 0.06190	0.03810 0.07680	0.03770 0.07920	0.03790 0.07700	0.03780 0.07160	0.08980 0.09860
Victor Valley Community College	0.01020	0.01070	0.03230	0.03740	0.00190	0.07000	0.07920	0.07700	0.07 100	0.09000
Bond			0.01990	0.03060	0.02530	0.02740	0.02640	0.02620	0.01970	0.01740
Total Voter Approved Rate	0.23480	0.22520	0.28860	0.32860	0.32690	0.34890	0.34810	0.34410	0.33110	0.40970
Total Direct and Overlapping Rates	1.23480	1.22520	1.28860	1.32860	1.32690	1.34890	1.34810	1.34410	1.33110	1.40970

NOTE: In 1978, California voters passed Proposition 13 which sets the property tax rate at a 1.00% fixed amount. This 1.00% is shared by all taxing agencies for which the subject property resides within. In addition to the 1.00% fixed amount, property owners are charged taxes as a percentage of assessed property values for the payment of any voter approved bonds.

Overlapping rates are those of local and county governments that apply to property owners within the Town. Not all overlapping rates apply to all Town property owners.

General fund tax rates are representative and based upon the direct and overlapping rates for the largest General Fund tax rate area by net taxable value.

Source: San Bernardino County Assessor 2007/08 - 2016/17 Tax Rate Table as summarized by HdL Coren & Cone

### Town of Apple Valley Principal Property Tax Payers Current Year and Nine Years Ago

	2017			2008			
Taxpayer		Taxable Assessed Value	Percent of Total Town Taxable Assessed Value		Taxable Assessed Value	Percent of Total Town Taxable Assessed Value	
Wal-Mart Stores, Inc.	\$	101,493,342	1.94%	\$	102,594,370	1.88%	
WRI Alliance Riley Venture		67,575,087	1.29%		-		
Apple Valley Rancho Water Company		52,758,361	1.01%		34,845,123	0.64%	
Target Corporation		33,019,059	0.63%		-		
Winterfell Rock Spring Ca		31,139,037	0.60%		-		
Apple Valley Commons I, LLC		24,300,721	0.46%		18,857,313	0.35%	
Carl E Ross Living Trust		20,317,605	0.39%		-		
Apple Valley Square Center LLC		15,015,167	0.29%		-		
Winco Foods LLC		14,058,577	0.27%		-		
ARC FRAPVCA001 LLC		12,503,764	0.24%				
Pulte Home Corporation					21,274,551	0.39%	
IOTA Seven LLC					14,086,941	0.26%	
Lowes HIW Inc					13,799,920	0.25%	
Cambridge Homes Inc					13,605,972	0.25%	
Apple Valley Retirement Residence					12,635,294	0.23%	
Mang K and Soon J Shin					11,000,227	0.20%	
Target Stores					10,362,901	0.19%	
	\$	372,180,720	7.11%	\$	253,062,612	4.65%	

The amounts shown above include assessed value data for both the Town and the Redevelopment Agency

Source: San Bernardino County Assessor 2007/08 and 2016/17 Combined Tax Rolls as summarized by HdL Coren & Cone

#### **Town of Apple Valley** Property Tax Levies and Collections, **Last Ten Fiscal Years**

Fiscal Year	Taxes Levied	Collected within the Fiscal Year of the Levy		Collections	Total Collections to Date (1)		
Ended June 30	(2) for the Fiscal Year	Amount	Percentage of Levy	in Subsequent Years	Amount	Percentage of Levy	
2008	4,579,518	4,579,518	100.00%	-	4,579,518	100.00%	
2009	4,120,024	4,120,024	100.00%	-	4,120,024	100.00%	
2010	3,772,351	3,772,351	100.00%	-	3,772,351	100.00%	
2011	3,502,562	3,502,562	100.00%	-	3,502,562	100.00%	
2012	3,307,004	3,307,004	100.00%	-	3,307,004	100.00%	
2013	3,324,933	3,324,933	100.00%	-	3,324,933	100.00%	
2014	3,430,461	3,430,461	100.00%	-	3,430,461	100.00%	
2015	3,670,369	3,670,369	100.00%	-	3,670,369	100.00%	
2016	4,137,907	4,137,907	100.00%	-	4,137,907	100.00%	
2017	4,599,184	4,599,184	100.00%	-	4,599,184	100.00%	

<sup>(1)</sup> Note: The Town participates in the San Bernardino County "Teeter" program and is guaranteed 100%(2) Note: Taxes Levied does not include RDA revenue

Source: HdL Coren & Cone, San Bernardino County Assessor 2016/17 Combined Tax Rolls

## Town of Apple Valley Ratios of Outstanding Debt by Type, Last Ten Fiscal Years

#### **Governmental Activities**

Fiscal Year	Certificates of Participation	Tax Allocation Bonds	Lease Revenue Bonds	Capital Lease Payable
2008	17,065,750	53,005,000	_	123,884
2009	16,280,750	52,090,000	_	112,268
2009	15,403,250	51,140,000	-	99,997
	, ,	, ,	-	•
2011	14,498,250	50,155,000	-	87,034
2012	13,560,750 (	1) -	-	72,164
2013	12,515,416	-	-	57,631
2014	11,515,846	-	-	-
2015	2,077,000 (	2) -	8,405,526 (2)	-
2016	1,480,000	-	7,918,456	-
2017	1,125,000	-	7,406,386	-

Note: Details regarding the Town's outstanding debt can be found in the notes to the financial statements.

- (1) As of January 31, 2012, Tax Allocation Bonds were transfers to the Successor Agency of the Redevelopment Agency of the Town of Apple Valley.
- (2) As of June 30, 2015, Lease Revenue Bonds are presentated separately from Certificates of Participation.

**Business-type Activities** 

Certificates of Participation	Special Assessment Bonds	Installment Purchase Agreement	Total Primary Government	Percentage of Personal Income	Per Capita
534,250	3,750,000	2,366,250	76,845,134	5274.75%	1,104
474,250	3,410,000	2,210,205	74,577,473	5211.22%	1,069
411,750	3,015,000	2,048,958	72,118,955	5039.43%	1,034
346,750	2,579,700	1,880,625	69,547,359	4622.53%	993
279,250	2,130,000	1,706,458	17,748,622	1175.15%	253
209,250	1,650,000	1,522,708	15,955,005	1005.41%	227
136,750	1,135,000	1,331,458	14,119,054	889.71%	200
63,000	-	1,131,875	11,677,401	729.42%	165
-	-	920,448	10,318,904	621.16%	138
-	-	698,781	9,230,167	554.95%	124

## Town of Apple Valley Ratios of General Bonded Debt Outstanding Last Ten Fiscal Years

#### General Bonded Debt Outstanding

Fiscal Year		Tax Allocation Bonds	Total	Percent of Assessed Value	Per Capita
2008		53,005,000	53,005,000	0.97%	761
2009		52,090,000	52,090,000	0.92%	747
2010		51,140,000	51,140,000	1.01%	730
2011		50,155,000	50,155,000	1.10%	716
2012	(1)	-	-	0.00%	0
2013		-	-	0.00%	0
2014		-	-	0.00%	0
2015		-	-	0.00%	0
2016		-	-	0.00%	0
2017		-	-	0.00%	0

Note: Details regarding the Town's outstanding debt can be found in the notes to the financial statements.

<sup>(1)</sup> As of January 31, 2012, Tax Allocation Bonds were transfers to the Successor Agency of the Redevelopment Agency of the Town of Apple Valley.

### Town of Apple Valley Direct and Overlapping Governmental Activities Debt As of June 30, 2017

Eatimated

Governmental Unit	Debt Outstanding	Percentage Applicable	Estimated Share of Direct and Overlapping Debt
Overlapping Tax and Assessment Debt:			
Mojave Water Agency	\$ 9,085,000	16.7060%	\$ 1,517,740
Victor Valley Joint Community College District	135,027,822	19.3360%	26,108,980
Victor Valley Union High School District	128,963,113	0.0002%	258
Apple Valley Unified School District	26,258,758	83.5850%	21,948,383
Oro Grande School District	106,200	0.0160%	17
Town of Apple Valley 1915 Act Bonds	1,320,000	100.0000%	1,320,000
Direct and Overlapping General Fund Debt:			
San Bernardino County General Fund Obligations	399,400,000	2.7410%	10,947,554
San Bernardino County Pension Obligations	379,612,328	2.7410%	10,405,174
San Bernardino County Flood Control General Fund Obligations	73,680,000	2.7410%	2,019,569
Victor Valley Union High School District Certificates of Participation	25,865,000	0.0002%	52
Apple Valley Unified School District Certificates of Participation	2,525,000	83.5850%	2,110,521
Hesperia Unified School District Certificates of Participation	122,405,000	0.0020%	2,448
Oro Grande School District Certificates of Participation	38,900,000	0.0160%	6,224
Overlapping Tax Increment Debt:	347,574,925	13.678-100%	84,892,827
Subtotal, Overlapping Debt			161,279,747
Town Direct Debt	8,590,000	100.0000%	8,590,000
Total Direct and Overlapping Debt			\$ 169,869,747

#### Notes:

The percentage of overlapping debt applicable to the town is estimated using taxable assessed property value. Applicable percentages were estimated by determining the portion of the overlapping district's assessed value that is within the boundaries of the town divided by the district's total taxable assessed value.

Overlapping governments are those that coincide, at least in part, with the geographic boundaries of the Town. This schedule estimates the portion of the outstanding debt of those overlapping governments that is borne by the residents and businesses of the Town. This process recognizes that, when considering the Town's ability to issue and repay long-term debt, the entire debt burden borne by the residents and businesses should be taken into account. However, this does not imply that every taxpayer is a resident, and therefore responsible for repaying the debt, of each overpalling government.

This report reflects debt which is being repaid through voter-approved property tax indebtedness. It excludes tax and revenue anticipation notes, enterprise revenue, mortgage revenue and non-bonded capital lease obligations.

Source: San Bernardino County Assessor and Auditor

Source - MuniServices, LLC

### Town of Apple Valley Legal Debt Margin Information Last Ten Fiscal Years

	2008	2009	<u>2010</u>	<u>2011</u>
Assessed valuation	5,445,989,305	5,670,597,064	5,048,428,091	4,551,514,104
Conversion percentage	25%	25%	25%	25%
Adjusted assessed valuation	1,361,497,326	1,417,649,266	1,262,107,023	1,137,878,526
Debt limit percentage	15%	15%	15%	15%
Debt limit	204,224,599	212,647,390	189,316,053	170,681,779
Total net debt applicable to limit: Certificates of Participation	17,590,000	16,755,000	15,815,000	14,845,000
Legal debt margin	186,634,599	195,892,390	173,501,053	155,836,779
Total debt applicable to the limit as a percentage of debt limit	8.6%	7.9%	8.4%	8.7%

The Government Code of the State of California provides for a legal debt limit of 15% of gross assessed valuation. However, this provision was enacted when assessed valuation was based upon 25% of market value. Effective with the 1981-82 fiscal year, each parcel is now assessed at 100% of market value (as of the most recent change in ownership for that parcel). The computations shown above reflect a conversion of assessed valuation data for each fiscal year from the current full valuation perspective to the 25% level that was in effect at the time the legal debt margin was enacted by the State of California for local governments located within the state.

Source: San Bernardino County Assessor's Office 2016/2017 Combined Tax Rolls

<u>2017</u>	<u>2016</u>	<u>2015</u>	<u>2014</u>	<u>2013</u>	<u>2012</u>
5,364,373,761	5,110,897,334	4,842,129,422	4,602,460,138	4,490,384,930	4,519,225,930
25%	25%	25%	25%	25%	25%
1,341,093,440	1,277,724,334	1,210,532,356	1,150,615,035	1,122,596,233	1,129,806,483
15%	15%	15%	15%	15%	15%
201,164,016	191,658,650	181,579,853	172,592,255	168,389,435	169,470,972
8,531,386	9,398,456	10,545,526	11,720,000	12,795,000	13,840,000
192,632,630	182,260,194	171,034,327	160,872,255	155,594,435	155,630,972
4.2%	4.9%	5.8%	6.8%	7.6%	8.2%

### Town of Apple Valley Pledged-Revenue Coverage, Last Ten Fiscal Years

**Special Assessment Bonds** 

Fiscal	Gross	Gross	Net Revenue Available for				
Year	Revenues (1)	Expenses (2)	Debt Service	Principal	Interest	Total	Coverage
2008	3,474,982	3,332,796	142,186	1,023,750	301,310	1,325,060	10.73%
2009	3,814,764	3,607,565	207,199	400,000	247,590	647,590	32.00%
2010	4,197,645	3,464,210	733,435	457,500	215,977	673,477	108.90%
2011	4,554,042	5,091,496	(537,454)	500,300	186,642	686,942	-78.24%
2012	4,373,054	4,120,838	252,216	517,200	152,559	669,759	37.66%
2013	4,986,754	4,577,695	409,059	550,000	157,759	707,759	57.80%
2014	5,212,465	4,257,723	954,742	587,500	84,394	671,894	142.10%
2015	6,173,964	4,935,413	1,238,551	1,208,750	30,866	1,239,616	99.91%
2016	6,629,550	4,955,087	1,674,463	63,000	14	63,014	2657.29%
2017	7,105,546	5,054,908	2,050,638	-	-	-	-

Note 1: Total revenues (including taxes and interest).

Note 2: Includes operating and non-operating expenses, except depreciation and amortizations.

Source: Town of Apple Valley Finance Department.

### Town of Apple Valley Demographic and Economic Statistics Last Ten Fiscal Years

Fiscal Year	Population (1)	Personal Income In Thousands	Per Capita Personal Income (2)	Unemployment Rate (3)
2007	60 041	1 454 427	20.705	6 10%
2007	69,941	1,454,437	20,795	6.10%
2008	69,622	1,456,850	20,925	8.70%
2009	69,748	1,431,094	20,518	14.30%
2010	70,040	1,504,529	21,481	15.60%
2011	70,033	1,510,332	21,566	14.40%
2012	70,436	1,586,923	22,530	10.50%
2013	70,755	1,572,742	22,228	9.10%
2014	70,687	1,600,919	22,648	8.60%
2015	74,656	1,661,227	22,251	6.90%
2016	74,701	1,663,240	22,265	6.10%

<sup>1)</sup> Population Source: California State Department of finance

2010 and later Income, Age and Education Data - US Census Bureau, most recent American Community Survey

Source: Hdl, Coren & Cone

<sup>2) 2000-2009</sup> Income, Age, and Education Data: ESRI - *Demographic Estimates are based on the last available Census*. Projections are developed by incorporating all of the prior census data released to date. Demographic Data is totaled by Census Block Groups that overlap the Town's boundaries.

Town of Apple Valley
Principal Employers
Current Year and Nine Years Ago

		2017			2008	
Employer	Number of Employees	Rank	Percent of Total Employment	Number of Employees	Rank	Percent of Total Employment
St. Mary Regional Medical Center	1,630	1	5.86%	1,350	2	5.17%
Apple Valley Unified School District	1,420	2	5.11%	1,770	1	6.78%
Wal-Mart Distribution Center	883	3	3.18%	1,100	3	4.21%
Target Stores	429	4	1.54%	402	4	1.54%
Wal-Mart Stores	235	5	0.85%	276	7	1.06%
Stater Brothers Market	195	6	0.70%	292	5	1.12%
Apple Valley Christian Center	157	7	0.56%	140	10	0.54%
Apple Valley Post Acute Center	156	8	0.56%			
WinCo Foods	154	9	0.55%	201	8	0.77%
The Home Depot	130	10	0.47%			
Lowes				170	6	1.10%
Mervyn's				176	9	0.67%

Source: CA Employment Development Department (EDD)

## Town of Apple Valley Full-time and Part-time Town Employees by Function Last Ten Fiscal Years

<u>Function</u>	2008	2009	2010	2011	2012	2013	2014	<u>2015</u>	2016	2017
General Government	34	33	33	35	35	35	36	37	36	31
Public Safety	39	35	30	34	35	34	41	44	44	41
Economic Development	7	9	9	10	9	3	1	2	2	1
Public Works/Wastewater	13	14	21	20	23	20	18	20	38	39
Community Development	8	12	12	13	11	12	13	15	15	13
Parks & Recreation	118	109	107	109	116	116	116	107	112	86
Total	219	212	212	221	229	220	225	225	247	211

Source: Town of Apple Valley

Note: Totals represent total number of employees including Full Time and Part Time.

# Town of Apple Valley Operating Indicators by Function Last Ten Fiscal Years

	2008	2009	<u>2010</u>	<u>2011</u>
Police: Arrests Parking citations issued	2,009 78	1,952 78	1,937 93	1,927 203
Public works: Street resurfacing (miles)	48.10	65.28	5.97	1.30
Parks and recreation: Number of recreation classes Number of indoor facility rentals Number of outdoor facility rentals	483 4,086 5,704	552 3,925 8,244	584 3,886 7,636	513 3,628 8,406
Sewer: New connections Average daily sewage treatment (thousands of gallons)	576 1930	327 1919	180 1670	134 1814

Source: Town of Apple Valley

<u>2012</u>	<u>2013</u>	<u>2014</u>	<u>2015</u>	<u>2016</u>	<u>2017</u>
2,164	2,145	1,868	2,540	2,734	2,146
114	165	235	101	63	69
2.00	2.00	2.00	2.50	22.00	24.00
554	659	531	546	558	524
3,373	3,537	3,561	3,524	3,158	2,996
8,893	8,328	8,623	8,750	9,312	8,516
61	108	122	112	134	252
1656	1679	1677	1680	1738	1802

# Town of Apple Valley Capital Asset Statistics by Function Last Ten Fiscal Years

	2008	2009	2010	<u>2011</u>	2012
Public works: Streets (miles) Streetlights Traffic signals	422.71	422.71	422.71	422.71	422.71
	628	628	628	628	629
	21	22	22	22	24
Parks and recreation: Parks Community centers	13	13	13	13	12
	2	2	2	3	3
Wastewater: Sanitary sewers (miles) Storm drains (miles) Number of Service Connections	142	142	142	142	142
	2	2	2	2	2
	13,179	13,506	13,686	13,820	13,881

Source: Town of Apple Valley

<u>2013</u>	<u>2014</u>	<u>2015</u>	<u>2016</u>	<u>2017</u>
422.71	422.71	422.71	422.71	422.71
629	629	629	629	629
24	24	24	26	26
12	12	12	12	12
3	3	3	3	3
142	142	142	142	142
2	2	2	2	2
13,989	14,111	14,223	14,357	14,357