# **APPLE VALLEY, CALIFORNIA**

### **AGENDA MATTER**

# Subject Item:

APPEAL (NO. 2010-01) OF THE PLANNING COMMISSION'S APPROVAL OF CONDITIONAL USE PERMIT NO. 2009-06 AND DEVIATION PERMIT NO. 2010-01, A REQUEST TO CONSTRUCT A SIXTY-FIVE (65)-FOOT TALL WIRELESS TELECOMMUNICATION MONOPOLE DESIGNED AS A PINE TREE. THE PROJECT INCLUDES A REQUEST FOR APPROVAL OF A DEVIATION PERMIT TO ALLOW AN ENCROACHMENT OF APPROXIMATELY 970 FEET INTO THE REQUIRED 1,000-FOOT SEPARATION REQUIREMENT BETWEEN THE MONOPOLE AND A SINGLE FAMILY RESIDENCE AND TO ALLOW A THIRTY (30)-FOOT SETBACK WHERE A MINIMUM SETBACK OF FORTY-NINE (49) FEET IS REQUIRED.

Appeal Applicant: Don and Annette May

**Location:** The project site is located at 13609 Hitt Road, APN 3087-382-10.

#### **Summary Statement:**

At the regularly scheduled April 7, 2010 Planning Commission meeting, the Planning Commission reviewed and approved Conditional Use Permit No. 2009-06 and Deviation Permit No. 2010-01 subject to the Conditions of Approval, as amended. Pursuant to Development Code Section 9.12.250 *Appeals*, the applicant or anyone who is dissatisfied with the decision, may appeal that decision within ten (10) days from the date of the decision. On April 19, 2010, an appeal of the Planning Commission's approval of Conditional Use Permit No. 2009-06 and Deviation Permit No. 2010-01 was filed.

(Continued on next page)

#### Recommended Action:

Open the public hearing and take testimony. Close the public hearing. Then move to:

- 1. Move to find that the facts presented to the Town Council on May 11, 2010, including the comments of the public and the Planning Commission as reflected in the Minutes of the Planning Commission meeting of April 7, 2010, to support the Findings necessary to approve Conditional Use Permit No. 2009-06 and Deviation Permit No. 2010-01, subject to the Conditions of Approval applied by the Planning Commission.
- **2. Move** to deny Appeal No. 2010-01 and uphold the Planning Commission's approval of Conditional Use Permit No. 2009-06 and Deviation Permit No. 2010-01.

Proposed by:	Planning Division	Item Number
Town Manage	Approval:	Budget Item ☐ Yes ☐ No ⊠ N/A

Town Council Agenda 5/11/10

### **Summary Statement (continued from page 1):**

At the April 7, 2010 public hearing, the Commission considered the information within the staff report (attached), comments from the applicant and the public. As indicated in the attached minute excerpt for the meeting of April 7, 2010, the Commission did question the elimination of a "Preferred Location" (New Animal Shelter) as a potential wireless site when it was previously recommended by the Commission as one of three possible locations within the service area. The Commission also discussed the tree design in relationship to the site's characteristics and surrounding area. The Planning Commission could make the positive findings and moved to approve the project on a 3-0-0-2 vote. Commissioners Hernandez and Cusack were absent at this meeting.

The Appeal application (attached), explains the reasons why the applicant/appellant believes the appeal should be granted, overturning the Planning Commission approval of Conditional Use Permit No. 2009-06 and Deviation Permit No. 2010-01. The applicant/appellant is the property owner of 13579 Nomwaket Road, the location of a previously denied CUP for a proposed wireless facility. In summary, the applicant cites similarities between the Hitt Road and Nomwaket Road site characteristics and surrounding area, as well inconsistencies applied to both locations. It should be noted that the Appeal application also references Conditional Use Permit No. 2008-001 and Deviation Permit No. 2008-02 (Nomwaket Road site); however, these applications are not eligible for appeal since they are beyond the required ten (10) day appeal period. These applications were denied by the Planning Commission on July 16, 2008 without an appeal being filed within the required timeframe.

Staff believes the applicant's comment that the staff analysis and Planning Commission discretion were not applied consistently is unfounded. The basis for the applicant's comment is that the Hitt Road and Nomwaket Road locations have similar characteristics. To ensure that both the staff analysis and the Planning Commission would not be inconsistent in the application of the Wireless Telecommunication Ordinance, the background history for both locations was included in the April 7, 2010 staff report. Contrary to the applicants comment, the staff report does address the major differences between the two locations and explains why staff supported the Hitt Road location over the Nomwaket site. Below is an excerpt from the April 7, 2010 Planning Commission staff report:

#### H. Summary

Considering the service area as identified by the applicant, the site is probably the best location given the existing development both on and off-site. Although the site requires a deviation permit for separation and setback, the deviations would probably be necessary for nearly all properties within this area. Based on the need for antenna height, due to the low profile buildings and lack of tall trees within the area, anything will be visible. Nevertheless, unlike the previous location, the area surrounding the subject site contains structures on three (3) sides and a greater number of trees to minimize the appearance of the tower. The preferred locations in the area were either not in the service area or could not accommodate a wireless facility based on existing site design.

The differences were also highlighted in staff's presentation. It was indicated, that although both locations required the same deviations from setback and separation from residential requirements, based on the amount of existing trees, on-site structures and surrounding development, that the tower would be less visible than such a facility at the Nomwaket site. It was stated that the Nomwaket site had vacant land on three (3) sides with only a small number

of pine trees along the driveway, as opposed to the Hitt Road site which had numerous trees and was within a developed neighborhood in which assist in making the tower less visible and more compatible with the surrounding area. Based upon the foregoing, staff recommends adoption of Form Motion Numbers 1 and 2.

#### Attachments:

- Staff Report from April 7, 2010 Planning Commission meeting
   Minute Excerpt from April 7, 2010 Planning Commission meeting
- 3. Appeal Application

#### MINUTES

# TOWN OF APPLE VALLEY PLANNING COMMISSION Regular Meeting

Wednesday, April 7, 2010

#### **CALL TO ORDER**

At 6:00 p.m., the regular meeting of the Planning Commission of the Town of Apple Valley for April 7, 2010, was called to order by Chairman Kallen.

#### **ROLL CALL**

#### **Planning Commission**

Roll call was taken with the following members present: Commissioner John Putko, Vice-Chairman B.R. "Bob" Tinsley, Chairman Bruce Kallen. Absent: Commissioner Cusack and Commissioner Hernandez.

#### STAFF PRESENT

Lori Lamson, Assistant Director of Community Development; Carol Miller, Senior Planner; Conrad Olmedo, Assistant Planner; and Patty Hevle, Planning Commission Secretary.

#### Conditional Use Permit No. 2009-006 and Deviation Permit No. 2010-001.

**Applicant:** Reliant Land Services, for T-Mobile USA Inc.

**Location:** The project site is located at 13609 Hitt Road; APN 3087-382-10.

Chairman Kallen opened the public hearing at 6:19 p.m.

Ms. Carol Miller, Senior Planner, presented the staff report as filed by the Planning Commission. She emphasized the differences between the proposed site and the previous site on Nomwacket Road that was denied by the Commission and why staff supported the proposed location as opposed to the Nomwacket site. She mentioned a change to Condition of Approval No. P13 concerning the California Department of Fish and Game fees.

Chairman Kallen asked about a preferred location site, as discussed in the previous Conditional Use Permit (CUP) application.

Ms. Miller stated that the preferred location of the Animal Shelter did not have the layout and site design to accommodate a wireless facility and, further, the applicant did not feel the site was a good location for their tower in a possible location at the shelter.

Chairman Kallen requested to know if any thought had been given to locating on the existing flagpole.

Ms. Miller stated it had been discussed, but the applicant would need three (3) flagpoles and they would need to be taller.

The applicants, representing T-Mobile, were Mr. Alonso Lugo and Ms. Susan Chan. Ms. Chan commented that the flagpole did not have the capability to be as co-locatable as the monopine design.

Mr. Lugo stated that, in response to Chairman Kallen's question concerning flagpoles, three (3) flagpoles would not work because of space constraints. He stated that each of the flagpoles in front of Town Hall only has one or two (2) antennas for co-location and that the monopine tree is already manufactured to have more than one carrier.

Mr. Lugo stated he attempted to contact Ms. Gina Whiteside regarding locating at the Animal Shelter, but could not reach her for quite some time. He stated, when he did speak with her, she said the shelter was already under construction and it was too late to incorporate a wireless communications tower.

Ms. Lamson responded that the main issue was the location of the shelter flagpoles which were on the northwest corner of the site. This area did not accommodate the needs of T-Mobile, which needed to be on the northeast corner of the site.

Mr. Lugo stated they had to stay east and could not go west with the tower and that the engineer wanted the location as far north as possible.

Mr. James Minton, an attorney representing G & M Towing on Nomwacket, commented that G & M Towing was previously denied the mobile site by the Planning Commission even though T-Mobile insisted it was the best location to serve the area. He stated if the tower was not going to be constructed on a preferred location site, such as the Animal Shelter, then they did not understand the Commission's repeated denial of constructing it at the G & M Towing site. He stated that this site is not significantly different from the Nomwacket site and that they had made different design proposals for the tower, such as a broadleaf tree, a windmill or a water tower and none of these were acceptable to the Commission. Mr. Minton commented on the possibility of a prejudicial finding against the G & M property owner on Nomwacket.

Chairman Kallen requested to know why the applicant had no appealed the Commission's decision to the Town Council.

Mr. Minton stated that his clients were working with T-Mobile and they felt that it would be quicker, after coming before the Commission four (4) times, to try and locate a preferred site for the tower.

Chairman Kallen reiterated that any decision made by the Planning Commission could be appealed to the Town Council.

Since there was no one else in the audience requesting to speak to this item, Chairman Kallen closed the public hearing at 6:46 p.m.

Chairman Kallen commented on the tower being able to blend in with the surroundings in the Village area and that the site at the Nomwacket location would not have blended

as well. However, the aesthetics of this location would allow for a blending of the tower so it would not be so conspicuous.

Vice-Chairman Tinsley also felt that the monopole tree would blend in better at this location.

Chairman Kallen requested to know if there was any correspondence for or against the project at this location.

Ms. Miller stated there were none.

#### MOTION:

Motion by Vice-Chairman Tinsley, seconded by Commissioner Putko, that the Planning Commission move to:

- 1. Determine that the proposed project does not have a negative impact upon the environment and adopt a Negative Declaration pursuant to the guidelines to implement the California Environmental Quality Act (CEQA) for Conditional Use Permit No. 2009-006 and Deviation Permit No. 2010-001.
- 2. Find the Facts presented in the staff report support the required Findings for Approval and adopt the Findings for Conditional Use Permit No. 2009-006 and Deviation Permit No. 2010-001.
- 3. Approve Conditional Use Permit No. 2009-006 and Deviation Permit No. 2010-001, subject to the attached amended Conditions of Approval.
- 4. Direct Staff to file the Notice of Determination.

#### **ROLL CALL VOTE:**

Ayes: Commissioner Putko

Vice-Chairman Tinsley

Chairman Kallen

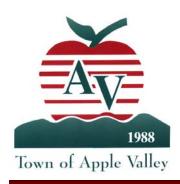
Noes: None Abstain: None

Absent: Commissioner Cusack

Commissioner Hernandez

The motion carried by a 3-0-0-2 vote.

Chairman Kallen stated again that any decision made by the Planning Commission could be appealed to the Town Council.



# TOWN OF APPLE VALLEY PLANNING COMMISSION

STAFF REPORT

AGENDA DATE: April 7, 2010

CASE NUMBER: Conditional Use Permit No. 2009-006

Deviation Permit No. 2010-001

**APPLICANT**: Reliant Land Services for T-Mobile

**PROPOSAL:** A request for approval of a Conditional Use Permit to construct a

sixty-five (65)-foot tall wireless telecommunication monopole designed as a pine tree. A 676-square foot fenced area is proposed to enclose the tower and six (6) equipment cabinets. The project includes a request for approval of a Deviation Permit to allow a thirty (30)-foot setback where a forty-nine (49)-foot setback for the antenna is required and to allow a thirty (30) foot separation where a 1,000-foot separation between the monopole

and a single-family residence is required.

**LOCATION:** The project site is located at 13609 Hitt Road, APN 3087-382-10.

**ENVIRONMENTAL** 

**DETERMINATION:** Based upon an Initial Study, Pursuant to the California

Environmental Quality Act (CEQA), a Negative Declaration has

been determined for this proposal.

CASE PLANNER: Ms. Carol Miller, Senior Planner

**RECOMMENDATION**: Approval

#### PROJECT AND SITE DESCRIPTION:

A. <u>Project Size</u>: The telecommunication tower and equipment will occupy 960 square feet of lease area within the 1.4-acre site.

#### B. General Plan Designations:

Project Site - Service Commercial (C-S)
North - General Commercial (C-G)
South - Service Commercial (C-S)
East - Mobile Home Park (MHP)

West - Service Commercial (C-S)

#### C. Surrounding Zoning and Land Use:

Project Site - Service Commercial (C-S), Plumbing Business

North- General Commercial (C-S), Retail

South - Service Commercial (C-S), Storage area
East - Mobile Home Park (MHP), Mobile home park

West - Service Commercial (C-S) and General Commercial (C-G), Office and

light manufacturing

D. Height:

Permitted Maximum: 55 ft. + 10 ft. (outside preferred location)

Proposed Maximum: 65 ft.

E. Parking Analysis:

Total Parking Required: 1 Space Parking Provided: 1 Spaces

F. <u>Setback Analysis:</u>

Antenna	Required	Proposed
Adjoining Property Line:		
From West	48.8 ft.	117 ft.
From East	48.8 ft.	30 ft.
From South	48.8 ft.	430 ft.
From North	48.8 ft.	30 ft.

G. <u>Separation Analysis</u>:

Tower	Required	Proposed
To SFR	1,000 ft.	30 ft.
To Existing Tower	1,500 ft.	Approx. 3,000 ft.

#### H. Site Characteristics

The subject site is currently developed as a plumbing business. The site does contain several twenty-five (25) to thirty (30)-foot tall trees along the north and east property lines. The location of the proposed tower compound is currently improved as a landscape planter area within the existing parking area.

#### I. Background

The applicant submitted this CUP request following the July 16, 2008 denial of CUP No. 2008-01 by the Planning Commission for a proposed facility at 13579 Nomwaket Road. The Commission's focus and concern was the number of deviations being requested and the tree design in relationship to the site's characteristics and surrounding area. The applicant appealed (Appeal No. 2008-003) the Planning Commission's decision to deny the project to the Town Council. On September 9, 2008, the Town Council considered the appeal request. The Council remanded Conditional Use Permit No. 2008-001 and Deviation No. 2008-002 back to the Planning Commission for reconsideration following the adoption of a Development Code Amendment as it relates to modifications to the regulations for wireless telecommunication towers and antennas. At the May 6, 2009 Planning Commission meeting, the Commission denied the CUP

request. It was suggested at the meeting that the applicant find other locations within the service area that could address the Commission's design concerns. The applicant investigated other locations within the area, and determined that the subject site was the only available suitable site that could address most of the design concerns.

#### **ANALYSIS:**

### A. General:

Pursuant to the Development Code, a Conditional Use Permit is required for all new telecommunication towers to afford the Commission the opportunity to review the architecture and aesthetics of any proposed structure. The Code allows telecommunications facilities within commercial and industrial zoning districts, as an accessory use, with approval of a Conditional Use Permit. The ordinance encourages telecommunication facilities to be stealth in design, sited in the least visually obtrusive manner, either screened or disguised, mounted on a facade and located on the same property as, or adjacent to, structures with tall features or trees similar in height.

The subject site is not considered a preferred location as described in Section 9.77.180 of the Development Code. As such, the Code does not give any allowances for a reduction in separation or setback requirements for a non-preferred location or the non-preferred stealth designs.

#### B. <u>Site Analysis:</u>

The applicant is requesting Planning Commission review and approval of a Conditional Use Permit to construct a sixty-five (65)-foot high stealth, unmanned, wireless antenna ("Antenna") within a 676 square foot enclosure. This area will be enclosed with an eight (8)-foot high combination wrought iron and masonry wall. The enclosure is within the parking area for the business, and also enclosed with an existing nine (9)-foot high masonry block wall. The compound is located approximately twelve (12) feet from the east property line and ten (10) feet to the north property line.

The Code requires that the tower be setback a distance equal to at least seventy-five percent (75%) of the height of the tower from any adjoining lot line. This calculates to a forty-eight (48.8)-foot (75% of 65 feet = 48.8 feet) setback from the adjoining property line. Any associated equipment or structures must satisfy the minimum zoning district setback requirements. Since the antenna is located thirty (30) feet from the easterly property line, the applicant is requesting a Deviation Permit to allow the nineteen (19)-foot encroachment.

The Code requires a minimum 1,000-foot separation between the tower and residential uses, or land use district. Since the antenna is located thirty (30) feet from the residential land use, the applicant is requesting a Deviation Permit to allow the 970 foot encroachment.

The Code requires a minimum of 1,500 feet separation to an existing antenna. The nearest existing antennas are located approximately 3,000 feet to the southwest at James Woody Park. Therefore, there is no conflict regarding the separation requirements per the Code. The closest T-Mobile facility is 1.9 miles to the southeast.

The project site has two (2) existing driveway approaches along Hitt Road that serve the parking area. Access to the proposed facility would not interfere with the ingress/egress

for the business. This project requires one (1) parking space for a maintenance vehicle from time to time for repairs and meter reading. As such, the business has 18 parking stalls that will accommodate the need for the antenna and will not affect the parking requirements for the plumbing business.

#### C. Deviation Permit:

With the submittal of a Deviation Permit application, the Planning Commission may increase or modify standards relating to antenna height, setback, separation distance, security fencing or landscape screening if the goals of the Development Code would be better served by granting the requested deviation. Development Code Section 9.77.200 states that the applicant must provide supporting documentation of the identified need that cannot be met in any other manner. There must also be unique circumstances associated with the proposed location necessitating the requested deviation. The applicant should also demonstrate that there are no reasonable alternative sites available to provide the services offered to grant the waiver. The applicant has submitted the required supporting documentation indicating that this need cannot be met in any other manner. Although there is a Preferred Location within the area, the site is not able to accommodate the applicant's request. The applicant submitted this CUP request following the denial of CUP No. 2008-01 for a proposed facility at 13579 Nomwaket Road. The applicant has provided written justification for the deviations, which is attached for Commission consideration (Attachment No. 3).

#### D. <u>Architecture Analysis:</u>

The Development Code does discourage the use of a mono-pine; however, the Planning Commission, in review of the CUP application, may consider a mono-pine. The applicant has chosen a mono-pine design because of the existing pine trees at this location.

The sixty-five (65)-foot high, mono-pine is designed with full cladding that appears bark-like as the trunk of the tree, with foliage beginning at twenty (20) feet and extending to the top at sixty-five (65) feet. With the parabolic panel antenna at thirty-seven (37) fee,t and antenna array at a height of fifty-eight (58) feet. The mono-pine tree will have three (3) sectors and four (4) antennas per sector within the foliage. The design of a pine tree adjacent to, or within proximity of, other pine trees that are approximately twenty-five (25) to thirty (30) feet tall will help minimize the appearance of the tower. However, with a limited number of tall trees or structures to the north and west, the tower will be most visible from these directions. While not ideal, the sixty-five (65)-foot high, mono-pine design will provide the least amount of impact to the aesthetics in and around the project than other sites within the vicinity.

In accordance with the Development Code, the maximum height of the antenna is fifty-five (55) feet. The plans indicate the top of the panel antenna to be at fifty (58) feet. Therefore, Condition of Approval No. P14 requires a maximum height of fifty-five (55) feet.

#### E. Licensing & Future Reviews:

Wireless telecommunication proposals are governed by regulations of the Federal Communications Commission (FCC) and are required to transmit signals on frequencies that will not interfere with other electronic equipment (e.g., fire, police, emergency radio frequencies, etc.). The Telecommunications Act of 1996 determined that

electromagnetic fields associated with wireless telecommunication facilities do not pose a health risk and are required to conform with the standards established by the American National Standard Institute (ANSI) for safe human exposure to electromagnetic fields and radio frequencies. The applicant will be conditioned, if approved, to submit verification from ANSI by providing a copy of its FCC license agreement.

### F. Environmental Assessment:

Based upon an Initial Study, Pursuant to the California Environmental Quality Act (CEQA), a Negative Declaration has been determined for this proposal.

# G. Noticing:

The project was legally noticed in the Apple Valley News on March 19, 2010.

# H. Summary

Considering the service area as identified by the applicant, the site is probably the best location given the existing development both on and off-site. Although the site requires a deviation permit for separation and setback, the deviations would probably be necessary for nearly all properties within this area. Based on the need for antenna height, due to the low profile buildings and lack of tall trees within the area, anything will be visible. Nevertheless, unlike the previous location, the area surrounding the subject site contains structures on three (3) sides and a greater number of trees to minimize the appearance of the tower. The preferred locations in the area were either not in the service area or could not accommodate a wireless facility based on existing site design.

# I. Conditional Use Permit Findings:

As required under Section 9.16.090 of the Development Code, prior to approval of a Conditional Use Permit, the Planning Commission must make the following Findings:

1. That the proposed location, size, design and operating characteristics of the proposed use is consistent with the General Plan, the purpose of this Code, the purpose of the zoning district in which the site is located, and the development policies and standards of the Town;

Comment:

The proposed construction of a sixty-five (65)-foot high telecommunication mono-pine tower complies with the Telecommunications Ordinance of the Development Code of the Town of Apple Valley, and the adopted General Plan, upon the review and approval of a Conditional Use Permit and Deviation Permit by the Planning Commission.

2. That the location, size, design and operating characteristics of the proposed use will be compatible with and will not adversely affect nor be materially detrimental to adjacent uses, residents, buildings, structures or natural resources;

Comment:

The antenna will incorporate a pine tree design as camouflage for the tower and will be compatible with the site and adjacent uses, based on the existing mature trees. There are existing improvements to serve the proposed site, and the proposed installation of the monopole, with adherence to the recommended Conditions of Approval, is permitted, subject to approval of a Conditional Use Permit.

3. That the proposed use is compatible in scale, bulk, lot coverage, and density with adjacent uses;

Comment: The antenna will incorporate a pine tree design as camouflage for

the tower and will be compatible with the site and adjacent uses

based on the existing mature trees.

4. That there are public facilities, services and utilities available at the appropriate levels, or that these will be installed at the appropriate time, to serve the project as they are needed;

Comment: There are existing improvements to serve the proposed site.

5. That there will not be a harmful effect upon desirable neighborhood characteristics:

Comment:

The location, size, design (with aesthetics approved by the Planning Commission) and operating characteristics of the proposed telecommunications facility, and the conditions under which it will be operated and maintained, will not be detrimental to the public health, safety or welfare, nor be materially injurious to properties or improvements in the vicinity.

6. That the generation of traffic will not adversely impact the capacity and physical character of surrounding streets;

Comment: The proposed wireless telecommunication facility is unmanned and, therefore, not anticipated to generate additional traffic.

7. That traffic improvements and/or mitigation measures are provided in a manner adequate to maintain the existing service level or a Level of Service (LOS) C or better on arterial roads and are consistent with the Circulation Element of the General Plan;

Comment:

Traffic generated from the project will not adversely impact the surrounding area. The proposed wireless telecommunication facility is unmanned and will be located within a developed site with adequate internal circulation and parking.

8. That there will not be significant harmful effects upon environmental quality and natural resources;

Comment:

Under the State guidelines to implement the California Environmental Quality Act (CEQA), the project is not anticipated to have any direct or indirect impact upon the environment since the proposed wireless telecommunication facility is unmanned and will be located within a developed site.

9. That there are no other relevant negative impacts of the proposed use that cannot be reasonably mitigated;

Comment:

Under the State guidelines to implement the California Environmental Quality Act (CEQA), the project is not anticipated to have any direct or indirect impact upon the environment since the proposed wireless telecommunication facility is unmanned and will be located within a developed site.

10. That the impacts, as described in paragraphs 1 through 9 above, and the proposed location, size, design and operating characteristics of the proposed use and the conditions under which it would be maintained will not be detrimental to the public health, safety or welfare, nor be materially injurious to properties or improvements in the vicinity, nor be contrary to the adopted General Plan;

Comment: The project, if approved, would be required to provide FCC

(Federal Communications Commission) licensing which regulates

electromagnetic fields and radio frequencies.

11. That the proposed conditional use will comply with all of the applicable provisions of this title;

Comment:

The proposed telecommunications facility can be built in conformance to the Development Code, subject to approval of a Conditional Use Permit, Deviation Permit and adherence to the recommended Conditions of Approval.

12. That the materials, textures and details of the proposed construction, to the extent feasible, are compatible with the adjacent and neighboring structures;

Comment:

The materials, textures and details of the proposed antenna and associated equipment compound will complement the existing improvements.

13. That the development proposal does not unnecessarily block public views from other buildings or from public ways, or visually dominate its surroundings with respect to mass and scale to an extent unnecessary and inappropriate to the use;

Comment:

The design of a pine tree adjacent to, or within proximity of, other pine trees that are approximately twenty-five (25) to thirty (30) feet tall will help minimize the appearance of the tower. Based on the need for antenna height, due to the low profile buildings and lack of tall trees within the area, anything will be visible.

14. That quality in architectural design is maintained in order to enhance the visual environment of the Town and to protect the economic value of existing structures.

Comment: The design of a pine tree adjacent to or within proximity of other

pine trees that are approximately twenty-five (25) to thirty (30) feet

tall will help minimize the appearance of the tower.

15. That access to the site and circulation on and off-site is safe and convenient for pedestrians, bicyclists, equestrians and motorists.

Comment: The wireless telecommunications facility will be unmanned. The

proposed improvements will not alter any existing access.

#### I. Findings for Deviation:

As required under Section 9.77.200 of the Development Code, the Planning Commission may increase or modify any standard relating to setbacks and separation distance. Prior to approval of a Deviation Permit the Planning Commission must make specific Findings. Below are the Findings with a comment to address each.

1. That the applicant has provided supporting documentation of the identified need that cannot be met in any other manner.

Comment:

The applicant has submitted the required supporting documentation indicating that this need cannot be met in any other manner. Although there is a Preferred Location within the area, the site is not able to accommodate the applicant's request. The applicant submitted this CUP request following the denial of CUP No. 2008-01 for a proposed facility at 13579 Nomwaket Road.

2. That there are unique circumstances associated with the proposed location necessitating the requested Deviations.

Comment:

Given the site design of the existing facility, the location appears most logical despite the encroachments into the required setbacks. Any viable on-site location would result in an encroachment.

3. That there are no reasonable alternative sites available to provide the services offered.

Comment:

The applicant has submitted the required supporting documentation indicating that this need cannot be met in any other manner. There are no preferred locations within the area to accommodate the applicant's request following the denial of CUP No. 2008-01.

4. That the submitted information and testimony from the applicant, staff and public illustrates a reasonable probability that allowance of the Deviation will have minimal or no adverse impacts to the site, surrounding area or the community in general.

Comment:

The proposed deviation for the setback requirement from the antenna to adjoining property line and the distance separation from residential uses will not be materially detrimental to the public health, safety, or welfare, or injurious to the property or improvements in the vicinity and land use district. The placement of the antenna is limited to the landscape planter area within a paved parking area of an existing business. Mature trees separate the facility from the adjacent residential.

5. That the Commission finds that the proposed deviation will not be materially detrimental to the public health, safety or general welfare, or injurious to the property or improvements in the vicinity and land use district in which the property is located.

Comments:

The proposed deviation for the setback requirement from the antenna to adjoining property lines and the distance separation from residential uses will not be materially detrimental to the public health, safety, or welfare, or injurious to the property or improvements in the vicinity and land use district. The placement of the antenna is limited to the landscape planter area within a paved parking area of an existing business.

#### **RECOMMENDATION**:

Based upon the information contained within this report, the attached Initial Study, and any input received from the public at the hearing, it is recommended that the Planning Commission move to:

- 1. Determine that the proposed project does not have a negative impact upon the environment and adopt a Negative Declaration pursuant to the guidelines to implement the California Environmental Quality Act (CEQA) for Conditional Use Permit No. 2009-006 and Deviation Permit No. 2010-001.
- 2. Find the Facts presented in the staff report support the required Findings for approval and adopt the Findings for Conditional Use Permit No. 2009-006 and Deviation Permit No. 2010-001.
- 3. Approve Conditional Use Permit No. 2009-006 and Deviation Permit No. 2010-001, subject to the attached Conditions of Approval.
- 4. Direct Staff to file the Notice of Determination.

Prepared By:	Reviewed By:
Carol Miller	Lori Lamson
Senior Planner	Assistant Director of Community Development

#### ATTACHMENTS:

- Recommended Conditions of Approval
   Justification for Deviations
- 3. Site Plans
- 4. Elevation
- 5. Photo-simulation and RF maps (see separate attachment)
- 6. Zoning Map
- 7. Initial Study

#### TOWN OF APPLE VALLEY

#### RECOMMENDED CONDITIONS OF APPROVAL

Case No. Conditional Use Permit No. 2009-006 & Deviation Permit No. 2010-001

**Please note:** Many of the suggested Conditions of Approval presented herewith are provided for informational purposes and are otherwise required by the Municipal Code. Failure to provide a Condition of Approval herein that reflects a requirement of the Municipal Code does not relieve the applicant and/or property owner from full conformance and adherence to all requirements of the Municipal Code.

# **Planning Division Conditions of Approval**

- P1. This project shall comply with the provisions of State law and the Town of Apple Valley Development Code and the General Plan. This conditional approval to approve a specific use of land, if not established in conformance to any conditions applied, shall become void three (3) years from the date of action of the reviewing authority, unless otherwise extended pursuant to the provisions of application of State law and local ordinance. The extension application must be filed, and the appropriate fees paid, at least 60 days prior to the void date. The Conditional Use Permit becomes effective 10 days from the date of the decision unless an appeal is filed as stated in the Town's Development Code, Section 9.03.0180.
- P2. The applicant shall agree to defend at its sole expense (with attorneys approved by the Town), hold harmless and indemnify the Town, its agents, officers and employees, against any action brought against the Town, its agents, officers or employees concerning the approval of this project or the implementation or performance thereof, and from any judgment, court costs and attorney's fees which the Town, its agents, officers or employees may be required to pay as a result of such action. The Town may, at its sole discretion, participate in the defense of any such action, but such participation shall not relieve the applicant of this obligation under this condition.
- P3. The applicant recognizes the approval of Conditional Use Permit No. 2009-006 and Deviation Permit No. 2010-001 by the Planning Commission as acknowledgment of Conditions of Approval, unless an appeal is filed in accordance with Section 9.12.250, *Appeals*, of the Town of Apple Valley Development Code.
- P4. The rendering(s) presented to, and approved by, the Planning Commission at the public hearing shall be the anticipated and expected appearance of the structure upon completion.
- P5. It is the sole responsibility of the applicant on any Permit, or other appropriate discretionary review application for any structure, to submit plans, specifications and/or illustrations with the application that will fully and accurately represent and portray the structures, facilities and appurtenances thereto that are to be installed or erected if approved by the Commission. Any such plans, specifications and/or illustrations that are reviewed and approved by the Planning Commission at an advertised public hearing shall accurately reflect the structures, facilities and appurtenances expected and

- required to be installed at the approved location without substantive deviations, modifications, alterations, adjustments or revisions of any nature.
- P6. The Community Development Director or his/her designee, shall have the authority for minor architectural changes focusing around items such as window treatments, color combinations, façade treatments, and architectural relief. Questions on the interpretation of this provision or changes not clearly within the scope of this provision shall be submitted to the Planning Commission for consideration under a Revision to the Development Permit.
- P7. The applicant shall supply verification with the American National Standards Institute (ANSI) by providing a copy of its FCC license agreement prior to issuance of Certificate of Occupancy.
- P8. In the event the antenna(s) becomes obsolete and/or abandoned, the provider shall remove the antenna(s) and all related mechanical equipment and return the site to its original state, or an improved state, within 30 days of abandonment.
- P9. Final landscape and irrigation plans shall be submitted prior to the issuance of Building permits and installed prior to issuance of occupancy permits subject to approval by the Planning Division. The landscape plans, in addition to overall site landscaping, shall show any retention basin with dense landscaping consisting of trees, shrubs and/or berms to provide vertical height.
- P10. Tower facilities shall be landscaped with a buffer of plant materials that effectively screens the view of the tower compound. The standard buffer shall consist of a landscaped strip at least four (4) feet wide outside the perimeter of the compound.
- P11. Existing mature tree growth and natural landforms on the site shall be preserved to the maximum extent possible.
- P12. All required and installed landscaping shall incorporate and maintain a functioning automatic sprinkler system, and said landscaping shall be maintained in a neat, orderly, disease and weed free manner at all times.
- P13. The filing of a Notice of Exemption requires the County Clerk to collect a documentary handling fee of fifty dollars (\$50.00). The fee must be paid in a timely manner in accordance with Town procedures. No permits may be issued until such fee is paid. The check shall be made payable to the Clerk of the Board of Supervisors.
- P14. The maximum height of the panel antenna is fifty-five (55) feet.

#### **Building and Safety Division Conditions of Approval**

B1. Prior to issuance of Building Permit, the applicant shall submit plans and engineering calculations for review and approval.

- B2. All utilities are required to be placed underground in compliance with Town Ordinance No. 89.
- B3. Page two (2) of the submitted building plans will be conditions of approval.
- B4. Construction must comply with 2007 California Building Codes.
- B5. Best Management Practices (BMP's) are required for the site during construction.

#### **Apple Valley Fire Protection District**

FD1. Prior to construction occurring on any parcel, the owner shall contact the Fire District for verification of current fire protection development requirements.

#### **End of Conditions**



Authorized Agent for **T-Mobile**, T-Mobile Project Number: **IE25530** T-Mobile Project Name: **Hitt Plumbing** 

#### Town of Apple Valley Deviation Justification

#### **Project Location**

Address:

13609 Hitt Road, Apple Valley, CA 92308

APN:

3087-382-10

Zoning:

Service Commercial

#### **Project Representative**

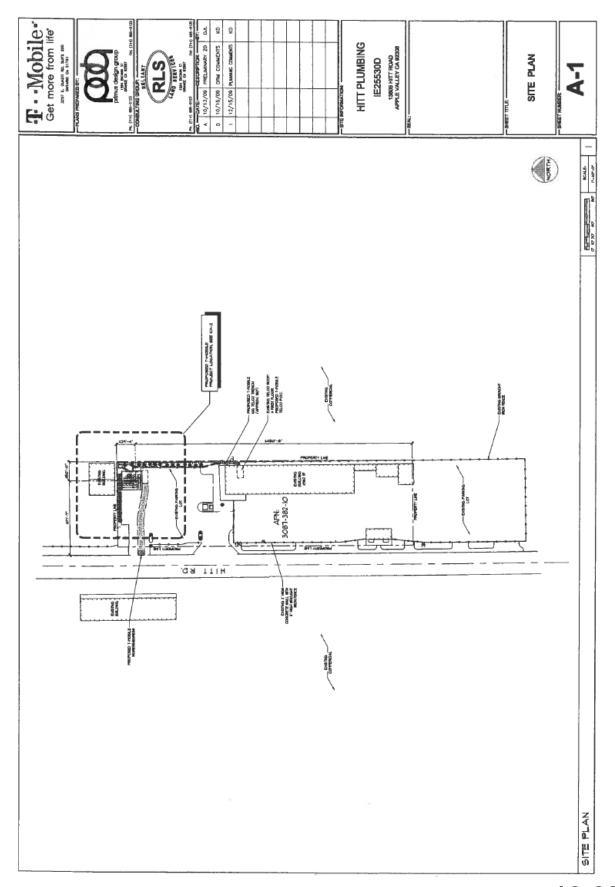
Susan Chong / Reliant Land Services, Inc for T-Mobile 1594 N. Batavia, Orange, CA 92867 Mobile: 949-892-7678 Susan.Chong@rlsusa.com

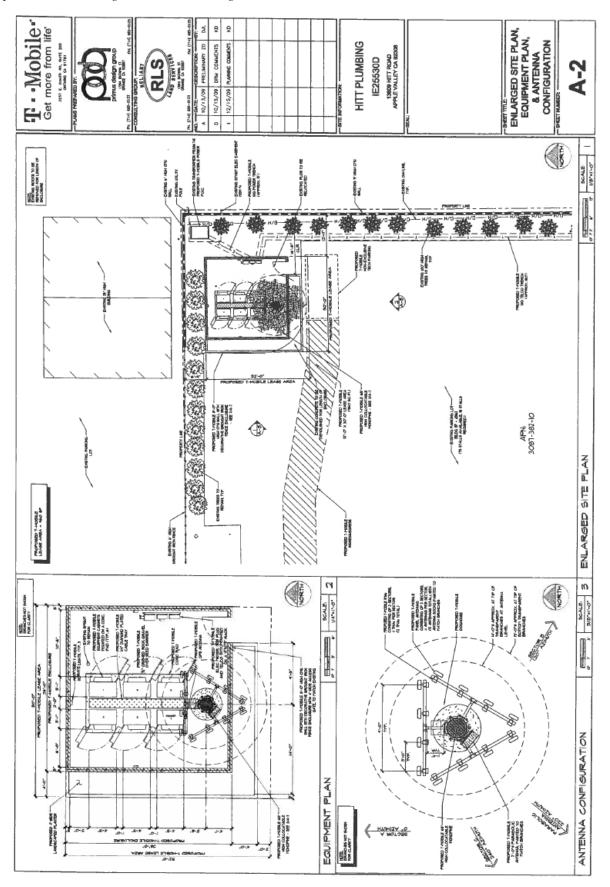
#### **T-Mobile Contact**

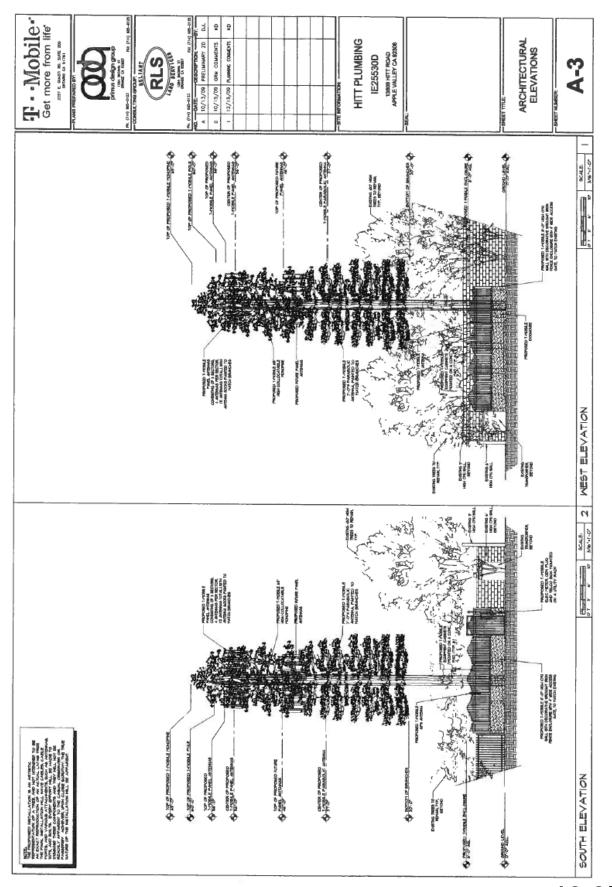
Linda Paul, Real Estate and Zoning Manager 3257 E. Guasti Rd. #200 Ontario, CA 91761 909-975-3698

- A. That the applicant has provided supporting documentation of the identified need that cannot be met in any other manner.
  - a. T-Mobile's radio-frequency engineers (RF) have identified a significant gap in radio-signal in the vicinity of the intersection of Hitt Road and Central Road, and for the surrounding area within a distance of approximately ¼ of a miles. Further, existing T-Mobile facilities located approximately two-miles to the southwest and southeast are approaching capacity. The attached propagation maps will show the need for the wireless facility needs to be in this location.
  - Primary facility was denied by Town of Apple Valley City Council during CUP 2008-001.
  - c. Written correspondence from Gina Schwin-Whiteside eliminated the use of the Animal shelter because it is currently in construction and our proposed facility was "not part of the original design. September 19, 2010 Email, Dennis Cron and Carol Miller were copied.
- B. There are unique circumstances associated with the proposed location necessitating the requested Deviations.

- a. 1000-ft setback from residential property cannot be accomplished within this service commercial zone, this address or any of the alternate candidates detailed above.
- b. In efforts to preserve and comply by the land owners request, T-Mobile is unable to meet the set back requirement from the lot-line by 75%. T-Mobile's required setback from any property line would be 48.47-ft. with a proposed 65-ft monopine. The proposed tower is located on the northeast corner of the property. Although the tower is removed from the lot-lines, the tower is currently 40-ft from the east property line and 30-ft. from the north property line.
- C. There are no reasonable alternative sites available to provide the wireless coverage needed.
  - a. The following locations were evaluated and the reasons why they were not selected for this project are addressed:
    - i. 13580 Nomwaket Lane Baptist Church; The owner of the property was uninterested in leasing a portion to T-Mobile.
    - 13579 Nomwaket Lane GM Towing; CUP Denial upheld by Town Council, property is not a viable candidate per Town of Apple Valley.
    - iii. Town of Apple Valley New Animal Shelter on Powhatan Road Per Gina Schwin-Whiteside, Animal Services Manager; "I do not have any expectations for a cell tower on the site, because one is not part of the original design."
- D. The submitted information and testimony from the applicant, staff and public illustrates a reasonable probability that allowance of the Deviation will have minimal or no adverse impacts to the site, surrounding area or the community in general.
  - a. The deviation will have minimal or no adverse impacts to the site, surrounding area or the community in general. Currently there are existing pine trees and the proposed monopine would blend in with the existing trees on this property, within an improved lot. This property is surrounded by other commercially zoned properties within mature indigenous tree and plant life.
- E. That the Commission finds that the proposed deviation will not be materially detrimental to the public health, safety or general welfare, or injurious to the property or improvements in the vicinity and land use district in which the property is located.
  - a. T-Mobile will operate this facility in full compliance with the regulations and licensing requirements of the FCC, Federal Aviation Administration (FAA) and the CPUC, as governed by the Telecommunications Act of 1996, and other applicable laws.







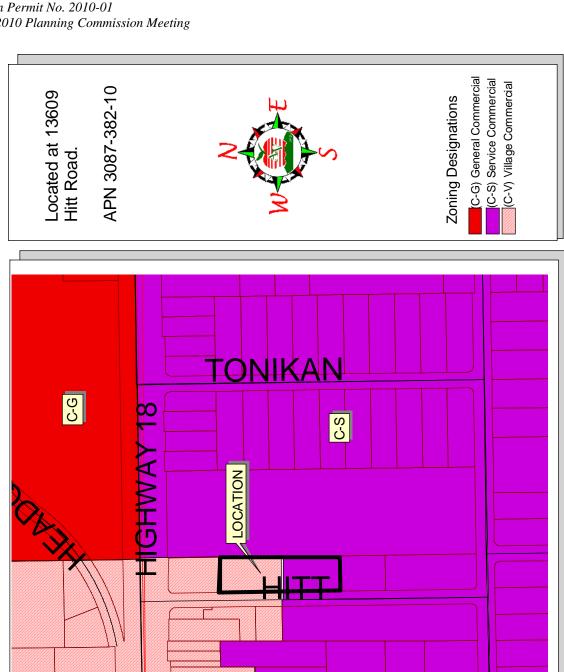
# **ZONING MAP**

NOMWAK

C-\

Conditional Use Permit No. 2009-006 &

Deviation Permit No. 2010-001



C-S

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# TOWN OF APPLE VALLEY INITIAL STUDY ENVIRONMENTAL CHECKLIST FORM

This form and the descriptive information in the application package constitute the contents of Initial Study pursuant to Town of Apple Valley Development Code and Section 15063 of the State CEQA Guidelines.

### **PROJECT INFORMATION**

1. Project title:

Conditional Use Permit No. 2009-06 & Deviation Permit No. 2010-01

2. Lead agency name and address:

Town of Apple Valley Planning Division 14955 Dale Evans Parkway Apple Valley, CA 92307

3. Contact person and phone number:

Carol Miller, Senior Planner 760-240-7000

4. Applicant's name and address:

Reliant Land Service for T-Mobile Susan Chong 1594 N. Batavia St. Ste 1D Orange, Ca. 92867

5. Project location and APN:

13609 Hitt Road, APN 3087-382-10.

6. Description of project (Describe the whole action involved, including but not limited to later phases of the project, and any secondary, support, or off-site features necessary for its implementation):

A request for approval of a Conditional Use Permit to construct a 65-foot tall wireless telecommunication monopole designed as a pine tree. A 676-square foot fenced area is proposed to enclose the proposed the tower and six (6) equipment cabinets. The project includes a request for approval of a Deviation Permit to allow an encroachment of approximately 970 feet into the required 1,000-foot separation requirement between the monopole and a single family residence and to allow a 30 foot setback where a minimum setback of 49 feet is required.

#### **ENVIRONMENTAL/EXISTING SITE CONDITIONS**

The subject site is currently developed as a plumbing business. The site does contain several twenty-five (25) to thirty (30) foot tall trees along the north and east property lines. The location of the proposed tower compound is currently improved as a landscape planter area within the existing parking area.

	EXISTING LAND USE	TOWN OF APPLE VALLEY ZONING AND GENERAL PLAN DESIGNATION
North	Thrift Store	General Commercial (C-G)
South	Storage yard	ServiceCommercial (C-G)

East	Mobile home park	Mobile Home Park (MHP)				
West	Office, light manufacturing	Service Commercial and General Commercial (C-G)				

# **ENVIRONMENTAL FACTORS POTENTIALLY AFFECTED**

			would be potentially affected by act" as indicated by the checklist o			
	esthetics		Agriculture and Forestry Resources		Air Quality	
	Biological Resources		Cultural/Paleontological		Geology/Soils	
	Greenhouse Gas Emissions		Hazards & Hazardous Materials		Hydrology/Water Quality	
□ L	and Use/Planning		Mineral Resources		Noise	
F	Population/Housing		Public Services		Recreation	
П Т	ransportation/Traffic		Utilities/Service Systems		Mandatory Findings of Significance	
DET	ERMINATION: (To be completed I	oy th	ne Lead Agency)			
On tl	ne basis of this initial evaluation, th	e fo	llowing finding is made:			
	The proposed project COULD NOTICE DECLARATION will be prepared.		have a significant effect on the	en	vironment, and a NEGATIVE	
	Although the proposed project could have a significant effect on the environment, there will not be a significant effect in this case because revisions in the project have been made by or agreed to by the project proponent. A MITIGATED NEGATIVE DECLARATION will be prepared.					
	The proposed project MAY have a significant effect on the environment, and an ENVIRONMENTAL IMPACT REPORT is required.					
	mitigated" impact on the enviror earlier document pursuant to a measures based on the earlier	nme pplid an	a "potentially significant impact" nt, but at least one effect 1) has cable legal standards, and 2) ha alysis as described on attached must analyze only the effects that r	bee s b d sh	en adequately analyzed in an een addressed by mitigation neets. An ENVIRONMENTAL	
	Although the proposed project could have a significant effect on the environment, because all potentially significant effects (a) have been analyzed adequately in an earlier EIR or NEGATIVE DECLARATION pursuant to applicable standards, and (b) have been avoided or mitigated pursuant to that earlier EIR or NEGATIVE DECLARATION, including revisions or mitigation measures that are imposed upon the proposed project, nothing further is required.					

Deviation Permit No. 2010-01 April 7, 2010 Planning Commission Meeting	
Signature (prepared by)	Date
Lori Lamson Assistant Director of Community Development	Date

Conditional Use Permit No. 2009-06

### I. AESTHETICS

W	ould the project:	Potentially Significant Impact	Less than Significant with Mitigation Incorp.	Less than Significant Impact	No Impact
a)	Have a substantial adverse effect on a scenic vista?				
b)	Substantially damage scenic resources, including, but not limited to, trees, rock outcroppings, and historic buildings within a state scenic highway?				$\boxtimes$
c)	Substantially degrade the existing visual character or quality of the site and its surroundings?				
d)	Create a new source of substantial light or glare which would adversely affect day or nighttime views in the area?				$\boxtimes$

SUBSTANTIATION (check \_\_ if project is located within the viewshed of any Scenic Route listed in the General Plan):

- a. Less Than Significant Impact. The Town of Apple Valley's General Plan recognizes the protection of local scenic resources as necessary for maintaining the overall livability and aesthetic qualities of the Town, and identifies the surrounding knolls, hills, and natural desert environment as important natural resources that should be preserved as Open Space. The proposed project is not located within a Scenic Corridor and will not have a substantial adverse effect on a scenic vista as there are none identified within the vicinity of the project site that would be effected by development of the site.
- b. **No Impact**. The Town's General Plan does not identify officially designated state scenic highways within the project vicinity. As a result, no impacts would occur to scenic resources located within a state scenic highway from the project.
- c. **Less Than Significant Impact.** The proposed project is located within a developed area of the Town and therefore, the overall scenic character has already been altered.
- d. **No Impact**. No exterior lighting is proposed.

#### II. AGRICULTURE AND FORESTRY RESOURCES

In determining whether impacts to agricultural resources are significant environmental effects, lead agencies may refer to the California Agricultural Land Evaluation and Site Assessment Model (1997) prepared by the California Dept. of Conservation as an optional model to use in assessing impacts on agriculture and farmland. In determining whether impacts to forest California Department of Forestry and Fire Protection regarding the state's inventory of forest land, including the Forest and Range Assessment Project and the Forest Legacy Assessment Project; and forest carbon measurement methodology provided in Forest Protocols adopted by the California Air Resources Board.

Would the project:

		Potentially Significant Impact	Less than Significant with Mitigation Incorp.	Less than Significant Impact	No Impact
a)	Convert Prime Farmland, Unique Farmland, or Farmland of Statewide Importance (Farmland), as shown on the maps prepared pursuant to the Farmland Mapping and Monitoring Program of the California Resources				
	Agency, to non-agricultural use?				$\boxtimes$
b)	Conflict with existing zoning for agricultural use, or a Williamson Act contract?				$\boxtimes$
c)	Conflict with existing zoning for, or cause rezoning of, fore land (as defined in Public Resources Code section 12220(stimberland as defined in Public Resources Code section 4526), or timberland zoned Timberland Production (step defined by Gov't Code section 51104(g))?	g), on			$\boxtimes$
d)	Result in the loss of forest land or conservation of forest land to non-forest use?	nd 🔲			$\boxtimes$
e)	Involve other changes in the existing environment which, due to their location or nature, could result in conversion of farmland, to non-agricultural use or conversion of forest land to non-forest use?	on 🗌			

SUBSTANTIATION (check \_\_ if project is located in the Important Farmlands Overlay):

- a: **No Impact**. The subject property is not identified or designated as Prime Farmland, Unique Farmland, or Farmland of Statewide importance as shown on the maps prepared pursuant to the Farmland Mapping and Monitoring Program of the California Resources Agency. There are no agricultural uses on the site.
- b. **No Impact.** The property is designated Service Commercial (C-S) and not subject to a Williams Act land conservation contract or located within an agricultural preserve.
- c. **No Impact.** Forest land is defined as "land that can support 10% native tree cover of any species, including hardwoods, under natural conditions, and that allows for management of one or more forest resources, including timber, aesthetics, fish and wildlife, biodiversity, water quality, recreation, and other public benefits" (Public Resources Code section 12220(g). Timberland is define as "land, other than land owned by the federal government and land designated by the Board of Experimental forestland, which is available for, and capable of, growing a crop of trees of any commercial species used to produce lumber and other forest products, including Christmas trees" (Public Resources Code section 4526). A Timberland Production Zone is defined as "an area which has been zoned pursuant to Section 51112 or 51113 and is devoted to and used for growing and harvesting timber and compatible uses, as defined in subdivision" (Gov't Code section 51104(g)).

The property is designated Service Commercial and the proposed project does not involve other changes in the existing environment that, due to their location or nature, could result in conversion of Prime Farmland, to a non-agricultural use.

d. **No Impact.** The site is developed and therefore, does not contain forest land as defined in Public Resources Code section 12220(g) or timberland as defined in Gov't Code section 51104(g).

e. **No Impact.** The subject property is not identified or designated as Prime Farmland, Unique Farmland, or Farmland of Statewide importance as shown on the maps prepared pursuant to the Farmland Mapping and Monitoring Program of the California Resources Agency. There are no agricultural uses on the site.

#### III. AIR QUALITY

Where available, the significance criteria established by the applicable air quality management or air pollution control district may be relied upon to make the following determinations.

Would the project:

		Potentially Significant Impact	Less than Significant with Mitigation Incorp.	Less than Significant Impact	No Impact
a)	Conflict with or obstruct implementation of the applicable air quality plan?			$\boxtimes$	
b) c)	substantially to an existing or projected air quality violation? Result in a cumulatively considerable net increase of			$\boxtimes$	
	any criteria pollutant for which the project region is non attainment under an applicable federal or state ambient air quality standard (including releasing emissions which exceed quantitative thresholds for ozone precursors)?			$\boxtimes$	
d)	Expose sensitive receptors to substantial pollutant concentrations?			$\boxtimes$	
e)	Create objectionable odors affecting a substantial number of people?			$\boxtimes$	

# SUBSTANTIATION:

- a-c: Less Than Significant Impact. The project area is located within the Mojave Desert Air Quality Management District (MDAQMD) which lies in the San Bernardino County portion of the Mojave Desert Air Basin (MDAB). This portion of the basin has been designated as a 'non-attainment' area with respect to violating National Air Quality Standards for particulate matter classified as equal to, or smaller than, 10 microns in diameter (PM<sub>10</sub>). However, because the proposed site disturbance will be less than ½ acre, the 960 square feet is not subject to the regulatory provisions of Rule 403.2 (Fugitive Dust Control for the Mojave Desert Planning Area) which requires a number of operating conditions to reduce fugitive dust generation to the lowest extent possible. No stationary sources are associated with the project that would be subject to MDAQMD rules. As a result, the proposed wireless facility would be in conformance, and impacts would be less than significant.
- d: **Less Than Significant Impact.** This is a request to install a wireless telecommunication facility at an existing business. The only potential sensitive receptor is located thirty (30) feet to the east. No other sensitive receptors are in the area. The project will not expose sensitive receptors to substantial pollutant concentrations because there are no identifed concentrations of substantial pollutants associated with this proposal.
- e. **Less Than Significant Impact.** The wireless telecommunication facility does not include any sources of odor producers, which would cause impacts to the surrounding area. Odors would be generated from vehicles and/or equipment exhaust emmission during construction. However such odors are temporary

and would not occur at such levels that would effect substantial number of people. Less than significant impact is anticipated.

# IV. BIOLOGICAL RESOURCES

Would the project:		Potentially Significant Impact	Less than Significant with Mitigation Incorp.	Less than Significant Impact	No Impac		
a)	Have a substantial adverse effect, either directly or through habitat modifications, on any species identified as a candidate, sensitive, or special status species in local or regional plans, policies, or regulations, or by the California Department of Fish and Game or U.S. Fish and Wildlife Service?						
b)	Have a substantial adverse effect on any riparian habitat or other sensitive natural community identified in local or regional plans, policies, regulations or by the California Department of Fish and Game or US Fish and Wildlife Service?				$\boxtimes$		
c)	Have a substantial adverse effect on federally protected wetlands as defined by Section 404 of the Clean Water Act (including, but not limited to, marsh, vernal pool, coastal, etc.) through direct removal, filling, hydrological interruption, or other means?				$\boxtimes$		
d)	Interfere substantially with the movement of any native resident or migratory fish or wildlife species or with established native resident or migratory wildlife corridors, or impede the use of native wildlife nursery sites?				$\boxtimes$		
e)	Conflict with any local policies or ordinances protecting biological resources, such as a tree preservation policy or ordinance?				$\boxtimes$		
f)	Conflict with the provisions of an adopted Habitat Conservation Plan, Natural Community Conservation Plan, or other approved local, regional, or state habitat conservation plan?				$\boxtimes$		
	JBSTANTIATION (check if project is located in the Biological Resources Overlayor contains habitat for any becies listed in the California Natural Diversity Database):						

a –d. **No Impact.** The project involves the installation of a wireless telecommunication tower designed as a pine tree located within a parking area of an existing business. The subject site is surrounded on all sides by development; therefore, the proposed will not impact biological resources or conflict with any conservation plans.

<u>V.</u>	CULTURAL RESOURCES
	Would the project:

	vvodia trie project.	Potentially Significant Impact	Less than Significant with Mitigation Incorp.	Less than Significant Impact	No Impact
a)	Cause a substantial adverse change in the significance of a historical resource as defined in §15064.5?				$\boxtimes$
b)	Cause a substantial adverse change in the significance of an archaeological resource pursuant to §15064.5?				
c)	Directly or indirectly destroy a unique paleontological resource or site or unique geologic feature?				
d)	Disturb any human remains, including those interred outside of formal cemeteries?				$\boxtimes$
cite	BSTANTIATION (check if the project is located in the Cult e results of cultural resource review):  d. <b>No Impact.</b> The project involves the installation of a pine tree located within a parking area of an existing sides by development; therefore, the proposed will not	wireless teled business. Ti	communication to	wer design	ed as a
	GEOLOGY AND SOILS  Would the project:  Expose people or structures to potential substantial adverse effects, including the risk of loss, injury, or death				
	i) Rupture of a known earthquake fault, as delineated of the most recent Alquist-Priolo Earthquake Fault Zoning Map issued by the State Geologist for the area or bas on other substantial evidence of a known fault? Refer Division of Mines and Geology Special Publication 42	ng sed to		$\boxtimes$	
	ii) Strong seismic ground shaking?			$\boxtimes$	
	iii) Seismic-related ground failure, including liquefaction?				
	iv) Landslides?			$\boxtimes$	
b)	Result in substantial soil erosion or the loss of topsoil?				$\boxtimes$
c)	Be located on a geologic unit or soil that is unstable, or that would become unstable as a result of the project, and potentially result in on- or off-site landslide, lateral spreading, subsidence, liquefaction or collapse?				$\boxtimes$

		Potentially Significant Impact	Less than Significant with Mitigation Incorp.	Less than Significant Impact	No Impact
d)	Be located on expansive soil, as defined in Table 18 1-B of the Uniform Building Code (1994), creating substantial risks to life or property?				$\boxtimes$
e)	Have soils incapable of adequately supporting the use of septic tanks or alternative waste water disposal systems where sewers are not available for the disposal of waste water?				
	BSTANTIATION (check if project is located in the Geologi i-iv). Less Than Significant Impact. The General Plan ind special studies (Alquist-Priolo) zone and, therefore, of Desert is a seismically active region; however, safety pushall be required when development occurs which would less than significant level. The project site is not within effects of liquefaction. The subject site is currently desite that would subject the projects to landslides or rock	icates that the does not recording to the does not record to the does not be does not be does to the does not be d	ne project site is r quire a geologic entified in the Uni otential ground sh rea which may be	study. The form Buildin naking haza susceptib	Mojave ng Code ards to a le to the
b.	<b>No Impact.</b> Although the desert is susceptible to stror facility will be located in a parking lot of an existing but grading that would result in the loss of topsoil or cause so	siness; there			•
c-d	No Impact. The project site is relatively flat. The pot spreading, subsidence, liquefaction or collapse is pres- area and the frequency of earthquake occurrences in So the project site is not located within a special studies zo the area of Southern California shall meet the latest caused by an earthquake. However, any future project w set by the Town of Apple Valley. No impact is anticipate	ent because outhern Califo ne or an ear UBC standa rill meet and/	of the geographi ornia. The Genera thquake fault zone rds to minimize t	cal make u I Plan indic e. Any proje he potentia	ip of the ates that ect within al impact
e.	<b>No Impact.</b> The project is an unmanned wireless tele use of sewer, septic tanks or the need to dispose of war		tion facility that d	oes not inc	lude the
Wc	GREENHOUSE GAS EMISSIONS  build the project: Generate greenhouse gas emissions, either directly or indirectly, that may have a significant impact on the environment?			$\boxtimes$	
b)	Conflict with any applicable plan, policy or regulation of an agency adopted for the purpose of reducing the emission of greenhouse gases?	ons			$\boxtimes$
SU	BSTANTIATION:				

- a: Less Than Significant Impact. This is a request to construct an unmanned wireless telecommunication facility in the Service Commercial zoning designation. According to the Town's General Plan, air quality is a concern due to human health issues, and because air pollutants are thought to be contributing to global warming and climate change. Air pollution is defined as a chemical, physical or biological process that modifies the characteristics of the atmosphere. The Town will follow applicable greenhouse gas regulations and quantification protocols. A detailed description of each of the greenhouse gases and their global warming potential are provided in *Air Quality* of the General Plan EIR. Less than significant impact is anticipated.
- b): No Impact. The proposed project would not conflict with the provisions of any adopted, applicable plan, policy or regulation. Prior to August 11, 2010, the Town shall develop and adopt a Climate Action Plan ("CAP") that enhances the General Plan's goals, policies and programs relating to meeting the greenhouse gas emission targets established in the California Global Warming Solutions Act, including reducing emissions to 1990 levels by including an emissions inventory; emission targets that apply at reasonable intervals through the life of the plan; enforceable GHG control measures; monitoring and reporting; and mechanisms to allow for the revision of the plan, if necessary, to stay on target. The goal of the CAP shall be to reduce greenhouse gas emissions within the Town's control the achieve the emission reduction goals required by AB 32, as further developed and quantified by the California Air Resources Board. The CAP shall quantify the approximate greenhouse gas emissions reductions of each measure developed with the CAP, and shall consider the mechanisms, strategies and techniques included above.

#### **VIII. HAZARDS AND HAZARDOUS MATERIALS**

Would the project: **Potentially** Less than Less than Significant Significant with Significant No Impact Mitigation Incorp. Impact Impact a) Create a significant hazard to the public or the environment through the routine transport, use, or  $\bowtie$ disposal of hazardous materials? b) Create a significant hazard to the public or the environment through reasonably foreseeable upset and accident conditions involving the release of hazardous materials into the environment?  $\boxtimes$ c) Emit hazardous emissions or handle hazardous or acutely hazardous materials, substances, or waste within one-quarter mile of an existing or proposed school?  $\boxtimes$ Be located on a site which is included on a list of hazardous materials sites compiled pursuant to Government Code Section 65962.5 and, as a result, would it create a significant hazard to the public or the  $\boxtimes$ environment? e) For a project located within an airport land use plan or, where such a plan has not been adopted, within two miles of a public airport or public use airport, would the project result in a safety hazard for people residing or

	viation Permit No. 2010-01 ril 7, 2010 Planning Commission Meeting				
	working in the project area?				
		Potentially Significant Impact	Less than Significant with Mitigation Incorp.	Less than Significant Impact	No Impac
f)	For a project within the vicinity of a private airstrip, would the project result in a safety hazard for people residing or working in the project area?				$\boxtimes$
g)	Impair implementation of or physically interfere with an adopted emergency response plan or emergency evacuation plan?				$\boxtimes$
h)	Expose people or structures to a significant risk of loss, injury or death involving wildland fires, including where wildlands are adjacent to urbanized areas or where residences are intermixed with wildlands?				
SL a-d	JBSTANTIATION:  No Impact. The project will not create a significan the routine transport, use or disposal of hazardour ranticipated to be involved in such activities. If such u subject to land use approval, permit and inspection.	naterials beca	ause no use app	roved on th	ne site is
d:	<b>No Impact.</b> This project is not on a list of hazardous Code Section 65962.5. Therefore, this project would environment. No impact is anticipated.				
e-f	No Impact. The project site is not located within two nearest airport is the Apple Valley Airport located appsite. The Osborne Airstrip is the nearest private air northwest of the project site. No impacts related to air to	roximately five strip and is le	e (5) miles to the ocated approxima	north of th	e project
g:	<b>No Impact.</b> The proposed development of a wire interfere with the Town's adopted emergency evacuations.				impair or
h:	<b>No Impact.</b> The facility is an unmanned wireless tele (6) equipment cabinets.	communicatio	n facility consistir	ng of a towe	er and six
W a)	Whatentially deplets groundwater supplies or interfere				$\boxtimes$
D)	Substantially deplete groundwater supplies or interfere substantially with groundwater recharge such that there				

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	would be a net deficit in aquifer volume or a lowering of the local groundwater table level (e.g., the production rate of pre-existing nearby wells would drop to a level which would not support existing land uses or planned uses for which permits have been granted)?	Potentially Significant Impact	Less than Significant with Mitigation Incorp.	Less than Significant Impact	No Impact
C)	Substantially alter the existing drainage pattern of the site or area, including through the alteration of the course of a stream or river, in a manner which would result in substantial erosion or siltation on- or off-site?				$\boxtimes$
d)	Substantially alter the existing drainage pattern of the site or area, including through the alteration of the course of a stream or river, or substantially increase the rate or amount of surface runoff in a manner which would result in flooding on- or off-site?				$\boxtimes$
e)	Create or contribute runoff water which would exceed the capacity of existing or planned stormwater drainage systems or provide substantial additional sources of polluted runoff?				$\boxtimes$
f)	Otherwise substantially degrade water quality?				$\boxtimes$
g)	Place housing within a 100-year flood hazard area as mapped on a federal Flood Hazard Boundary or Flood Insurance Rate Map or other flood hazard delineation map?				
h)	Place within a 100-year flood hazard area structures which would impede or redirect flood flows?				$\boxtimes$
i)	Expose people or structures to a significant risk of loss, injury or death involving flooding, including flooding as a result of the failure of a levee or dam?				$\boxtimes$
j)	Inundation by seiche, tsunami, or mudflow?				

#### SUBSTANTIATION:

- a: **No Impact.** Future development at the project site would disturb approximately 960 square feet within an existing parking lot and is, therefore not subject to the National Pollution Discharge Elimination System (NPDES) permit requirements.
- b: **No Impact.** The project will not substantially deplete groundwater supplies or interfer substantially with groundwater recharge such that there would be a net deficit in aquifer volumne or a lowering of the local groundwater table level. Further, the only water necessary for the project is for irrigation purposes which will be supplied by the local water purveyor.

- c-e: No Impact. The project will cause changes in absorption rates, drainage patterns, and the rate and amount of surface water runoff because the amount of new hardscape proposed on the site; however, the project will not alter the course of any stream or river. All runoff generated from the project would be retained on the project site. The project design includes landscaping of all non-harscape areas to prevent erosion. A grading and drainage plan must be approved by the Town Engineer prior to the issuance of a grading permit.
- f: **No Impact.** Grading activities associated with the construction of the wireless communication facility could result in temporary increase in the amount of suspended solids in surface flows during a concurrent storm event, thus resulting in surface water quality impacts. Since the lease area is only 960 square feet, any surface run off will be minimal.
- g: **No Impact.** The project does not propose the development of housing. Further, the site is not located within a flood hazard zone. The 100-year flood zones in the Town are concentrated around the Mojave River and its tributaries, as well as the Apple Valley Dry Lake.
- h. **No Impact.** The project site is not located within the 100-year Flood Zone as indicated in the Town of Apple Valley General Plan. At the time of development, the applicant must conform to FEMA requirements and the Town's regulations to mitigate any potential flood hazards.
- i-j: **No Impact.** No levees, dams or large bodies of water are located near the development site which would subject people to flooding. The site is also not located in a coastal area and, therefore, would not be subject to seiche, tsunami or mudflow.

#### X. LAND USE AND PLANNING

Wo	ould the project:	Potentially Significant Impact	Less than Significant with Mitigation Incorp.	Less than Significant Impact	No Impact
a)	Physically divide an established community?				
b)	Conflict with any applicable land use plan, policy, or regulation of an agency with jurisdiction over the project (including, but not limited to the general plan, specific plan, local coastal program, or zoning ordinance) adopted for the purpose of avoiding or mitigating an				<b>5</b> 7
	environmental effect?				$\boxtimes$
c)	Conflict with any applicable habitat conservation plan or natural community conservation plan?				

#### SUBSTANTIATION:

- a: **No Impact.** The project site is designated Service Commerical and proposed on an existing developed site. The development of a wireless telecommunication facility will not create any physical obstruction which would divide the community.
- b. **No Impact.** The project site is designated Service Commerical and proposed on an existing developed site. The development of a wireless telecommunication facility is consistent with the General Plan designation and zoning classification.

**c. No Impact.** No habitat conservation plan or natural community conservation plan exists over this site which is currently developed. Therefore, no impact is anticipated.

XI.	MINERAL RESOURCES				
		Potentially Significant Impact	Less than Significant with Mitigation Incorp.	Less than Significant Impact	No Impact
	ould the project: Result in the loss of availability of a known mineral resource that would be of value to the region and the residents of the state?				$\boxtimes$
b)	Result in the loss of availability of a locally important mineral resource recovery site delineated on a local general plan, specific plan or other land use plan?				$\boxtimes$
SU a:	BSTANTIATION (check if project is located within the Mir No Impact. The site is not designated as a State Aggreg FEIR; therefore, there is no impact.			to the Gene	eral Plan
b.	<b>No Impact.</b> The site is not designated by the General Plano impact.	an as a Mine	ral Resource Zone	e; therefore,	there is
<u>XII</u>	. NOISE				
	ould the project result in:  Exposure of persons to or generation of noise levels in excess of standards established in the local general plan or noise ordinance, or applicable standards of other			<b>N</b> 7	
	agencies?	Ш			
b)	Exposure of persons to or generation of excessive groundborne vibration or groundborne noise levels?			$\boxtimes$	
c)	A substantial permanent increase in ambient noise levels in the project vicinity above levels existing without the project?			$\boxtimes$	
d)	A substantial temporary or periodic increase in ambient noise levels in the project vicinity above levels existing without the project?			$\boxtimes$	
e)	For a project located within an airport land use plan or, where such a plan has not been adopted, within two miles of a public airport or public use airport, would the project expose people residing or working in the project area to excessive noise levels?				$\boxtimes$

	viation Permit No. 2010-01 ril 7, 2010 Planning Commission Meeting				
f)	For a project within the vicinity of a private airstrip, would the project expose people residing or working in the project area to excessive noise levels?				$\boxtimes$
	BSTANTIATION (check if the project is located in the Noise I se levels according to the General Plan Noise Element _):	Hazard Over	rlay District or	is subject to	severe
a-c	I: Less Than Significant Impact. The proposal is an unmould only periodically generate noise in the event of a power Also, the development would result in short term noise during comply with the Town's adopted Noise Ordinance.compliance to 7:00 p.m. which will mitigate temporary noise impacts during the development would be consistent with levels anticipated in the development would be consistent with levels anticipated in the development would be consistent with levels anticipated in the development would be consistent with levels anticipated in the development would be consistent with levels anticipated in the development would be consistent with levels anticipated in the development would be consistent with levels anticipated in the development would be consistent with levels anticipated in the development would be consistent with levels anticipated in the development would be consistent with levels anticipated in the development would be consistent with levels anticipated in the development would be consistent with levels anticipated in the development would be consistent with levels anticipated in the development would be consistent with levels anticipated in the development would be consistent with levels anticipated in the development would be consistent with levels anticipated in the development would be consistent with levels anticipated in the development would be consistent with levels anticipated in the development with th	ver outage and constructions with the Tring night tire	and an emergency on activities and volumers on activities and volumers on activities and volumers.	generator would be required to have the contraction of the contraction	is used. uired to 00 a.m.
e-f	<b>No Impact.</b> The project site is not located within two miles no impact is anticipated.	of a public a	irport or public us	e airport. Th	erefore,
XII	I. POPULATION AND HOUSING				
		Potentially Significant Impact	Less than Significant with Mitigation Incorp.	Less than Significant Impact	No Impact
	ould the project: Induce substantial population growth in an area, either directly (for example, by proposing new homes and businesses) or indirectly (for example, through extension of roads or other infrastructure)?				$\boxtimes$
b)	Displace substantial numbers of existing housing, necessitating the construction of replacement housing elsewhere?				$\boxtimes$
c)	Displace substantial numbers of people, necessitating the construction of replacement housing elsewhere?				
SL	BSTANTIATION:				
a-c	e. No Impact. The General Plan identifies the site as Servireless telecommunication facility will not induce population		•	•	
<u>XI</u>	V. PUBLIC SERVICES				
a)	Would the project result in substantial adverse physical important physically altered governmental facilities, need for new or proconstruction of which could cause significant environmental service ratios, response times or other performance objections.	hysically alt I impacts, in	ered government order to maintair	al facilities, i acceptable	the
	Fire protection?				$\boxtimes$

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Deviation Permit No. 2010-01 April 7, 2010 Planning Commission Meeting  $\boxtimes$ Police protection?  $\boxtimes$ Schools? Potentially Less than Less than Significant Significant Significant with No Impact Mitigation Incorp. Impact Impact Parks?  $\boxtimes$ XOther public facilities? SUBSTANTIATION: a. No Impact. The proposed unmanned wireless telecommunication facility will not result in the need for additional public service due to the limited size and scope. XV. RECREATION Would the project increase the use of existing neighborhood and regional parks or other recreational facilities such that substantial physical deterioration of  $\boxtimes$ the facility would occur or be accelerated? b) Does the project include recreational facilities or require the construction or expansion of recreational facilities which might have an adverse physical effect on the environment?  $\boxtimes$ SUBSTANTIATION: No Impact. The proposed unmanned wireless telecommunication facility will not impact existing a-b: recreational opportunities or create the need for additional recreational facilities. XVI. TRANSPORTATION/TRAFFIC Would the project: a) Conflict with an applicable plan, ordinance or policy establishing measure of effectiveness for the performance of the circulation system, taking into account all modes of transportation including mass transit and non-motorized travel and relevant components of the circulation system including but not limited to intersection, streets, highways and  $\boxtimes$ freeways, pdedestrian and bicycle paths and mass transit? b) Conflict with an applicable congestion management program, including, but not limited to level of service standards and travel demand measures, or other standards established by the county congestion management agency for designated roads or highways?  $\bowtie$ Result in a change in air traffic patterns, including either an increase in traffic levels or a change in location that results in substantial safety risks?

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d)	Substantially increase hazards due to a design feature (e.g., sharp curves or dangerous intersections) or incompatible uses (e.g., farm equipment)?		П		$\boxtimes$
	moompana acco (e.g., ram equipment)	Potentially Significant Impact	Less than Significant with Mitigation Incorp.	Less than Significant Impact	No Impac
e)	Result in inadequate emergency access?				
g)	Conflict with adopted policies, plans, or programs regard public transit, bicycle or pedestrian facilities, or other decrease the performance or safety of such facilities?				$\boxtimes$
	JBSTANTIATION: b: <b>No Impact.</b> The proposed unmanned wireless telecommunicumulatively the Town's level of service (LOS) standard		•		dually or
C.	<b>No Impact.</b> The proposed unmanned wireless telecommand will not result in a change to air traffic patterns.	nunication fac	ility does not utiliz	ze air transp	oortation
d.	<b>No Impact.</b> The proposed unmanned wireless telecommu features.	nication facilit	ty will not require r	new roads o	r design
e.	<b>No Impact.</b> The unmanned wireless telecommunication for parking lot. The area within the parking lot to be disturbed the overall circulation and emergency access within the site.	ed is currently	/ a landscape pla		-
f.	<b>No Impact.</b> The unmanned wireless telecommunication for parking lot. The area within the parking lot to be disturbed the on-site parking will not be altered.				
g.	No Impact. The unmanned wireless telecommunication for parking lot. The area within the parking lot to be disturbed the proposal will not conflict with adopted policies, plans and	ed is currently			_
<u> X</u> \	III. UTILITIES AND SERVICE SYSTEMS				
Wo	ould the project:	Potentially Significant Impact	Less than Significant with Mitigation Incorp.	Less than Significant Impact	No Impac
a)	Exceed wastewater treatment requirements of the applicable Regional Water Quality Control Board?				$\boxtimes$
b)	Require or result in the construction of new water or wastewater treatment facilities or expansion of existing facilities, the construction of which could cause significant environmental effects?				$\boxtimes$

Conditional Use Permit No. 2009-06 Deviation Permit No. 2010-01 April 7, 2010 Planning Commission Meeting c) Require or result in the construction of new storm water drainage facilities or expansion of existing facilities, the construction of which could cause  $\boxtimes$ significant environmental effects? **Potentially** Less than Less than Significant Significant with Significant No Impact Mitigation Incorp. **Impact Impact** d) Have sufficient water supplies available to serve the project from existing entitlements and resources, or are  $\boxtimes$ new or expanded entitlements needed? e) Result in a determination by the wastewater treatment provider which serves or may serve the project that it has adequate capacity to serve the project's projected demand in addition to the provider's existing  $\boxtimes$ commitments? Be served by a landfill(s) with sufficient permitted capacity to accommodate the project's solid waste  $\boxtimes$ disposal needs? g) Comply with federal, state, and local statutes and regulations related to solid waste?  $\boxtimes$ SUBSTANTIATION: a-g No Impact. The proposed unmanned wireless telecommunication facility will not impact existing utility service systems or create the need for additional facilities. XVIII. MANDATORY FINDINGS OF SIGNIFICANCE Does the project have the potential to degrade the quality of the environment, substantially reduce the habitat of a fish or wildlife species, cause a fish or wildlife population to drop below self-sustaining levels, threaten to eliminate a plant or animal community, reduce the number or restrict the range of a rare or endangered plant or animal or eliminate important examples of the major periods of California history or prehistory?  $\boxtimes$ The project has the potential to achieve short-term environmental goals to the disadvantage of long-term

environmental goals.

future projects)?

Does the project have impacts that are individually limited, but cumulatively considerable? ("Cumulatively considerable"

means that the incremental effects of a project are considerable when viewed in connection with the effects of past projects, the effects of other current projects, and the effects of probable

	$\boxtimes$
4.0	

12-44

X

d)	Does the project have environmental effects which will cause			
•	Substantial adverse effects on human beings, either directly			
	or indirectly?		$\boxtimes$	

#### SUBSTANTIATION:

- a. **No Impact**. The project will not result in any negative impacts to wildlife habitat. As previously described, the site is developed with a commercial business, and therefore, does not have the potential to degrade the quality of the environment.
- b. **No Impact.** The project would not have impacts that are individually limited but cumulatively considerable. There are no projects within the area, that when combined with the proposed project that would result in cumulatively considerable impacts.
- c. **Less Than Significant Impact.** Based on the analysis above, it has been determined there would be no significant direct or indirect effects on human beings.

#### **REFERENCES**

(List author or agency, date, title)

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County of San Bernardino, Countywide Integrated Waste Management Plan, March 1995

Town of Apple Valley General Plan, adopted 2009-09-02

Environmental Impact Report, Town of Apple Valley General Plan, 2009

County of San Bernardino Identified Hazardous Materials Waste Sites List, April 1998

Federal Emergency Management Agency Flood Insurance Rate Map and Flood Boundary Map

Mojave Desert Air Quality Management District, <u>Mojave Desert Planning Area – Federal Particulate Matter (PM10) Attainment Plan</u>, July 1995

Mojave Desert Air Quality Management District, Rule 403.2: Fugitive Dust Control Planning Area, July 1996

South Coast Air Quality Management District, CEQA Air Quality Handbook, 1993

Authority cited: Sections 21083 and 21083.05, Public Resources Code. Reference: Section 65088.4 Gov Code; Sections 21080 (c), 21080.1, 21080.3, 21082.1, 21083, 21083.05, 21083.3, 21093, 21094, 21095, and 21151, Public Resources Code; *Sundstrom v. County of Mendocino* (1988) 202 Cal. App. 3d 296; *Leonoff v. Monterey Board of Supervisors* (1990) 222 Cal. App. 3d 1337; *Eureka Citizens for Responsible Govt. v. City of Eureka* (2007) 147 Cal App. 4<sup>th</sup> 357; *Protect the Historic Amador Waterways v. Amador Water Agency* (2004) 116 Cal. App. 4<sup>th</sup> at 1109; *San Franciscans Upholding the Downtown Plan v. County of San Francisco* (2002) 102 Cal. App. 4<sup>th</sup> 656.